

# LINCOLNSHIRE COUNTY COUNCIL'S RESPONSE TO CONSULTATION ON THE FOLLOWING DEVELOPMENT PROPOSAL

District: North Kesteven District Council Application number: 23/1519/OUT

**Application Type: Outline – Major Planning Application** 

Proposal: Application for outline planning permission with access to be considered for

construction of up to 37 no. affordable dwellings and associated infrastructure

Location: Former Glen Garry Farm, Fen Road, Ruskington, Lincolnshire, NG34 9 TH

**Response Date: 5 November 2024** 

This report includes the Substantive response of the Local Highway and Lead Local Flood Authority to a planning consultation received under the Development Management Order and includes details of any planning conditions or informatives that should be attached in the event that permission is granted and any obligations to be secured by way of a S106 agreement.

# **General Information and Advice**

# **Outline applications and contributions**

The anticipated number and type of dwellings and/or the floor space may be set by the developer at the time of application which is used to assess necessary mitigation. If not stated in the application, a policy compliant mix will be used. The number and type of dwellings used when assessing S106 planning obligations is set out on the first page of this response.

In the case of outline applications, once the unit mix/floor space is confirmed by reserved matters approval/discharge of condition a matrix (if appropriate) will be applied to establish any increase in contributions payable. A further increase in contributions may result if there is a reserved matters approval changing the unit mix/floor space. Please note that although the Definitive Map and Statement proves the existence of any recorded rights of way, there may be further or higher rights that are not shown on this document that the County Council is not currently aware of. This would be especially relevant where the public has had informal access to the site or where there are references to routes across this in maps or other historic documents. As the County Council has received no application to recognise further rights of way affecting the site, no more informed guidance can be offered at this stage.

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# **Highway and Lead Local Flood Authority Report**

Substantive Response provided in accordance with article 22(5) of The Town and Country Planning (Development Management Procedure) (England) Order 2015:

Recommendation: No objection subject to:

- Footway connection to the footway network
- Two Tactile Crossing points over Fen Road
- Four Pedestrian Crossing Upgrades
- Crossing to PROW
- Construction Management Plan
- Suitable Level of Infrastructure
- Phasing Plan
- Drainage Strategy

#### Comments:

An indicative plan for the site has been shown under 'Proposed block plan and section aa with tree constraints' on the 19<sup>th</sup> of January, in which the Highway and Lead local Flood Authority have concerns with. However, this application is for Outline Planning Permission with Access to be considered, therefore it is felt that the concerns can be addressed as reserved matter and the Highway and Lead Local Flood Authority are providing comments on the access arrangements shown on drawing 'Proposed access point plan' submitted on the 3<sup>rd</sup> of October.

## Introduction/Site Location

The site is located to the East of Ruskington, over the railway line, there are a cluster of previous developments within this area. There are footway connections to location facilities within Ruskington over the railway bridge and the railway station can be accessed through the developments to the South.

# **Existing Conditions**

Although there is a good footway network that links the site to local facilities and sustainable transport options, this network lacks suitable crossing points for pedestrians of all abilities, therefore, the Highway Authority are requesting a scheme of upgrades to improve the footway network making it easier for all pedestrians to use.

## Highway safety / Highway capacity

The access falls within the 30mph speed limit, it has good visibility in both directions, exceeding that set out in Manual for Streets. The proposals will see a connection made to the wider footway network, including sustainable transport methods such as train and bus services. With

the inoculation of the upgrades to the footway network, the proposed access is not seen to have an unacceptable impact on the public highway safety or severe impacts on the road network.

## Flood Risk and Drainage

As Lead Local Flood Authority, Lincolnshire County Council is required to provide a statutory planning consultation response with regard to Drainage on all Major Applications. This application is for the access of the site to be considered, in which the Lead Local Flood Authority do not have concerns with the drainage of the access point, the drainage of the wider site that will be addressed at reserved matters. Therefore, at this stage the Lead Local Flood Authority does not consider that this proposal would increase flood risk in the immediate vicinity of the site.

