



Lincolnshire Pension Fund  
Annual Report & Accounts

# 2021

Lincolnshire  
Pension Fund



# Local Government Pension Scheme

Annual Report for the Year Ended 31 March 2021

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## Management Arrangements

### Administering Authority

Lincolnshire County Council

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### Pensions Committee Members as at 31 March 2021

#### County Councillors

B Adams

R D Butroid

P E Coupland (Vice Chairman)

P Key

C Perraton-Williams

S Rawlins

E W Strengiel (Chairman)

Dr M E Thompson

#### District Council Representative

R Waller

#### Representative of Other Employers

S Larter

#### Employee Representative

A Antcliff (Unison)

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### Professional Advisors

#### County Council Officers

Executive Director of Resources

Head of Pensions

A Crookham BSc CPFA

J Ray

Independent Advisor

Fund Actuary

Fund Investment Consultant

P Jones

Barnett Waddingham

Hymans Robertson

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### Asset Pool and Operator

Border to Coast Pensions Partnership

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### Investment Managers of the Fund as at 31 March 2021

#### Equities:

Border to Coast

Legal and General

#### Bonds:

Blackrock

Border to Coast

#### Alternatives:

Morgan Stanley

#### Multi Asset Credit:

Pimco

<b>Private Equity:</b>	Aberdeen Standard Capital Dynamics Pantheon
<b>Infrastructure:</b>	Infracapital Innisfree Pantheon
<b>Property:</b>	Aberdeen Standard Aviva Blackrock Franklin Templeton Hearthstone Igloo Royal London Reef

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<b>Auditors</b>	Mazars LLP
<b>Investment Custodian</b>	Northern Trust
<b>AVC Provider</b>	Prudential
<b>Fund Banker</b>	Barclays
<b>Benefits Administration</b>	West Yorkshire Pension Fund

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# Report of the Pensions Committee

## Introduction

The Pensions Committee of Lincolnshire County Council is responsible for the management of the Pension Fund, covering administration, investments and governance. It approves the investment policy of the Fund and monitors its implementation during the year. The Committee generally meets eight times a year, including two manager presentation meetings and two training meetings. Special meetings are convened if considered necessary.

Members of the Committee as at 31 March 2021 are listed on page 3.

All members of the Committee can exercise voting rights.

Meetings over the 2020/21 financial year were all held virtually, as a result of the Coronavirus pandemic.

## Corporate Governance and Responsible Investing

The Fund expects its appointed investment managers to act as responsible investors and that they fully integrate environmental, social and governance (ESG) issues into their investment process. It has produced a Responsible Investment Policy and Responsible Investment Beliefs that can be found on the Pension Fund's shared website, at [www.wypf.org.uk](http://www.wypf.org.uk). The Fund works closely with Border to Coast, and the other Partner Funds of the asset pool, to agree its approach to RI and stewardship. The Fund is a member of the Local Authority Pension Fund Forum (LAPFF), an organisation that monitors the governance of companies. The LAPFF seeks to protect and enhance shareholder returns by engaging with companies on a wide range of ESG issues and encouraging improvement, where required. The Fund is expecting to complete its Stewardship Code Statement in the coming months, to meet the new standard required under the Financial Reporting Council's 2020 Stewardship Code, to explain how it acts as a responsible shareholder. Once completed, this will be published on the Fund's shared website.

## Investment Performance

The Fund has an investment objective to meet its liabilities over the long term and to produce a return of 0.75% p.a. over the return produced by the strategic asset allocation benchmark.

The twelve month period ended 31 March 2021 saw the value of the Fund increased by £511.7m to £2,713.7m. The overall investment return of 23.3% was ahead the Fund's specific benchmark return of 22.1%. Over the last ten years, the Fund's annualised investment performance of 7.9% is slightly behind the benchmark return of 8.0%.

Detail on the global markets over the year can be found in the Investment Background, on page 44.

## Manager Arrangements

There have been a number of manager changes over the last 12 months:



- In June 2020 the Fund made a commitment to a residential property fund managed by Hearthstone.
- In July 2020, the Fund transitioned assets from its passive bond holdings with Blackrock to an investment into a multi asset credit fund managed by Pimco. It also transitioned assets from its passive UK equity manager Legal and General into the internally managed Border to Coast UK Equity sub-fund.
- In February 2021, the Fund transitioned the assets from its global equity portfolio managed by Invesco into the Border to Coast Global Equity Alpha sub-fund and the Legal and General Future World Fund.

## Pensions Administration

The shared service arrangement with West Yorkshire Pension Fund (WYPF) to provide Pensions Administration services for the Lincolnshire Fund is now five years old. A satellite office for WYPF is based in Lincoln, co-located with the LCC Pension Fund team. This arrangement was made to improve efficiency and reduce costs in the provision of the Pensions Administration service, and this is now being seen. The move from an annual data return to a monthly process has considerably improved the quality of data held in the administration system, enabling a better service to be provided to scheme members. WYPF continues to work with the Lincolnshire Fund and its employers to improve all aspects of administering the scheme.

The initial period for the shared service was five years, from April 2015, with two additional two year extensions available. The Pensions Committee agreed the first two year extension to 31 March 2022 at its meeting in March 2019. The further two year extension to 31 March 2024 was agreed by the Pensions Committee at their meeting in March 2021.

## Local Pension Board

The Local Pension Board for the Lincolnshire Pension Fund was set up in April 2015, as prescribed in the Public Service Pensions Act 2013 and the Local Government Regulations 2013. Its oversight role to ensure that the Fund is meeting all the requirements for administration and governance, as set out in the various regulations and by the Pensions Regulator, has been a welcome addition to the governance structure of the Pension Fund. The annual report of the Board can be found on page 37.

Meetings over the 2020/21 financial year were all held virtually, as a result of the Coronavirus pandemic.

## Asset Pooling

The requirement to pool the Fund's assets with other LGPS Funds came into statute in November 2016. Lincolnshire chose to become part of the Border to Coast Pensions Partnership (Border to Coast), alongside ten other partner LGPS funds. Progress has continued to ensure that Border to Coast is able to implement the investment strategy of the eleven partner funds, over the long term. The oversight of the asset pool is carried out by a Local Government Joint Committee, on which the Chairman of the Pensions Committee sits, and by the Administering Authority as shareholders. The objective of Border to Coast is to reduce investment costs, improve performance and increase resilience across the Funds, over the long term. Border to Coast went live in July 2018, with assets

from three of the partner funds with internally managed assets. Work continues with Border to Coast in creating the sub-fund range that will be available to the Fund. As mentioned above, assets have continued to be transferred from existing managers into Border to Coast managed funds.

## Coronavirus Pandemic

The business continuity plans of the Lincolnshire Pensions Team and WYPF, as the administrators, were put into action in March 2020 and all aspects of managing the Fund continued to be fulfilled over the year. The teams have been working from home for the majority of the financial year and this is expected to continue into 2021/22.

## Fund Actuary

During 2020/21, the Fund retendered for Actuary and Benefits Consultancy Services. Barnett Waddingham LLP were appointed as the Fund's new Actuary from 1 January 2021, replacing Hymans Robertson LLP. A working group made up of two Pension Committee members, the Fund's Investment Advisor, the Executive Director of Resources and two Fund Officers were involved in determining the appointment.

## Fund Governance and Communication Statements and the Investment Strategy Statement

The Fund's investments are managed in accordance with the Investment Strategy Statement (ISS).

The Fund's ISS, Governance Compliance Statement, Communications Policy, Funding Strategy Statement and Administration Strategy are all attached at the end of this report. These documents, and other related publications, can also be downloaded from the Pension Fund's shared website, at [www.wypf.org.uk](http://www.wypf.org.uk).

Hard copies of any of these statements may be obtained from:

### **Jo Ray, Head of Pensions**

Lincolnshire County Council, County Offices, Newland, Lincoln, LN1 1YL  
Tel: 01522 553656 | email: [jo.ray@lincolnshire.gov.uk](mailto:jo.ray@lincolnshire.gov.uk)

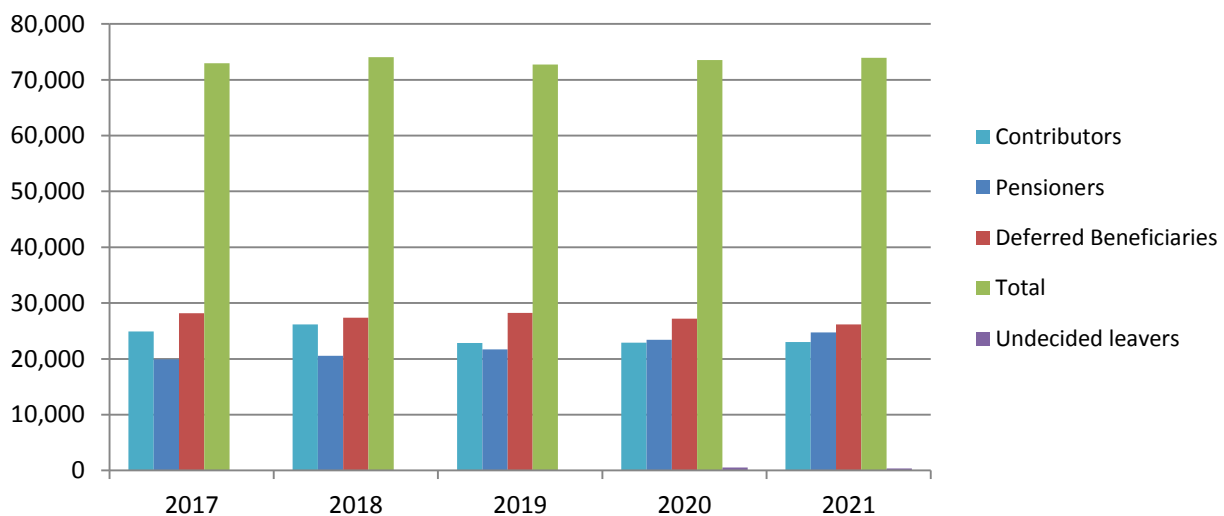
Councillor Eddie Strenziel  
Chairman  
Pensions Committee

# Management Report of the Administering Authority

The Local Government Pension Scheme (LGPS) is a national scheme administered on a local basis by Lincolnshire County Council, providing current and future benefits for around 74,000 scheme members.