# **Planning Conditions:**

In the event that permission is to be given, the following planning conditions should be attached:

# Highway Condition 1

The development hereby permitted shall not be occupied before a footway of a width to be agreed, to connect from the footway adjacent to development's vehicle access point, to the existing footway network (Shown on plan 'Proposed access point plan' no5), has been provided in accordance with details that shall first have been submitted to, and approved in writing by, the Local Planning Authority. The works shall also include appropriate arrangements for the management of surface water run-off from the highway.

Reason: To ensure the provision of safe and adequate pedestrian access to the permitted development, without increasing flood risk to the highway and adjacent land and property.

# **Highway Condition 2**

No part of the development hereby permitted shall be occupied before two tactile crossing point over Fen Road have been installed (one at the vehicle access point to the site and one at the pedestrian link to the site). These works will have been provided in accordance with details that shall first have been submitted to, and approved in writing by, the Local Planning Authority. The works shall also include appropriate arrangements for the management of surface water run-off from the highway.

Reason: To ensure the provision of safe and adequate means of access to the permitted development.

## **Highway Condition 3**

The development hereby permitted shall not be occupied before the four pedestrian crossing points between the site and the local facilities (Jubilee Street junction) have been upgraded to tactile crossing points, to improve the existing footway network for vision impaired pedestrians, they will be provided in accordance with details that shall first have been

submitted to, and approved in writing by, the Local Planning Authority. The works shall also include appropriate arrangements for the management of surface water run-off from the highway. (For clarity, heading west from the site, the crossing over 'Unnamed Road' the crossing over Newton Lane, access road to Elite Fish and Chips, crossing over Parkfield Road)

Reason: To ensure the provision of safe and adequate pedestrian access to the permitted development, without increasing flood risk to the highway and adjacent land and property.

## **Highway Condition 4**

No part of the development hereby permitted shall be occupied before a tactile crossing point over Fen Road to connect to the PROW, on the East side of the railway bridge has been installed. These works will have been provided in accordance with details that shall first have been submitted to, and approved in writing by, the Local Planning Authority. The works shall also include appropriate arrangements for the management of surface water run-off from the highway.

Reason: To ensure the provision of safe and adequate means of access to the permitted development.

# **Highway Condition 5**

The development hereby permitted shall be undertaken in accordance with a Construction Management Plan and Method Statement that shall first be approved in writing by the Local Planning Authority. The Plan and Statement shall indicate measures to mitigate the adverse impacts of vehicle activity and the means to manage the drainage of the site during the construction stage of the permitted development. It shall include;

- the phasing of the development to include access construction;
- the on-site parking of all vehicles of site operatives and visitors;
- the on-site loading and unloading of all plant and materials;
- the on-site storage of all plant and materials used in constructing the development;
- wheel washing facilities;
- the routes of construction traffic to and from the site including any off-site routes for the disposal of excavated material and;
- strategy stating how surface water run off on and from the development will be managed during construction and protection measures for any sustainable drainage features. This should include drawing(s) showing how the drainage systems (temporary or permanent) connect to an outfall (temporary or permanent) during construction.

Reason: In the interests of the safety and free passage of those using the adjacent public highway and to ensure that the permitted development is adequately drained without creating or increasing flood risk to land or property adjacent to, or downstream of, the permitted development during construction.

## Highway Condition 6

Before any dwelling is occupied, all of that part of the estate road and associated footways that forms the junction with the main road and which will be constructed within the limits of the

existing highway, shall be laid out and constructed to finished surface levels in accordance with details to be submitted to, and approved in writing by, the Local Planning Authority.

Reason: In the interests of safety, to avoid the creation of pedestrian trip hazards within the public highway from surfacing materials, manholes and gullies that may otherwise remain for an extended period at dissimilar, interim construction levels.

## Highway Condition 7

The permitted development shall be undertaken in accordance with an Estate Road Phasing and Completion Plan, which shall first be approved in writing by the Local Planning Authority. The Plan shall set out how the construction of the development will be phased and standards to which the estate roads on each phase will be completed during the construction period of the development.