## Local Government Pension Scheme Membership

As can be seen from the chart below, the active membership has risen slightly over the year. The Fund has matured over the last five years, with pensioner and deferred members (those that are no longer in the Scheme but will be entitled to a pension at some point in the future) making up 68.8% of the overall membership.



Year ended 31March	2017	2018	2019	2020	2021
Contributors	24,893	26,153	22,820	22,890	23,038
Pensioners	19,916	20,543	21,715	23,438	24,746
Deferred Beneficiaries	28,182	27,356	28,221	27,201	26,160
<b>Total</b>	<b>72,991</b>	<b>74,052</b>	<b>72,756</b>	<b>73,529</b>	<b>73,944</b>
Undecided Leavers*	-	-	-	529	383

\*undecided leavers only recorded at year end from 31 March 2020

(Note: The numbers disclosed in the table above reflect individual pension records within the County Council’s database at a point in time. Current and past members of the LGPS may have more than one pension record as a result, for example, of having more than one part time contract of employment with a Scheme employer.)

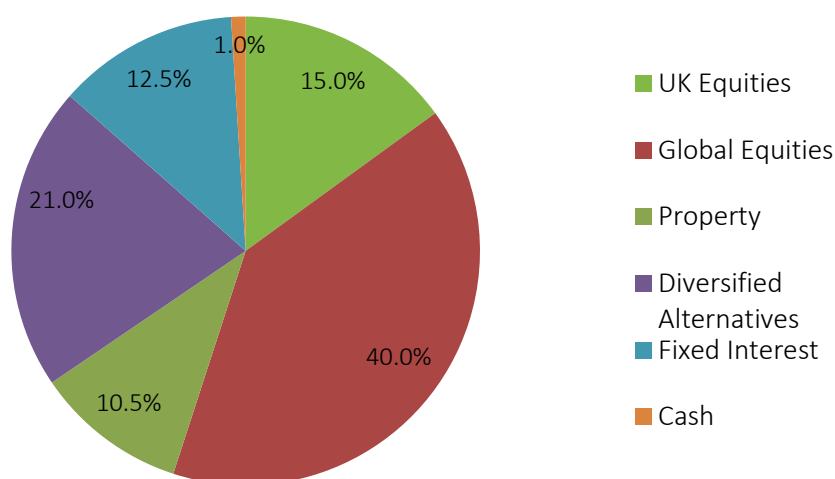


## Investment Policy

The Fund is managed with regard to a strategic asset allocation benchmark. This is reviewed at least every three years, alongside the Fund's triennial valuation. The strategic asset allocation is set to provide the required return, over the long term, to ensure that all pension payments can be met. The actual asset allocation may differ from the strategic benchmark within tolerances that are agreed by the Pensions Committee. The distribution of investments is reported to the Pensions Committee monthly and quarterly.

## Strategic Asset Allocation Benchmark

The asset allocation below reflects the long term asset allocation agreed by the Pensions Committee, however this will be implemented over time as the Fund transitions assets to Border to Coast. In the interim, the actual asset allocation may be quite different to the final strategic allocation. For performance measurement purposes the strategic allocation is amended as assets are moved.



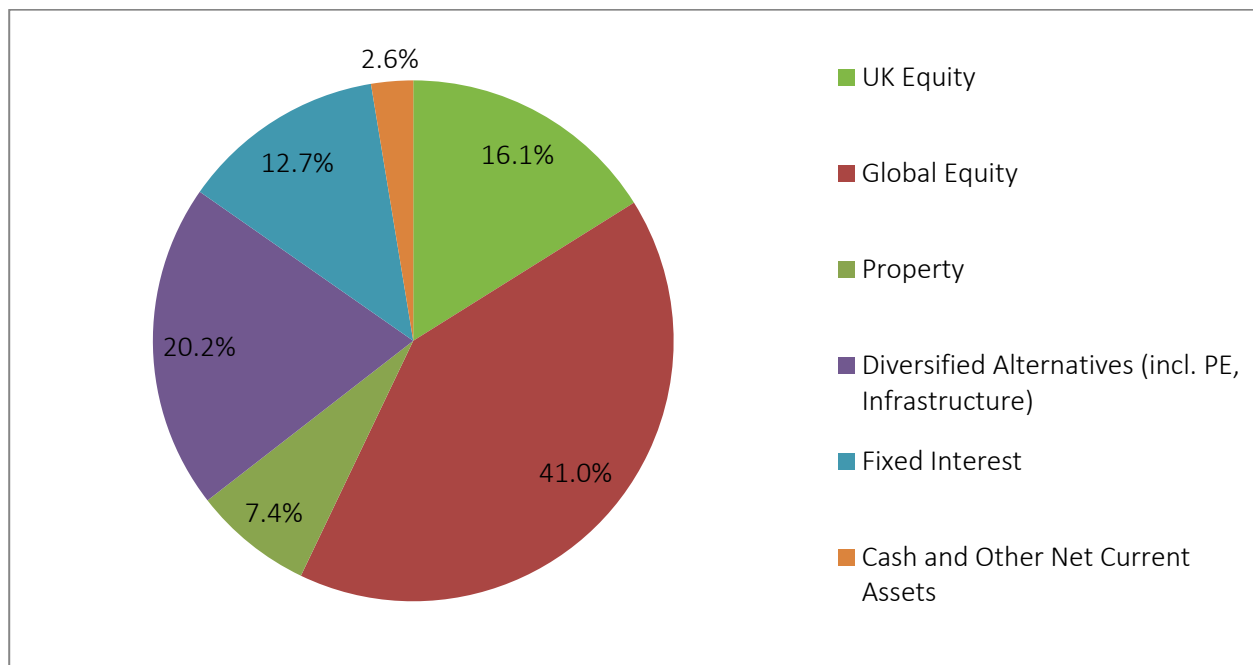
Asset class	Strategic Benchmark 31 March 2021 %	Strategic Benchmark 31 March 2020 %
UK Equities	15.0	15.0
Global Equities	40.0	40.0
<b>Total Equities</b>	<b>55.0</b>	<b>55.0</b>
Property	10.5	10.5
Infrastructure	-	-
Diversified Alternatives (incl. Private Equity, Infrastructure, Multi Asset Credit)	21.0	21.0
Fixed Interest	12.5	12.5
Cash	1.0	1.0
<b>Total</b>	<b>100.0</b>	<b>100.0</b>

## Total Actual Asset Distribution

The distribution of the assets is shown in the table and pie chart below.

Asset Class	Market Value £'m	31/3/21 %	31/3/20 %
UK Equity	442.9	16.1	15.8
Global Equity	1,124.6	41.0	38.2
<b>Total Equities</b>		<b>57.8</b>	<b>54.0</b>
Property	203.7	7.4	9.0
Diversified Alternatives (incl. Private Equity, Infrastructure)	555.2	20.2	17.4
Fixed Interest	349.4	12.7	18.7
Cash & Other Net Current Assets	71.9	2.6	0.9
	<b>2,713.7</b>	<b>100.0</b>	<b>100.0</b>

excludes Border to Coast shareholding valued at £1,181,819



## Fund Investment Performance

The twelve month period ended 31 March 2021 saw the value of the Fund increased by £545.7m to £2,747.6m. The overall investment return of 23.3 was ahead the Fund's specific benchmark return of 22.1%. Over the last ten years, the Fund's annualised investment performance of 7.9% is slightly behind the benchmark return of 8.0%. The biggest impact was the outperformance of the Border to Coast Global Equity fund.

Annual investment performance over the previous ten years is set out in the table below. The Fund's ten year annualised return of 7.9% compares to a rise in retail prices of 2.5% and an increase in public sector earnings of 2.1%.

### Investment Performance of the Fund 1 April 2011 to 31 March 2021

	Lincolnshire Fund Return %	Comparative Benchmark Return %	Retail Price Inflation %	Public Sector Increase in earnings %
2011/12	1.5	2.4	3.6	1.8
2012/13	12.6	11.3	3.3	1.1
2013/14	6.3	6.2	2.5	1.1
2014/15	12.3	12.4	0.9	(0.9)
2015/16	1.0	1.8	1.6	1.9
2016/17	19.8	19.3	3.1	1.3
2017/18	3.3	3.0	3.3	2.6
2018/19	8.2	8.1	2.4	2.7
2019/20	(5.8)	(3.9)	2.6	3.0
2020/21	23.3	22.1	1.5	6.0
<b>10 years annualised</b>	<b>7.9</b>	<b>8.0</b>	<b>2.5</b>	<b>2.1</b>

### Manager/Asset Class Performance of the Fund

Asset Class	1 Year		3 Years annualised		5 Years annualised	
	FM	BM	FM	BM	FM	BM
<b>Equities</b>						
LGIM Global Equity* (inception Feb 21)	6.3%	6.3%	n/a	n/a	n/a	n/a
Border to Coast Global Equity**	48.5%	38.9%	n/a	n/a	n/a	n/a
LGIM UK Equity (terminated July 20)	9.9%	9.9%	(1.3%)	(1.3%)	n/a	n/a
Border to Coast UK Equity* (inception July 20)	18.2%	18.7%	n/a	n/a	n/a	n/a

Fixed Interest						
Blackrock	3.1%	3.1%	3.7%	3.7%	5.1%	5.1%
Blackrock (interim) (terminated July 20)	1.8%	2.1%	1.8%	1.9%	n/a	n/a
Border to Coast Investment Grade Credit**	8.6%	7.0%	n/a	n/a	n/a	n/a
Property/Infrastructure						
Property Unit Trusts	3.0%	2.5%	1.5%	2.4%	2.7%	4.2%
Property Other and Infrastructure***	(3.5%)	7.0%	0.6%	7.0%	4.4%	7.0%
Diversified Alternatives						
Morgan Stanley	10.8%	4.2%	6.4%	4.7%	7.0%	4.6%
Legacy Private Equity	3.2%	4.4%	10.3%	4.7%	8.7%	4.6%
Infrastructure***	2.1%	6.0%	n/a	n/a	n/a	n/a
Multi Asset Credit						
PIMCO* (inception Aug 20)	3.2%	2.1%	n/a	n/a	n/a	n/a
<b>Total</b>	<b>23.3</b>	<b>22.1</b>	<b>7.9</b>	<b>8.3</b>	<b>9.2</b>	<b>9.3</b>

\* Border to Coast UK Equity, LGIM Global Equity, Pimco were all invested during 2020/21, with dates above

\*\* Border to Coast Global Equity and Border to Coast Investment Grade Credit were both invested during 2019/20

\*\*\* Infrastructure performance was comingled with property returns until 1/4/2019

## Top Holdings

Listed below are the top twenty holdings in the Pension Fund, including both pooled investments and direct holdings in the segregated account, as at 31 March 2021. These account for £2,613.1m and make up 95.1% of the Fund's investments.