Reason: To ensure that a safe and suitable standard of vehicular and pedestrian access is provided for residents throughout the construction period of the development.

# **Highway Condition 8**

The permitted development shall be undertaken in accordance with a surface water drainage scheme which shall first have been approved in writing by the Local Planning Authority.

#### The scheme shall:

- be based on the results of evidenced groundwater levels and seasonal variations (e.g. via relevant groundwater records or on-site monitoring in wells, ideally over a 12-month period);
- be based on sustainable drainage principles and an assessment of the hydrological and hydrogeological context of the development;
- provide flood exceedance routing for storm event greater than 1 in 100 year;
- provide details of how run-off will be safely conveyed and attenuated during storms up to and including the 1 in 100 year critical storm event, with an allowance for climate change, from all hard surfaced areas within the development into the existing local drainage infrastructure and watercourse system without exceeding the run-off rate for the undeveloped site;
- provide attenuation details and discharge rates which shall be restricted to an agreed number of litres per second;
- provide details of the timetable for and any phasing of implementation for the drainage scheme; and
- provide details of how the scheme shall be maintained and managed over the lifetime of the development, including any arrangements for adoption by any public body or Statutory Undertaker and any other arrangements required to secure the operation of the drainage system throughout its lifetime.

No dwelling/ no part of the development shall be occupied until the approved scheme has been completed or provided on the site in accordance with the approved phasing. The approved scheme shall be retained and maintained in full, in accordance with the approved details.

Reason: To ensure that the permitted development is adequately drained without creating or increasing flood risk to land or property adjacent to, or downstream of, or upstream of, the permitted development.

#### **Informatives**

## Highway Informative 02

In accordance with Section 59 of the Highways Act 1980, please be considerate of causing damage to the existing highway during construction and implement mitigation measures as necessary. Should extraordinary expenses be incurred by the Highway Authority in maintaining the highway by reason of damage caused by construction traffic, the Highway Authority may seek to recover these expenses from the developer.

## Highway Informative 03

The permitted development requires the formation of a new/amended vehicular access. These works will require approval from the Highway Authority in accordance with Section 184 of the Highways Act. Any traffic management required to undertake works within the highway will be subject to agreement. The access must be constructed in accordance with a current specification issued by the Highway Authority. Any requirement to relocate existing apparatus, underground services, or street furniture because of the installation of an access will be the responsibility, and cost, of the applicant and must be agreed prior to a vehicle access application. The application form, costs and guidance documentation can be found on the Highway Authority's website, accessible the following link: via https://www.lincolnshire.gov.uk/licences-permits/apply-dropped-kerb.

# Highway Informative 05

All roads within the development hereby permitted must be constructed to an acceptable engineering standard. Those roads that are to be put forward for adoption as public highways must be constructed in accordance with the Lincolnshire County Council Development Road Specification that is current at the time of construction and the developer will be required to enter into a legal agreement with the Highway Authority under Section 38 of the Highways Act 1980. Those roads that are not to be voluntarily put forward for adoption as public highways, may be subject to action by the Highway Authority under Section 219 (the Advance Payments code) of the Highways Act 1980. For guidance, please refer to https://www.lincolnshire.gov.uk

## Highway Informative 07

The highway improvement works referred to in the above condition are required to be carried out by means of a legal agreement between the landowner and the County Council, as the Local Highway Authority.