	Market Value £m's	Proportion of Fund %
Border to Coast Global Equity Alpha Fund	711.5	25.6
Border to Coast UK Listed Equity Fund	442.9	15.9
Legal and General Future World Fund	410.9	14.8
Morgan Stanley Alternative Investments	392.1	14.1
Border to Coast Investment Grade Credit Fund	195.9	7.1
PIMCO Multi Asset Credit Fund	89.4	3.2
Blackrock Aquila Corporate Bond Fund	75.8	2.7
Aberdeen Standard Property Fund	65.3	2.3
Aviva Property Fund	49.9	1.8
Blackrock Aquila Life >5 Year ILG Fund	47.3	1.7
Blackrock Property Fund	40.4	1.5

Blackrock Aquila Gilts Fund	30.4	1.1
Royal London Asset Management Property Fund	24.0	0.9
Innisfree Secondary Fund	17.2	0.6
Standard Life European Property Growth Fund	13.1	0.5
Infracapital Greenfield Partners	9.1	0.3
Innisfree Secondary Fund 2	8.7	0.3
Innisfree Continuation Fund	8.5	0.3
Pantheon Global Infrastructure Fund III	7.3	0.3
Hearthstone Property Fund	6.0	0.2
<b>Total</b>	<b>2,645.7</b>	<b>95.2</b>

## Investment Management Arrangements

The Fund invests by means of collective investment vehicles, also known as pooled funds. Pooled fund values exclude cash where this is held at an asset class level with the custodian. The £2.3m within the segregated mandates table is due to the timing of dividends received and outstanding tax claims due following the termination of this mandate.

## Segregated Mandates

Asset Class	Manager	Market value £m's	% of the Fund
Global Equities (ex UK)	Invesco	2.3	0.1
<b>Total</b>		<b>2.3</b>	<b>0.1</b>

## Pooled Funds

Asset Class	Manager	Market value £m's	% of the Fund
Fixed Interest	Blackrock	153.5	5.5
	Border to Coast	195.9	7.1
	<b>Total Fixed Interest</b>	<b>349.4</b>	<b>12.6</b>
UK Equities	Border to Coast	442.9	15.9
Global Equities	Border to Coast	711.5	25.6
	LGIM	410.9	14.8
	<b>Total Equities</b>	<b>1,565.3</b>	<b>56.3</b>
Property	Aberdeen Standard	78.3	2.8
	Aviva	49.9	1.8
	Blackrock	40.4	1.5
	Franklin Templeton	0.6	0.0
	Hearthstone	6.0	0.2
	Igloo	0.2	0.0
	Royal London	24.0	0.9
	Rreef	0.1	0.0
	<b>Total Property</b>	<b>199.5</b>	<b>7.2</b>

Infrastructure	Infracapital	9.1	0.3
	Innisfree	34.5	1.2
	Pantheon	7.3	0.3
<b>Total Infrastructure</b>		<b>50.9</b>	<b>1.8</b>
Private Equity	Aberdeen Standard	1.6	0.1
	Capital Dynamics	3.2	0.1
	Pantheon	8.9	0.3
<b>Total Private Equity</b>		<b>13.7</b>	<b>0.5</b>
Alternatives	Morgan Stanley	392.1	14.1
Multi Asset Credit	PIMCO	89.4	3.2
<b>Total Pooled Vehicles</b>		<b>2,660.3</b>	<b>95.7</b>

## Investment Administration and Custody

The Fund's segregated managers are responsible for the administration of the assets held within their mandates, and the Council's officers are responsible for the administration of the pooled fund investments.

The Fund's custodian at 31 March 2021 was Northern Trust, with responsibility for safeguarding the segregated assets, in addition to providing investment accounting and performance measurement services.

## Funding

The Lincolnshire Pension Fund's latest triennial valuation was as at 31 March 2019. The results from this are published on the Fund's shared website.

The table below summarises the latest triennial valuation's financial position in respect of benefits earned by members up to this date, compared with the previous valuation.

	31 March 2016	31 March 2019
Past Service Liabilities	£2,288m	£2,536m
Market Value of Assets	£1,759m	£2,353m
Surplus/(Deficit)	(£529m)	(£183m)
<b>Funding Level</b>	<b>77%</b>	<b>93%</b>

The funding level of the Fund is monitored each quarter on a roll forward basis, and this is reported to the Pensions Committee.



## Stewardship Responsibilities

As a responsible shareholder, the Lincolnshire Pension Fund has previously produced a Tier 1 Stewardship Code statement, in compliance with the Financial Reporting Council’s (FRC) Stewardship Code. The FRC produced a new code in 2020, requiring more detail and examples of outcomes of stewardship, and the Fund will complete its statement against this new code during 20/21.

The Fund encourages its external managers and service providers to produce their own statements against the FRC code, and to report their engagement and stewardship activity to the Fund.

The Pensions Committee believe that the adoption of good practice in Corporate Governance will improve the management of companies and thereby increase long term shareholder value. The Fund's Responsible Investment (RI) policy and Corporate Governance and Voting policy can be found on the shared website at [www.wypf.org.uk](http://www.wypf.org.uk). These policies are aligned with those of our asset pool, Border to Coast, who is responsible for implementing them across the assets that they manage for the Fund. In addition to this, the Committee agreed a set of Responsible Investment Beliefs, which can also be found on the shared website. Any investment decisions that the Committee make are made with consideration of these beliefs.

The Fund requests that its equity managers vote on all company holdings, wherever possible. Information on the votes cast by these managers are reported to the Pensions Committee on a quarterly basis, and this information is available on the Lincolnshire County Council website in the relevant Committee documents.

The Fund works closely with Border to Coast and the other partner funds within the asset pool to ensure that they integrate RI into all of their investment activity. An update on the three year plan of Border to Coast, with their developments against the agreed principles and the current support they provide Partner Funds and what they intend to do going forwards, is shown below. Further information on the RI work that Border to Coast does can be found on their website at [www.bordertocoast.org.uk](http://www.bordertocoast.org.uk).

Principle	Border to Coast Strategic Development	Partner Fund Support
Integrating ESG	Embed investment process and enhance ESG tools including Robeco portal Training programme for PMs on thematic issues External manager monitoring framework Develop frameworks for new asset classes (bonds, property, private markets)	Current: education (e.g. climate working party); transparency of reporting; oversight of (pooled) managers Future: centralised procurement of climate change advice; oversight of LGIM (as dominant passive manager in pool)
Active Ownership	Create holistic engagement framework to enable tracking of milestones across portfolios Clear process for setting	Current: common policy agreed and implemented for all Border to Coast holdings; education; LAPFF - representation at business

	engagement themes	meetings Future: training
Require Disclosure	Review of industry initiatives to prioritise Gap analysis of portfolios and remedial plan Review Border to Coast disclosure	Current: engagement in respect of Border to Coast portfolio holdings and support for wider initiatives Future: Share review of wider disclosure developments
Promoting PRI	External manager engagement framework Review wider procurement framework for ESG	Current: training for officers and committees Future: materials for websites
Collaboration	Develop collaboration capability by working with Robeco on an engagement Continue to build network and external profile	Current: collaborate in respect of Border to Coast engagement themes and portfolio holdings
Reporting	Enhance reporting on engagement and themes Standardise reporting across external managers Improve transparency	Current: disclosure on our website of voting and engagement activity, RI policy and voting guidelines Future: review of Partner Fund websites and development of checklist / materials for sharing

The Fund is also a member of the Local Authority Pension Fund Forum (LAPFF), which is a voluntary organisation comprising of 82 LGPS Funds and seven of the LGPS asset pools. LAPFF exists to promote the investment interests of Local Authority Pension Funds, and to maximise their influence as shareholders in promoting corporate social responsibility and high standards of corporate governance in the companies in which they invest. Further information on the work of the LAPFF can be found at [www.lapfforum.org](http://www.lapfforum.org). LAPFF engages with companies across a wide range of issues that can broadly be grouped into five engagement themes:

- Climate risk;
- Social risk;
- Governance risk;
- Reliable accounting risk; and
- LGPS and Stewardship.

## Risk Management

Risk management is an integral element of managing the Pension Fund. The Pension Fund has a risk register which identifies the major risks associated with managing the Fund. This is reviewed by the Pensions Committee annually, and new or changed risks are reported at each quarterly meeting.

The table below highlights the key risks and how they are managed.

Key risk identified:	A range of controls are in place including:
Assets do not cover liabilities	Triennial valuation, diversification of investments, regular monitoring and reporting, professional advisors.
The inability to deliver the Pensions Administration Service, due to failure in the shared service agreement	Performance and management indicators, regular meetings, internal and external audits, service level agreement and benchmarking.
Paying pensions incorrectly	Process controls, audits, reconciliations, task management.
Collecting contributions incorrectly	Employer contribution monitoring, monthly contribution data returns, audits, employer training, reconciliations.
Not meeting statutory requirements	Pension Board oversight, checklist against the Pensions Regulator requirements, regular reporting to Committee and Board.
Loss of key staff, knowledge and skills	Diversified staff/team, pensions user groups, procedural notes, appraisals.
Asset Pooling – failure in the management of the relationship with Border to Coast Pensions Partnership and/or the investment performance, as a client and a shareholder	Joint Committee, officer operations group, senior officers group, regular meetings with Border to Coast.
Cyber security breach	WYPF, Bradford Council and LCC policies, reports to management group, reports to Pension Board and Committee.
Failure to meet requirements as a responsible investor, across all ESG risks, including climate change and a transition to a low carbon economy	Stewardship Code compliance, RI reporting by managers and to Committee, Voting and RI policies.

Information regarding the risks relating to financial instruments is included within the notes to the accounts, later in this report.

Lincolnshire County Council's (LCC) internal audit team undertake audits across different aspects of the Fund's management and administration. The timing and frequency of their work is determined by a risk based assessment, which is reviewed annually. There were no internal audits undertaken in 2020/21 by LCC's internal audit team. The output from audits is reported to the Council's Audit Committee, and brought to the Pension Board and Committee as appropriate. In addition they work with the Internal Auditors of West Yorkshire Pension Fund, from Bradford Council to provide additional assurance over the administration function.

Assurance from the service suppliers and fund managers appointed by Lincolnshire Pension Fund is obtained thorough the receipt and monitoring of control reports – e.g. ISAE 3402 (AAF 01/06) or SSAE16/70. For 2020/21 reasonable assurance was obtained from all third party operations.

## Business Plan and Budget

The Fund's Business Plan is brought to the Pensions Committee each March for approval. The business plan sets out the Fund's objectives, the resources and budget, the key tasks for the year ahead, the key risks and a forward plan of Committee and Board meetings.

The table below shows the reviews the progress of the key tasks for the year 2020/21:

Subject	Context	2020/21 Review
Pensions Committee and Board meetings	The responsibility for the Pension Fund is delegated to the Pensions Committee, with the Pension Board providing an oversight role on the administration and governance of the Fund.	All Pension Committee and Board meetings held as expected (albeit virtually).
Asset Pooling with Border to Coast	Border to Coast Pensions Partnership has been created to meet the Government's investment reform criteria. In accordance with regulations and statutory guidance, assets should transition to the management of Border to Coast as appropriate vehicles become available.	<p>Initial investment made into the internally managed UK Equity sub-fund, subsequent investment made into the Global Equity Alpha sub-fund. All transitions undertaken successfully.</p> <p>Oversight meetings held at officer, S151 and Joint Committee levels.</p> <p>Continued development on the multi asset credit, property and alternative fund offerings.</p>

Administration Service (including employer data quality)	A good performing administration service is key to our stakeholders and for ensuring the quality of information held is appropriate for calculating benefits and liabilities.	Strong KPI figures generally throughout the year and positive customer survey responses, as reported to Committee and Board each quarter.
Annual Report and Accounting	The Fund is required to produce an Annual Report and Accounts document and ensure the financial statements are accepted as a true and fair view by auditors.	Delayed receipt of external audit opinion due to an issue with the Council's accounts meant Pension Fund accounts were published by 1 December without the opinion. An unqualified opinion was received in April 2021 and the accounts were republished.
Responsible Investment (RI)	There is continued focus on how LGPS Funds can best address and manage RI issues such as environmental, social and governance matter (ESG).	<p>The Committee and Board received additional information and training to understand RI requirements. Investment changes were made to better align the strategy to the Committee's RI beliefs. Work continued with external managers and Border to Coast to ensure that it is embedded across all investment decisions.</p> <p>Worked with partner funds to design a broad template for the Stewardship Code.</p>
Actuarial Service Tender	The contract with the Fund's Actuary expires in October 2020. The national framework for actuarial services is being refreshed and will be available to call off in the summer.	The National Framework was used to call off and appoint a new Actuarial Consultant. The Fund undertook a successful transition from Hymans Robertson to Barnett Waddingham.

Work by the Scheme Advisory Board (SAB)	The SAB have a number of projects underway to improve the management /governance of LGPS Funds.	Unfortunately the Good Governance project was delayed as a result of the pandemic. The Fund responded to any requests from SAB throughout the year.
Employer Accounting	Employers within the Fund require pensions accounting information at various times of the year, for inclusion in their statutory accounts.	All employers received appropriate accounting reports as required.

The budget and actual expenditure for operating the Lincolnshire Pension Fund for 2020/21 are set out in the table below. They are split between Administration Costs, Investment Management Expenses and Oversight and Governance Costs.

- **Administration Costs** include the costs of dealing with Fund members and employers in relation to current and future benefits. This service is provided to Lincolnshire Pension Fund via a Share Service with West Yorkshire Pension Fund.
- **Investments Management Expenses** include the cost of Fund Managers, Border to Coast Pension Partnership and the Fund's Custodian.
- **Oversight and Governance Costs** include:
  - The cost of the Fund's actuary, external auditor and other advisors. Actuarial costs incurred by individual employers within the Fund are recharged to that employer;
  - Staffing and accommodation costs associated with running the Fund; and
  - Costs associated with Fund governance for the Local Pensions Board.



	Original Budget 2020/21 £000	Actuals 2020/21 £000	Variance £000
<b>Administration Costs</b>			
Charge from Shared Service Administrator	1,283	986	(297)
Other	1	(1)	(2)
<b>Investment Management Expenses</b>			
Management Fees	9,172	8,104	(1,068)
Performance Related Fees	0	263	263
Other Fees	942	1,495	553
<b>Oversight and Governance Costs</b>			
Contracted Services	361	410	49
Recharge of Actuarial Services	(160)	(146)	14
Recharge from Administering Authority (incl. staff costs)	248	247	(1)
Border to Coast Governance Costs	0	234	234
Other Costs	41	9	(32)
<b>Total</b>	<b>11,888</b>	<b>11,601</b>	<b>(287)</b>

At the end of the year variances between the original budget and actual expenditure included:

- Administration Costs:** The annual administration charge from West Pension Fund was estimated to be £16.60 per member. Actual costs at the end of the year reduced the charge per member for 2020/21 by £2.91 to £13.69. The reduction arose due to the costs of the administration shared service now being split between four Funds (West Yorkshire, Lincolnshire and the London Boroughs of Hounslow and Barnett).
- Investment Management Costs:** Costs incurred on management fees and performance fees reflect the size of the portfolio and investment returns achieved by managers. Costs in this area are very difficult to predict, particularly when markets are volatile.

Additional other investment management fees were incurred during 2020/21. These relate to transition costs arising from the two large transitions undertaken in 2020/21: the transfer of UK equities from LGIM passive UK equity fund to Border to Coast Listed UK Equity sub-fund; and Global Equities from the Invesco mandate to LGIM Future World Fund and the Border to Coast Global Equity Alpha sub-fund.

- Oversight and Governance Costs:** Border to Coast governance costs were originally budgeted for under investment management expenses, management fees, however, these costs should be classified under oversight and governance.

# Employer Contribution Rates

Analysis of Active and Ceased Employers in the Fund:

	Active	Ceased	Total
Scheduled Body	222	13	235
Admitted Body	27	21	48
<b>Total</b>	<b>249</b>	<b>34</b>	<b>283</b>

The employers' contribution rates (including deficit cash or percentage of payroll amounts where applicable) applying in the year ended 31 March 2021, for all employers are set out below, alongside actual cash contributions received from both the employer and the employees for each body.

## Scheduled & Admitted Bodies Contributing to the Fund as at 31 March 2021:

Employer	Primary Rate %	Secondary Rate (% or £k)	Contributions received £k	
			Employer	Employee
<b>SCHEDULED BODIES</b>				
<b>County and District Councils</b>				
Lincolnshire County Council	17.5	£8,240k	27,690.9	6,418.7
LCC Schools	17.5	7.4%	10,587.7	3,362.3
Boston Borough Council	17.7	£598k	2,018.6	374.9
East Lindsey District Council	17.5	£872k	2,564.0	564.9
City of Lincoln Council	17.3	£1,777k	4,473.3	1,019.7
North Kesteven District Council	17.6	£795k	2,574.4	669.3
South Holland District Council	17.4	£744k	1,868.5	408.8
South Kesteven District Council	17.5	£1,226k	3,727.2	909.8
West Lindsey District Council	17.2*	£940k	2,069.4	462.4
<b>Internal Drainage Boards</b>				
Black Sluice	18.2*	£62k	197.7	57.1
Lindsey Marsh	18.5*	£28k	306.6	119.3
North East Lindsey	20.7	£1k	10.1	3.0
South Holland	19.3	9.4% & £150k	253.1	23.3
Upper Witham	19.7	£51k	122.8	24.8

Employer	Primary Rate	Secondary Rate	Contributions received	
	%	(% or £k)	Employer	Employee
Welland and Deeping	19.2	£112k	266.4	56.1
Witham First	20.5	-1.2%	54.9	20.0
Witham Fourth	19.4	£76k	267.8	67.9
Witham Third	18.9	£26k	163.7	54.7
<b>Parish and Town Councils</b>				
Billinghay PC	21.1	1.4%	4.1	1.2
Bourne TC	21.1*	1.4%	12.1	3.6
Bracebridge Heath PC	21.1	1.4%	9.6	2.4
Cherry Willingham PC	21.1	1.4%	3.2	0.8
Crowland PC	21.1	1.4%	6.3	1.6
Deeping St James PC	21.1	1.4%	11.2	2.9
Gainsborough TC	21.1	1.4%	39.6	11.0
Gedney PC	21.1	1.4%	4.6	1.2
Greetwell PC	21.1	1.4%	1.1	0.3
Horncastle TC	21.1	1.4%	15.9	4.2
Ingoldmells PC	21.1	1.4%	5.2	1.3
Louth TC	21.1	1.4%	15.0	4.1
Mablethorpe & Sutton TC	21.1	1.4%	19.0	6.5
Market Deeping TC	21.1	1.4%	16.8	4.3
Nettleham PC	21.1	1.4%	7.4	2.1
North Hykeham TC	21.1	1.4%	23.1	6.1
Pinchbeck PC	21.1	1.4%	7.8	2.3
Skegness TC	21.1	1.4%	60.4	16.3
Skellingthorpe PC	21.1	1.4%	9.6	2.5
Sleaford TC	21.1	1.4%	54.9	14.4
Stamford TC	21.1	1.4%	34.3	9.0
Sudbrooke PC	21.1	1.4%	1.6	0.4
Sutton Bridge PC	21.1	1.4%	7.5	2.1
Thorpe on the Hill PC	21.1	1.4%	2.2	0.5
Washingborough PC	21.1	1.4%	11.2	3.1
Welton-by-Lincoln PC	21.1	1.4%	8.1	2.3