For further guidance please visit our website; www.lincolnshire.gov.uk/highways-planning/works-existing-highway

# Highway Informative 08

Please contact the Lincolnshire County Council Streetworks and Permitting Team on 01522 782070 to discuss any proposed statutory utility connections, Section 50 licences and any other

works which will be required within the public highway in association with the development permitted under this Consent. This will enable Lincolnshire County Council to assist in the coordination and timings of these works. For further guidance please visit the Highway Authority's website via the following link: Traffic Management - https://www.lincolnshire.gov.uk/traffic-management

Officer's Name: Joseph Walden

Officer's Title: Senior Development Management Officer

Date: 5 November 2024



Fire and Police Headquarters Deepdale Lane Nettleham Lincoln LN2 2LT

Tel: 01522 555777 www.lincolnshire.gov.uk/lfr

Our Ref: 10006506416/GS Your Ref: 23/1519/OUT

Highways SuDS Support Lincolnshire County Council County Offices Newland Lincoln LN1 1YL

#### **FAO The Case Officer**

Sent by email to HighwaysSUDsSupport@lincolnshire.gov.uk

Dear Sir/Madam

#### **TOWN AND COUNTRY PLANNING ACT 1990**

PLANNING CONSULTATION - Outline Planning Permission With Access To Be Considered For Construction Of Up To 37 No. Affordable Dwellings And Associated Infrastructure: Former Glen Garry Farm, Fen Road, Ruskington, Lincolnshire, NG34 9TH

I refer to the outline planning application reference 23/1519/OUT. The Fire Authority would make no objection to the application provided that the following items were included within the development:

- I. Access to buildings for fire appliances and fire fighters must meet with the requirements specified in Building Regulations 2010 Part B5. These requirements may be satisfied with other equivalent standards relating to access for fire-fighting, in which case those standards should be quoted in correspondence.
  - Turning facilities for fire appliances should be provided in any dead end access route that is more than 20m long. This can be by a turning point, hammerhead or turning circle.
- II. Lincolnshire Fire and Rescue also requires a minimum carrying capacity for hard standing for pumping appliances of 18 tonnes, not 12.5 tonnes as detailed in the Building Regulations 2010 part B5. This weight limit would also apply to any private/shared access roads in order to achieve the above item.
- III. Lincolnshire Fire and Rescue recommends that fire hydrants be installed within this development at the developer's expense. However, it is not possible, at this time, to determine the number of fire hydrants required for fire-fighting purposes. The requirement will be determined at the water planning stage when site plans have been submitted by the water companies. Developers completing their applications to Anglian Water Services for a new water mains scheme shall inform the water undertakers that fire hydrants are required by the Fire Service. The Anglian Water Main-laying Design Team will send consultation drawings to the Fire Service Water Officer to confirm the required hydrant locations. Fire hydrants shall conform to BS750-2012 and acceptance testing will be carried out by a Hydrant Inspector on completion. Following adoption the Fire Service will be responsible for the ongoing maintenance and repairs for the lifetime of the fire hydrant(s). The Hydrant Inspector will fix a standard yellow "H" hydrant marker plate nearby.



Should you wish to discuss this matter, please do not hesitate to contact me on the details below.

Yours faithfully

Gemma Sargeant Lincolnshire Fire and Rescue Fire Safety Inspector

Email: fire.safety@lincolnshire.gov.uk

Phone: 01522 535868



North Kesteven District Council Development Control Planning Department

Corporate Property Team Lincolnshire County Council County Offices Newland Lincoln LN1 1YL

Email: Property\_Strategy@Lincolnshire.gov.uk

My Ref: S106/NKDC/23/1519/OUT/2024 30 January 2024

Dear Sir/Madam

Development – APPLICATION FOR OUTLINE PLANNING PERMISSION WITH ACCESS TO BE CONSIDERED FOR CONSTRUCTION OF UP TO 37 NO. AFFORDABLE DWELLINGS AND ASSOCIATED INFRASTRUCTURE Application Number – 23/1519/OUT

Thank you for your notification of 26 January 2024, concerning the proposed development at the above site. I have now had the opportunity to consider the impact on the local schools reasonably accessible from the development. Please see below overview in relation to the impact, and details for primary, secondary and sixth form that follow.

#### Overview

Please see below table in relation to the number of places required and available in local schools from/for the proposed development:

Туре	Children produced by scheme	Sufficient places available 2026/27 (Y/N/Partial)	Places to be mitigated	Contribution sought
Primary	7	Υ	0	£0
Secondary	3	N	3	£0
Sixth form	1	N	1	£0
			Total	£0

Please note, where an application is outline, a formulaic approach will be taken in a section 106 agreement, this may result in a higher contribution if a high proportion of large houses are built. This would be finalised at the reserved matters stage. All section 106 agreements should include indexation using the Tender Price Index of the Royal Institute of Chartered Surveyors Building Cost Information Services (RICS BCIS TPI).

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The above contributions would be spent on the following:

Туре	Amount	Scheme
Primary	£0	
Secondary	£81,754.02	N/A - CIL
Sixth form	£27,251.34	N/A - CIL

Following the removal of Regulation 123 from the Community Infrastructure Levy Regulations on 01 September 2019, requests for items formerly on a Regulation 123 list are now permitted; the Central Lincolnshire Developer Contributions Supplementary Planning Document (2018) still restricts secondary and school-based sixth form to CIL only. It is the County Council's intention to seek that this is reviewed as part of the Local Plan update. Requests can also be made toward more than one scheme to provide the ability to extend the most appropriate school to mitigate the impacts of development at the time those impacts are felt.

#### **Detail**

The below table indicates the number of pupils generated by the proposed development. This is on the basis of research by Lincolnshire Research Observatory utilised to calculate Pupil Production Ratio (PPR) multiplied by the number of homes proposed.

House Type (if	No of	PPR	Primary	PPR	Secondary	PPR	Sixth
known)	<b>Properties</b>	Primary	Pupils	Secondary	Pupils	Sixth	Form
						Form	Pupils
2 Bedroom	17	0.225	3.825	0.0785	1.3345	0.032	0.544
3 Bedroom	10	0.373	3.73	0.2169	2.169	0.078	0.78
Total	27	-	7	-	3	-	1
(rounded							
down)							

Capacity is assessed using the County Council's projected capacity levels at 2026/27, this is the point when it is reasonable to presume that the development would be complete or well on the way.

Туре	Local School/School Planning Area	Pupils generated	Sufficient places available 2026/27 (Y/N/Partial)	Places to be mitigated
Primary	Ruskington Primary planning area	7	Y	0
Secondary	Sleaford Secondary planning area	3	N	3
Sixth form	Sleaford Secondary planning area	1	N	1

As the development would result in a direct impact on local schools, a contribution is therefore requested to mitigate the impact of the development at local level.

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This is a recognisable and legitimate means of addressing an impact on infrastructure, accords with the NPPF (2019) and fully complies with CIL regulations; we feel it is necessary, directly related, and fairly and reasonably related in scale and kind to the development proposed in this application.

The level of contribution sought in this case is in line with the below table.

Туре	Places to	Contribution	Sub-total	Local	Lincolnshire	Total
	be	per place*		multiplier	contribution	contribution
	mitigated			**	per place	requested
Secondary extension	3	£26,717	£80,151	2.00	£27,251.34	£81,754.02***
Sixth-form extension	1	£26,717	£26,717	2.00	£27,251.34	£27,251.34***
Total	-	-	£106,868	-		£109,005.36

<sup>\*</sup>current cost multiplier per pupil place based on National Cost Survey

We would suggest the s.106 monies are paid at the halfway point in the development to allow timely investment by the County Council whilst not adversely affecting the developer's viability.

Please note the County Council retains the statutory duty to ensure sufficiency of school places and this includes capital funding provision of sufficient places at maintained schools, academies, and free schools. We would invest the funding at the most appropriate local school(s) regardless of their status but ensure the s.106 funding is used only to add capacity as this is the only purpose for which it is requested.

I look forward to hearing from you, thank you for your notification of the application and thank North Kesteven District Council for your continued cooperation and support.

Yours sincerely

Sam Barlow Strategic Development Officer Corporate Property Service

(By e-mail)

<sup>\*\*</sup> to reflect Lincolnshire's average build cost

<sup>\*\*\*</sup>amounts for indicative purposes only, request reduced to £0 in line with Developer Contributions Supplementary Planning Document