Employer	Primary Rate %	Secondary Rate (% or £k)	Contributions received £k	
			Employer	Employee
Woodhall Spa PC	21.1	1.4%	3.7	1.0
<b>FE Establishments</b>				
Bishop Grosseteste University	23.5*	£76k	998.1	273.4
Boston College	23.8		856.3	213.3
Grantham College	23.8	£42k	708.3	174.2
Lincoln College	24.5	£264k	1,216.9	242.8
Stamford College (left 31/07/2020)	23.8	£26k	226.7	56.0
<b>Other Scheduled Bodies</b>				
Acorn Free School	19.5	-3.0%	25.6	9.2
BG Lincoln	22.8	£1k	29.0	7.2
Public Sector Partnership Services	19.9	£91k	1,104.8	323.6
Police Chief Constable and Police & Crime Commissioner (pooled rates also with G4S)	16.3	£1,448k	3,581.4	871.3
<b>Academies</b>				
Aegir Community Academy	21.0	£37k	189.0	44.0
Alford Queen Elizabeth	21.2*		50.1	15.3
Bassingham Primary Academy	22.0	£8k	45.0	9.6
Beacon Primary	19.1		39.7	12.0
Boston Grammar	20.1	£7k	123.3	34.4
Boston High School	21.2*	£28k	140.5	34.9
Boston John Fielding	19.9	See Grantham Ambergate	124.5	36.4
Boston St Mary's RC Primary	20.3	£4k	55.8	14.2
Boston West Academy	21.0	-1.8%	62.7	18.5
Boston Witham Federation	19.4	£28k	862.9	263.8
Bourne Abbey Academies Trust	20.9	£10k	258.5	69.1
Bourne Academy	21.1	£13k	248.9	71.6
Bourne Grammar	21.3	£29k	187.6	48.8
Bourne Keystone Academy Trust	21.2*	£3k	149.3	43.6
Bracebridge Infant and Nursery	20.7	£2k	35.6	9.3
Branston CofE Infant School	20.8	£2k	20.3	4.9
Branston Community Academy	20.9		219.9	59.6

Employer	Primary Rate	Secondary Rate	Contributions received	
	%	(% or £k)	Employer	Employee
Branston Junior Academy	21.9	£14k	44.8	7.9
Browns CofE Academy	21.9	£2k	21.0	4.8
Caistor Grammar Academy	21.0*		82.4	27.4
Caistor Yarborough	20.0	£3k	97.9	27.9
Carlton Academy	19.8	£4k	116.0	33.2
Caythorpe Primary Academy	19.9	See Grantham Ambergate	27.7	7.8
Chapel St Leonards Academy	19.9	See Grantham Ambergate	53.7	16.0
Cherry Willingham Primary	20.3		41.6	11.7
David Ross Educational Trust	20.4	£112k	639.6	150.3
Eastfield Infant and Nursery School	19.4	See Springwell City Academy	94.4	24.8
Edenham CofE Academy	21.8	£6k	22.0	4.1
Ellison Boulters Academy	20.3	£1k	55.5	15.4
Ermine Primary	20.3	£10k	184.1	41.0
Fosse Way Academy	20.7		129.3	34.8
Frithville Primary	20.2*	See Horncastle Banovallum	14.7	4.2
Gainsborough Benjamin Adlard	20.4	-1.8%	57.4	17.2
Gainsborough Parish Church	20.3	£12k	90.3	20.9
Giles Academy	19.5	£7k	153.4	43.4
Gipsey Bridge Academy	20.9	£4k	23.6	5.5
Gosberton House Academy	18.9	£21k	123.5	32.0
Grantham Ambergate	19.9	£245k	463.6	71.0
Grantham Greenfields Academy	19.9	See Grantham Ambergate	54.7	16.4
Grantham Isaac Newton Primary	19.9	See Grantham Ambergate	96.5	27.7
Grantham Kings School	21.6*	£2k	157.5	48.0
Grantham Sandon	19.9	See Grantham Ambergate	117.9	34.3
Grantham St Mary's Catholic	21.2	£7k	50.5	11.5
Grantham Walton Girls	21.2	£10k	127.5	32.2

Employer	Primary Rate %	Secondary Rate (% or £k)	Contributions received £k	
			Employer	Employee
Harrowby CofE Infants	20.6*	£2k	22.3	6.0
Hartsholme Academy	17.8	£10k	112.1	36.5
Heighington Millfield Academy	20.3		64.8	18.3
Hillcrest EY Academy	19.4	£12k	80.4	20.3
Holbeach Bank Academy	20.7	£2k	19.8	4.8
Holbeach Primary	20.4	£12k	75.5	17.5
Holy Trinity CofE Primary	21.2	£6k	30.3	6.4
Horncastle Banovallum	20.2*	£66k	189.6	39.2
Horncastle Education Trust	20.2*	See Horncastle Banovallum	49.7	18.6
Horncastle QE Grammar	20.2*	See Horncastle Banovallum	94.6	29.0
Huntingtower Community Primary	20.3		106.4	29.4
Huttoft Primary Academy	19.7		51.2	14.5
Ingoldmells Academy	20.1	£1k	43.0	11.7
John Spendluffe Academy	20.7	£20k	206.3	52.7
Keelby Primary Academy	21.4	£14k	56.1	10.9
Kesteven & Grantham Academy	21.4	£33k	235.5	55.4
Kesteven & Sleaford High	21.2*	£18k	133.2	34.3
Kidgate Primary Academy	19.6	£11k	94.6	24.9
Kirkby La Thorpe	20.0	£2k	38.1	10.1
Lacey Gardens Junior School	19.4	See Springwell City Academy	95.5	27.9
Linchfield Community Primary Academy	19.9	See Grantham Ambergate	50.5	14.7
Lincoln Anglican Academies	17.7	-1.3%	89.4	41.9
Lincoln Castle Academy	21.1	£19k	171.8	43.4
Lincoln Christs Hospital School	21.2	£33k	268.3	68.0
Lincoln Our Lady of Lincoln	20.6		46.5	12.5
Lincoln St Hugh's Catholic	21.5	£7k	77.3	18.3
Lincoln St Peter & St Paul's	20.8	£13k	121.6	30.2
Lincoln UTC	18.7	£7k	68.1	19.2
Lincoln Westgate Primary	20.5	£3k	80.5	21.8



Employer	Primary Rate %	Secondary Rate (% or £k)	Contributions received £k	
			Employer	Employee
Ling Moor Academy	20.3		75.0	20.5
Little Gonerby CofE	21.2	£2k	57.3	14.8
Long Bennington CofE	21.6*	£9k	58.2	14.7
Long Sutton Primary School	24.8*	£13k	115.4	25.3
Louth Academy	20.5	£43k	166.4	34.6
Louth King Edward VI Grammar	21.3	£55k	188.8	38.4
Mablethorpe Academy	20.8	£13k	115.3	28.8
Manor Farm Academy	18.7		29.3	8.6
Manor Leas Infant Academy	21.0		46.2	12.3
Manor Leas Junior Academy	21.3	£6k	44.7	10.4
Market Rasen De Aston	20.7		228.4	54.8
Morton CofE Academy	21.0	£12k	55.2	11.4
Mount Street Academy	20.2	£10k	124.1	33.2
National CofE Junior	20.6*	£17k	93.8	24.2
Nettleham Infants Academy	19.9	£11k	52.7	11.2
New York Primary	20.2*	See Horncastle Banovalum	17.0	5.1
North Kesteven School	21.6*	£58k	201.2	44.1
North Thoresby Primary	20.6		22.2	6.0
Pinchbeck East CofE Primary Academy	25.9 (provisional)		8.4	1.8
Poplar Farm School	19.9	See Grantham Ambergate	38.7	11.0
Priory Federation of Academies	20.3		1,193.8	339.5
Rauceby CofE	22.2	£6k	38.3	8.3
Redwood Primary	20.3		49.4	14.0
Ruskington Chestnut Street	20.6	£23k	78.1	14.8
Seathorne Primary, Skegness	24.6	£17k	130.4	26.4
Sir Robert Pattinson Academy	20.6	£25k	232.9	61.9
Sir William Robertson	21.0	£20k	185.7	47.4
Skegness Academy	20.0	£15k	261.8	74.3
Skegness Infant Academy	20.4	£11k	83.7	20.3
Skegness Junior Academy	20.9	£6k	93.6	23.3

Employer	Primary Rate %	Secondary Rate (% or £k)	Contributions received £k	
			Employer	Employee
Sleaford Carres Grammar	21.2*	£36k	222.4	61.1
Sleaford Our Lady of Good Counsel	19.9	-2.0%	32.7	10.1
Sleaford St Georges	20.9		418.6	121.0
Sleaford William Alvey	20.4	£2k	97.5	26.5
Somercotes Academy	18.7	£28k	75.0	14.4
South Witham Community	21.5*	£8k	26.0	5.0
Spalding Academy	21.7	£63k	270.4	56.3
Spalding Grammar	21.1	£27k	165.1	40.2
Spalding Parish Church CofE	24.6	£11k	153.6	32.6
Spalding Primary Academy	25.9 (provisional)		11.1	2.5
Spilsby Primary Academy	21.2	£25k	89.4	17.3
Springwell Lincoln City Academy	19.4	£37k	348.5	95.9
St Bernards Academy Louth	19.7	£55k	222.7	50.6
St Giles Academy	19.5	£29k	142.0	32.9
St John's Primary Academy	21.1	£13k	108.5	26.1
St Lawrence Academy	19.3	£28k	175.0	45.1
St Michaels CofE Primary	20.1	£14k	91.8	21.4
St Nicholas CofE Boston	25.5	£6k	69.8	14.2
St Norberts Catholic Primary	20.5	£3k	40.5	10.2
St Paul Community Primary	19.9	See Grantham Ambergate	66.3	19.1
St Thomas CofE Boston	20.1	£15k	117.6	29.7
Stamford Bluecoat Academy	25.9 (provisional)		25.3	5.6
Stamford Malcolm Sargent	20.8		182.9	50.2
Stamford St Augustines	20.1	£2k	39.6	10.6
Stamford St Gilberts	21.0	£10k	63.4	14.3
Stamford Welland Academy	21.7	-1.1%	82.0	23.1
Surfleet Seas End Primary Academy	25.9 (provisional)		1.6	0.3
Tall Oaks Academy Trust	20.3	£11k	194.5	52.1
The Deepings Academy	21.1	-1.4%	258.2	77.7
The Gainsborough Academy	20.5		129.9	36.7
The Garth School	19.9	See Grantham	106.6	31.4

Employer	Primary Rate %	Secondary Rate (% or £k)	Contributions received £k	
			Employer	Employee
		Ambergate		
The Marton Academy	21.4	£5k	22.7	4.6
The Priory School	19.9	See Grantham Ambergate	108.8	31.6
The Priory Pembroke	20.3		93.3	26.0
Theddlethorpe Primary Academy	21.2	£3k	28.0	6.7
Thomas Cowley Academy	20.8	£18k	184.3	49.4
Thurlby Community Primary	23.8*	£1k	32.0	7.9
Tower Road Academy	20.3	£5k	126.8	37.4
University Academy Holbeach	20.9	£39k	308.2	78.9
University Academy Long Sutton	20.7	£22k	149.8	37.1
Utterby Primary Academy	21.7	£2k	21.1	4.9
Waddington All Saints Primary	21.1	9	77.7	18.5
Wainfleet Magdalene Primary	20.6	£14k	77.6	17.1
Warren Wood Specialist	20.5	£24k	128.2	29.0
Washingborough Academy	21.0	£6k	72.5	18.3
Welton William Farr CE	21.4	£35k	300.8	71.6
Welton St Mary's CofE	21.3	£5k	59.8	14.6
West Grantham Federation	20.2	£14k	289.6	66.5
Weston St Mary	20.2	£1k	6.9	1.6
Whaplode CofE Academy	20.6	£6k	48.1	11.6
William Lovell Academy	21.0	£28k	90.6	17.0
Willoughby School Bourne	20.3		172.9	49.3
Witham St Hughs Academy	20.3	£2k	80.0	22.0
Woodhall Spa St Andrews	20.4	£1k	64.4	17.4
Woodlands Academy Spilsby	19.9	See Grantham Ambergate	59.4	17.2
Wyberton Primary School	20.0	£12k	62.2	14.1
<b>ADMITTED BODIES</b>				
Active Lincolnshire	21.6		19.6	6.2
Active Nation	33.1		13.9	2.6
Adults Supporting Adults	31.1	-2.0%	9.3	1.8

Employer	Primary Rate %	Secondary Rate (% or £k)	Contributions received £k	
			Employer	Employee
Balfour Beatty	17.5	7.4%	124.6	32.0
Caterlink (West Grantham Academy)	32.1	-32.1%	0	2.2
Caterlink (Walton Girls High)	28.8		21.3	4.2
Caterlink (South Witham)	32.0		7.5	1.4
Compass Contract Services (UK) Ltd (contract ended April 2020)	31.8	-31.8%	0	0.3
Danfo	30.3		11.2	2.1
Easy Clean Contractors (Baston)	33.7	£2k	4.3	0.4
Easy Clean Contractors (Linchfield)	31.7	-31.7%	0.1	0.3
Edwards & Blake	32.7	£5k	16.2	2.1
Future Cleaning Services	32.8	-2.5%	5.6	1.1
G4S (for rate see Police pool)	16.3		604.2	239.5
Greenwich Leisure Limited	17.5	7.4%	374.9	89.9
Independent Cleaning Services (Caistor Grammar)	26.1		2.8	0.6
Lincoln Arts Trust (left 30/10/2020)	28.3	-2.7%	22.1	2.9
Lincolnshire Housing Partnership	29.7	£143k	227.9	24.9
Lincolnshire Road Car Company Ltd. (Stagecoach)	17.3		0.6	0.2
Magna Vitae Leisure Trust	21.1	-4.6%	216.2	76.9
Making Space	30.4		10.1	1.6
Mellors Catering Services	25.7	£1k	9.6	2.1
Nightingale Cleaning Ltd	32.3		1.3	0.2
Outspoken Training	35.5	-15.6%	0.8	0.2
Platform Housing Group	28.2	£392k	684.5	75.5
Serco	17.5	7.4%	639.0	166.2
Taylor Shaw (Branston)	33.9	-2.2%	8.8	2.0
Vinci	35.2	-35.2%	0.8	2.3

\* indicates employer has ill health insurance with Legal and General therefore the actual rate paid is reduced by 1.75% for the insurance premium

Contribution payments are paid by the employers directly into the Lincolnshire Pension Fund bank account, and monthly data submissions are sent to the Fund's administrator, WYPF, through a secure portal.

The timely receipt of contribution payments and data submissions is monitored closely. Late payers (either in paying cash or in submitting data after the Funds deadline of the 19 of the month following payroll, or where the two elements do not agree) are reported quarterly to both the Pensions Committee and the Pension Board.

A policy is in place to fine employers where they are late in three of any six months over a rolling period, to cover additional administrative costs. However the Fund and its administrator work closely with employers to ensure that employers understand their responsibilities and the processes required to meet them. Over the year to 31 March 2021 there were 7 fines raised to employers (18 in 2019/20). The Fund has not opted to levy interest on overdue contributions.

# Asset Pooling

## Introduction

In the LGPS (Management and Investment of Funds) Regulations 2016, enacted in November 2016, the Government required all Local Government pension funds to combine their assets into a small number of asset pools, in line with guidance issued by the Secretary of State and meeting the four criteria set out below:

- a. Benefits of scale - a minimum asset size of £25bn;
- b. Strong governance and decision making;
- c. Reduced costs and value for money; and
- d. Improved capacity to invest in infrastructure.

These regulatory changes do not affect the sovereignty of the Lincolnshire Pension Fund, and the pooling of LGPS assets will have no impact on the employee contribution rates or pension entitlement of members of the fund (pensioners, current employees and previous employees who are yet to draw their pension).

New guidance from Ministry of Housing, Communities and Local Government (MHCLG) is expected to be issued for consultation in 2020/21.

## Lincolnshire Pension Fund's Solution

Having assessed the various options available, it was decided that the Fund would pool its assets with ten other like-minded funds, and create a new entity to implement the investment strategy and manage the investments. Some core principles were agreed at the very beginning, these included:

- One Fund one vote – regardless of size all Funds will be treated equally;
- Equitable sharing of costs;
- A fully regulated company; and
- To drive efficiencies and work effectively, partner funds must have a complimentary investment ethos, risk appetite and strategy.

The new entity was created by the partner funds, with experts appointed to ensure the structure would meet the needs of the Funds, the requirements of the Financial Conduct Authority (FCA) and the criteria set by Government.

## Border to Coast Pensions Partnership

Border to Coast Pensions Partnership Ltd (Border to Coast) went live in July 2018 as a fully regulated asset management company, jointly owned by twelve partner funds' administering authorities, with each Fund having an equal share in the company. Due to the merger of Northumberland and Tyne and Wear Pension Funds in April 2020, the number of partner funds has reduced to eleven. This change has not impacted the core principles listed above. Border to Coast's role is to implement the investment strategies of the partner funds, through a range of investment sub-funds offering internally and externally managed solutions.

Border to Coast is based in Leeds and has 100 employees. This includes a large team to directly manage assets, alongside a team to select external managers. As an FCA regulated company, Border to Coast has to comply with all the requirements that any other asset manager has to, and is subject to company legislation. At the end of March 2021, Border to Coast had £21.7bn under management across ten collective investment vehicles, and £3bn of Private Market commitments from partner funds.

## Oversight and Governance

Border to Coast has eleven LGPS partner funds – Bedfordshire, Cumbria, Durham, East Riding, Lincolnshire, North Yorkshire, South Yorkshire, Surrey, Teesside, Tyne & Wear and Warwickshire. The Chairs of the Pensions Committees of these funds sit on a Joint Committee, to exercise oversight of the investment performance of the company and report back to, and take feedback from, the various Pensions Committees. In addition there is a scheme member representative that has a non-voting seat on the Joint Committee, who is nominated by the eleven Partner Funds' Local Pension Boards. The Joint Committee represents the Funds as investors in Border to Coast. As Border to Coast is jointly owned by the administering authorities of the Pension Funds, there is also a shareholder role that the authorities provide, and the responsibilities are all set out in a shareholder agreement. Pension Fund Officers provide day-to-day oversight and work closely with Border to Coast to ensure that the company provides the investment vehicles the funds need to implement their investment strategies.

## Asset Transitions

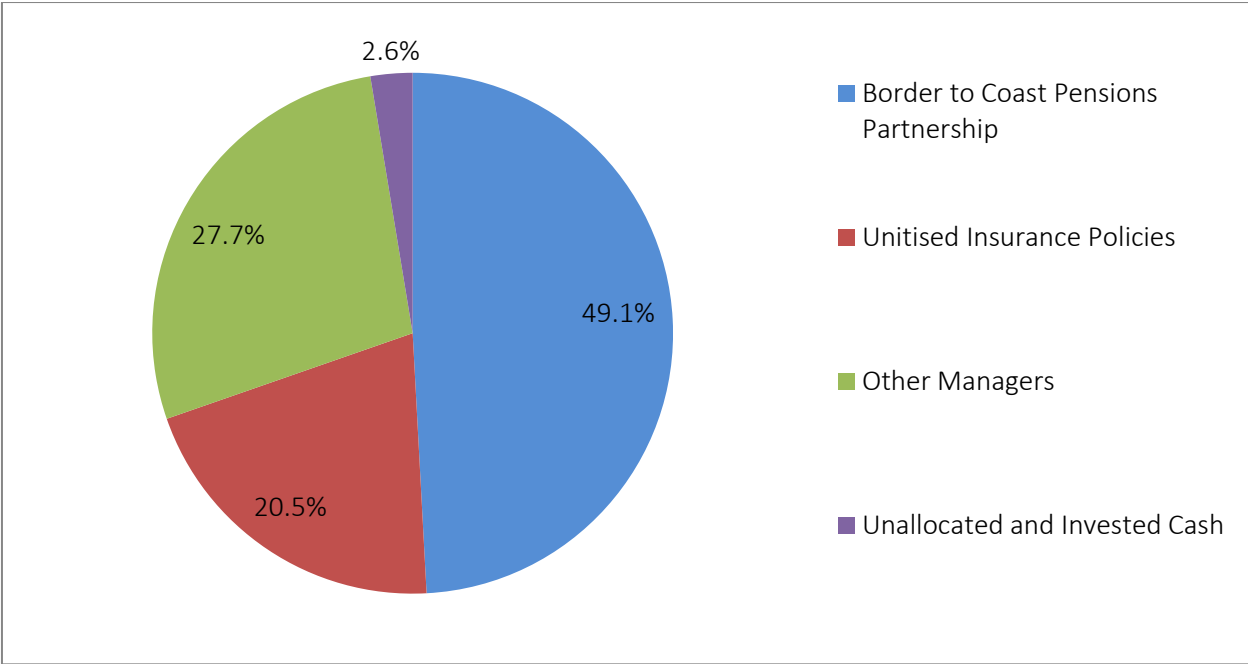
As at 31 March 2021, the Lincolnshire Fund had transitioned assets into three sub-funds.

The first transition took place in October 2019, when approximately £420m was transferred from three global equity managers (Columbia Threadneedle, Morgan Stanley and Schroders) to the Border to Coast Global Equity Alpha sub-fund. In February 2020 the second wave of assets was transitioned, with approximately £190m transferring from a passive bond portfolio managed by Blackrock to the Border to Coast Investment Grade Credit sub-fund.

In July 2020, approximately £380m was transferred from a passive UK equity mandate managed by Legal and General into the Border to Coast UK Equity sub-fund. In February 2021, an additional investment of approximately £196m was made into the Global Equity Alpha sub-fund, following the termination of Invesco's global equity mandate.

Transition into the Border to Coast Multi Asset Credit sub-fund is expected later in 2021, and work continues on the property and alternatives solutions.

The chart and table below shows the proportion of the Fund that has now been invested into Border to Coast vehicles at as 31 March 2021, at 49.8%. This compares to 23.8% invested at 31 March 2020, and shows the positive direction of travel. Further detail on this can be found in the Accounts section of this report at note 12C.





Assets under management, costs and savings prior to 2018/19 are shown as a cumulative value, as Border to Coast Pensions Partnership went live in July 2018.

Border to Coast Assets Under Management (AUM) for Lincolnshire Pension Fund	Cumulative		
	to 18/19	2019/20	2020/21
Border to Coast	0	525	1,350
Passive / Other (not to be pooled)	574	585	564
Other	1,770	1,092	833
<b>Total AUM £m</b>	<b>2,344</b>	<b>2,202</b>	<b>2,748</b>
Border to Coast	0%	24%	49%
Passive / Other (not to be pooled)	24%	27%	21%
Other	76%	49%	30%
<b>Total AUM %</b>	<b>100%</b>	<b>100%</b>	<b>100%</b>

### Border to Coast costs and savings for Lincolnshire

During 2020/21 Border to Coast has worked with the Partner Funds to gather data, agree assumptions, and build a savings model and process that will enable consistent reporting against this key metric going forward. This supports one of the original objectives of pooling i.e. to reduce costs and deliver value for money.

Savings from future launches are not included and the level of savings should grow as we develop and include other funds.

The table below details the net savings to date.

Border to Coast Costs and Savings	Cumulative		
	to 18/19 Actual £m	2019/20 Actual £m	2020/21 Actual £m
Implementation Costs – pre-incorporation	0.19	-	-
Implementation Costs – post-incorporation	0.24	-	-
Share Purchase/Subscription	0.83	-	0.35
Share Purchase/Subscription (adj.)	-	-	-
Governance Costs	0.17	0.19	0.23
Development Costs	0.01	0.06	0.05
Project Costs	-	0.09	0.14
<b>Total Set-up and Operating Costs</b>	<b>1.44</b>	<b>0.35</b>	<b>0.78</b>
Transition Costs	-	0.42	(0.01)
Fee savings due to pooling	0.06	0.05	0.21
Fee Savings – Private Markets	-	-	-
Fee Savings – Public Markets	-	0.35	0.91
Fee Savings – Public Markets (add. costs)	-	-	(0.06)
Fee Savings – Real Estate UK	-	-	-
Fee Savings – Real Estate Global	-	-	-
One Offs (Crossing deals)	-	-	3.28
Other Savings	-	-	-
<b>Total Fee Savings</b>	<b>0.06</b>	<b>0.40</b>	<b>4.34</b>
<b>Net Position</b>	<b>(1.38)</b>	<b>(0.37)</b>	<b>3.57</b>
<b>Cumulative Net Position</b>	<b>(1.38)</b>	<b>(1.74)</b>	<b>1.82</b>

### Border to Coast contact details:

Border to Coast Pensions Partnership  
5<sup>th</sup> Floor, Toronto Square, Leeds, LS1 2HJ

More information can be found at their website at [www.bordertocoast.org.uk](http://www.bordertocoast.org.uk)

# Annual Report of the LGPS Local Pension Board 2020/2021

## Introduction

The Local Pension Board of Lincolnshire County Council (LCC) has been in operation for almost six years and I am pleased to present the report for the year 2020/2021.

Pension Boards were introduced in to the Local Government Pension Scheme (LGPS) from April 2015 under the Public Sector Pensions Act 2013 with the responsibility to assist administering authorities, in particular pension managers, and to secure compliance with the LGPS regulations.

The Lincolnshire Local Pension Board was established by the Administering Authority in June 2015 and operates independently of the Pensions Committee.

## Purpose

The Board's role is to work closely in partnership and assist the Administering Authority in its role as Scheme Manager in relation to the following matters:

- Securing compliance with the Scheme Regulations and any other legislation relating to the governance and administration of the Scheme;
- Securing compliance with the requirements imposed by the Pensions Regulator (TPR) in relation to the Scheme;
- Ensuring any breach of duty is considered and followed under the Scheme's procedure for reporting to TPR and to the Scheme Manager;
- Assisting the Scheme Manager to ensure the effective and efficient governance and administration of the Scheme; and
- Such other matters as the Scheme Regulations may specify.

Further detailed information on the Board's functions is set out in the Terms of Reference.

## Constitution and Membership

The membership of the Board during the period was as follows:

- **Independent Chair** (non-voting)  
Roger Buttery

- **2 Employer Representatives** (both voting)  
Councillor Mark Whittington (Lincolnshire County Council)  
Gerry Tawton (Boston College)
- **2 Member Representatives** (both voting)  
David Vickers  
Kim Cammack

All the Board Members have completed the Pension Regulator’s Public Service toolkit. All the Board Members have also attended a variety of externally organised conferences and seminars throughout the year as well as two internal training sessions on “An understanding of the mandate for one of the investment managers and possible replacement options, and Border to Coast’s property offering”; and “LGPS fund valuations, accounting and current LGPS issues”.

## The Work Programme

The Board has an annual work programme. At each of the four meetings, the Board considered several standard reports, including:

**Service Provision during the pandemic** – the Board received assurances from the West Yorkshire Pension Fund (WYPF) that the pensions administration service had continued to be provided during the pandemic lockdowns. The Administration Team transitioned successfully and seamlessly to working from home and provided continued support to the membership. The Board congratulated the Team for their efforts.

Each quarter, the Board considered a report from the Business Development Manager (BDM) from WYPF on current administration issues within the Lincolnshire Pension Fund. The Key Performance Indicators (KPIs) are an important consideration. Throughout the year, the Board has been comfortable with the performance of WYPF and most of the KPIs have been in the 95% range.

At alternative meetings during the year, the BDM was questioned on the data scores as reported to TPR. At the January meeting, the reported scores were Common data 95.66% and Scheme Specific data 84.03%. The target is 100%, particularly for Common data. The Board continues to monitor WYPF’s progress against an agreed data improvement plan.

The Board also noted that 99.3% of the Annual Benefit Statements had been issued to members by the statutory deadline. This was considered to be an excellent achievement.

Although there is a concern over meeting the TPR’s targets on data quality, overall, the Board’s conclusion was that the administration of the scheme continues to be sound.

**Employer monthly submissions and contribution monitoring** - at each meeting, the Board considered a report from the Head of Pensions on any current issues within the fund including investment matters and the employers’ monthly submissions and contribution monitoring. As regards the latter, for the vast majority of employers, the payment of contributions and the data submissions are made on a timely basis but there are a few outliers. During the year, there were 20 cases of the late payment of contributions and 111 cases of the late submission of monthly returns. This is both disappointing and unacceptable but there is a recognition that it is important to work with the employers to attempt to resolve issues before taking further action. Efforts will therefore continue

to remind employers/payroll providers of their duties and responsibilities through individual contacts, either in person, by email or telephone. The Board will keep this issue under close review.

**Annual Report & Accounts and External Audit** - At the July meeting, consideration was given to the Pension Fund’s draft Annual Report & Accounts for 2019/2020 which had been approved by the Pensions Committee on 16 July, 2020. An unqualified audit opinion was issued on the Pension Fund Statement of Accounts. The Board congratulated the Head of Pensions on producing an excellent document.

The pension fund accounts form part of LCC’s main accounts. As a result of a technical accounting issue, the deadline of 30 November (normally 31 August but changed as a result of the pandemic) for signing off the accounts was missed. The accounts were eventually signed off on 30 April 2021. This was disappointing and underlines the need for separate audit certificates, a request that has been made previously.

There was a concern that the low level of audit fees (£19,000) for the external audit might compromise the quality of the audit. Following discussions with the Executive Director – Resources, this concern has been taken up nationally because LCC does not have any real leverage over either the auditor allocated or the fee paid. Although a national review of public sector audit has been undertaken, the Government rejected the proposals. This is unsatisfactory and the Board will continue to monitor the position.

**Border to Coast Pensions Partnership (BCPP)** – the Board undertook a “deep dive” into the governance arrangements surrounding BCPP, particularly as the operating company is owned by eleven local authority pension funds, one of whom is Lincolnshire. The Board concluded that that the governance arrangements are strong with the exception of the appointment of two nominated non-executive directors by the partner funds to the company board of Border to Coast where there is a potential conflict of interest. LCC did not support these arrangements and has not made any nominations.

**Internal audit activity** - the Board reviewed an exempt report on the internal audit of several aspects of the pensions service, including annual benefit statements, accuracy of contributions recorded on member records and transfers in. The overall conclusion of the review was that LCC’s Internal Audit Team continue to be able to place reliance on the assurance work of the pensions administration function undertaken by the WYPF. There were a number of recommendations which management accepted and are being acted upon.

The Board also considered an exempt comprehensive report on Cyber Security and gained some assurance that the issue is taken very seriously by the WYPF through Bradford City Council.

**The pension regulator’s code of practice** - Lincolnshire’s compliance to the Code is regarded as a very important report.

The eleven elements of the Code are:

- a) Reporting duties;
- b) Knowledge and understanding;
- c) Conflicts of interest;

- d) Publishing information about schemes;
- e) Managing risk and internal controls;
- f) Maintaining accurate member data;
- g) Maintaining contributions;
- h) Providing information to members and others;
- i) Internal dispute resolution;
- j) Reporting breaches of the law; and
- k) Scheme advisory board.

A checklist of 99 items covering the above was produced in a traffic lights format. It is pleasing to report that Lincolnshire was largely compliant throughout the year. As at March 2021, there were 95 green and 1 not relevant. There were 3 partially compliant because certain aspects are outside direct control. The Board considered that the compliance to tPR's Code was very good.

## Conclusion

The Board considers the governance and administration of the Scheme to be sound. Lincolnshire's compliance to the vast majority of TPR's Code of Practice is particularly impressive. The Report and Accounts for 2019/2020 was an excellent document and there was an unqualified audit report. The Board will continue to monitor various national initiatives if any proposals unfold.

The Board would like to express its thanks to Jo Ray, Head of Pensions, her Team and the staff of the WYPF for the huge amount of work undertaken during the year. Finally, I should like to thank the four Board Members for their considerable input and support during the year.

**Roger Buttery**  
Pension Board Chair  
May 2021

Any questions regarding the Pensions Board or its work can be addressed through the Head of Pensions.

**Jo Ray, Head of Pensions**

Lincolnshire County Council, County Offices, Newland, Lincoln, LN1 1YL

Tel: 01522 553656 | email: [jo.ray@lincolnshire.gov.uk](mailto:jo.ray@lincolnshire.gov.uk)

Information on Board membership and meetings can be found on the Council's website:

<http://lincolnshire.moderngov.co.uk/>

# Lincolnshire Pension Fund

## Actuary's statement as at 31 March 2021

### Introduction

The last full triennial valuation of the Lincolnshire Pension Fund (the Fund) was carried out as at 31 March 2019 as required under Regulation 62 of the Local Government Pension Scheme Regulations 2013 (the Regulations) and in accordance with the Funding Strategy Statement of the Fund. The results were published in the triennial valuation report dated 27 March 2020.

### Asset value and funding level

The results for the Fund at 31 March 2019 were as follows:

- The market value of the Fund's assets as at 31 March 2019 was £2,353m.
- The Fund had a funding level of 93% i.e. the value of assets for valuation purposes was 93% of the value that they would have needed to be to pay for the benefits accrued to that date, based on the assumptions used. This corresponded to a deficit of £183m.
- 

### Contribution rates

The employer contributions rates, in addition to those paid by the members of the Fund, are set to be sufficient to meet:

- the annual accrual of benefits allowing for future pay increases and increases to pensions in payment when these fall due;
- plus an amount to reflect each participating employer's notional share of the Fund's assets compared with 100% of their liabilities in the Fund, in respect of service to the valuation date.

The primary rate of contribution on a whole Fund level was 18.6% of payroll p.a. The primary rate as defined by Regulation 62(5) is the employer's share of the cost of benefits accruing in each of the three years beginning 1 April 2020.

In addition each employer pays a secondary contribution as required under Regulation 62(7) that when combined with the primary rate results in the minimum total contributions. This secondary rate is based on their particular circumstances and so individual adjustments are made for each employer.

Details of each employer's contribution rate are contained in the Rates and Adjustments Certificate in Appendix 3 of the triennial valuation report.

## Assumptions

The key assumptions used to value the liabilities at 31 March 2019 are summarised below:

Assumptions	Assumptions used for the 2019 valuation
Financial assumptions	
Market date	31 March 2019
CPI inflation	2.3% p.a.
Long-term salary increases	2.6% p.a.
Discount rate	4.0% p.a.
Demographic assumptions	
Post-retirement mortality	
	<i>Base tables</i>
	Based on Club Vita analysis
	<i>Projection model</i>
	CMI 2018
	<i>Long-term rate of improvement</i>
	1.25% p.a.
	<i>Smoothing parameter</i>
	7.0
	<i>Initial addition to improvements</i>
	<i>Males</i>
	0.5% p.a.
	<i>Females</i>
	0.25% p.a.

Full details of the demographic and other assumptions adopted as well as details of the derivation of the financial assumptions used can be found in the 2019 valuation report.

## Updated position since the 2019 valuation

### Update to funding basis and assumptions

The Fund appointed a new fund actuary with effect from 1 January 2021. For employers commencing participation in the Fund on or after 1 January 2021, the calculated contribution rate will be set to meet a funding target over a specified time horizon. The funding target is set based on a single set of financial assumptions. These assumptions are set so as to achieve broad consistency with the previous fund actuary's approach.

With effect from 1 January 2021, the salary growth assumption was reviewed and salaries are now assumed to increase at CPI plus 1.0% p.a. with no additional promotional salary scale. The derivation of CPI is discussed below.

We have updated the derivation of the CPI inflation assumption to be 0.8% p.a. below the 20 year point on the Bank of England (BoE) implied inflation curve. The assumption adopted at the 2019 valuation was that CPI would be 1.0% p.a. below the 20 year point on the BoE implied inflation curve. This update was made following the Government's response (on 25 November 2020) to the consultation on the reform of RPI, and the expectation that the UK Statistics Authority will implement the proposed changes to bring RPI in line with CPIH from 2030. This updated approach leads to a small increase in the value of liabilities.

The discount rate assumption is set with reference to the Fund's long term investment strategy and therefore reflects the long term expected return on assets for the Fund. We have included in the discount rate



assumption an explicit prudence allowance of 0.8%. This incorporates an allowance for current uncertainties in LGPS benefits (relating to the effects of the McCloud/Sargeant judgement and the cost cap).

## Liabilities

The key assumption which has the greatest impact on the valuation of liabilities is the real discount rate (the discount rate relative to CPI inflation) – the higher the real discount rate the lower the value of liabilities. As at 31 March 2021, the real discount rate is estimated to be lower than at the 2019 valuation due to lower future expected returns on assets in excess of CPI inflation.

The update to the CPI assumption mentioned above leads to a small increase in the value of liabilities. The value of liabilities will also have increased due to the accrual of new benefits net of benefits paid.

It is currently unclear what the impact of the COVID-19 pandemic is on the Fund's funding position. It is expected that COVID-related deaths will not have a material impact on the Fund's current funding level, however, impact on future mortality rates may be more significant and we will be reviewing the Fund's mortality assumption as part of the next valuation.

## Assets

Returns over the year to 31 March 2021 have been strong, helping to offset the significant fall in asset values at the end of the previous year. As at 31 March 2021, in market value terms, the Fund assets were more than where they were projected to be based on the previous valuation.

## Overall position

On balance, we estimate that the funding position (allowing for the revised funding basis) has improved compared to the funding position as at 31 March 2019.

Future investment returns that will be achieved by the Fund in the short term are more uncertain than usual, in particular the return from equities due to actual and potential reductions and suspensions of dividends.

There is also uncertainty around future benefits due to the McCloud/Sargeant cases and the cost cap process.

The Fund can continue to monitor the funding level using LGPS Monitor on a regular basis.

**Barry McKay FFA**  
**Partner, Barnett Waddingham LLP**

# Investment Background

## Returns for Major Markets

The twelve months to 31 March 2021 produced positive performance across most asset classes, with a large rebound in equities following the underperformance last year due to the coronavirus pandemic.

Equity market returns were all positive, ranging from 24.8% in Japan to 40.8% in the Emerging Markets.

Bond asset returns were mixed, with UK Gilts negative at -5.5 and both UK Index Linked Gilts and UK Corporate Bonds positive, returning 2.3% and 10.1% respectively.

UK Commercial Property returns were positive over the year, at 2.5%.

## Investment Returns to sterling based investors 1 April 2020 to 31 March 2021

Asset Class	Index	Index return to sterling investors %
<b>Equities</b>		
United Kingdom	FTSE All Share	26.7
Global Equities	FTSE World	39.6
United States	S&P 500	40.5
Europe ex UK	FTSE Developed Europe	35.0
Japan	TOPIX	24.8
Emerging Markets	FTSE Emerging	40.8
<b>Fixed Interest</b>		
UK Gilts	FTSE UK Gilts	(5.5)
UK Index Linked Gilts	FTSE Index-Linked	2.3
UK Corporate Bonds	IBoxx Sterling Non-Gilts All Stocks	10.1
UK Commercial Property	MSCI/AREF UK Property Fund Index - All Balanced Fund Index	2.5
Cash	LIBID Seven Day Rate (compounded)	(0.07)

## Asset Class Performance Narrative

### Global Equity Overview

Globally, stock markets rose significantly over the past 12 months. Covid-19 was the dominant factor at the beginning of the period, as stock markets began the recovery from the lows of March 2020.

Supportive monetary and fiscal policy was prevalent over the period. The US Federal Reserve (Fed) maintained the main US rate at near zero throughout the review period, while also providing support through its bond-buying programme. Elsewhere, the European Central Bank (ECB) announced a stimulus plan worth €1.35 trillion to counter the economic effects of coronavirus. Both the US and the European Union (EU) announced expanded stimulus measures in December 2020. President Biden then proposed an additional US\$1.9 trillion stimulus package in January 2021.

The backdrop of government and central bank stimulus supported investor sentiment from early on in the review period, as markets began to recover from the sell-offs witnessed in March 2020. However, the recovery stalled in September and October, reversing some recent gains. In November, however, the relatively smooth US presidential election – coupled with news of three major Covid-19 vaccines – buoyed sentiment. This persisted throughout December due to the launch of vaccination programmes, the approval of stimulus packages and the reaching of a Brexit trade deal.

Momentum stalled again in January and February 2021 as global bond markets experienced a marked sell-off, spurring worries that this could impact the fragile global recovery. This also negatively affected equities. However, while yields continued increasing thereafter, equity markets recovered on the back of rising optimism about a global economic rebound and the continuation of the vaccine rollout.

### UK Equities

The UK stock market was among the poorer developed markets, but still ended the period notably higher. During a period of considerable political upheaval, investors grappled with Brexit related uncertainty and the economic fallout from the coronavirus pandemic. Smaller domestic companies outperformed larger London-listed companies.

Stocks rose at the beginning of the period, driven by the accommodative monetary and fiscal policy by the Bank of England and UK Government, respectively. Moreover, markets benefited as the economy began to reopen after months of economic lockdown. However, markets dipped again in July 2020 amid wider economic uncertainty. Meanwhile, a second Covid-19 wave and continued fears about Brexit dented returns in September and October.

However, US presidential election news and major vaccine announcements in November spurred a strong rally in equities. The rollout of vaccination programmes, coupled with the UK and the EU agreeing on a Brexit trade deal in December 2020, supported UK equities. This was despite a new Covid-19 strain spreading through the country.

This positive momentum took a brief pause in January 2021, and markets dipped slightly, before picking up again in February. This continued into March, aided by easing lockdown restrictions, some positive earnings result and the on-going vaccination rollout. By mid-March, half of all UK

adults had already received at least one vaccine dose. Further, Chancellor Rishi Sunak pledged an additional £65 billion in emergency support measures for workers and businesses, while announcing a corporate tax hike scheduled for 2023. In economic news, fourth-quarter GDP numbers were also revised upwards to 1.3% quarter-on-quarter, indicating greater-than-expected economic resilience.

## US Equities

US shares registered strong returns over the past 12 months. Massive stimulus by both the Fed and US Government spurred a strong rally in US stocks. Gains continued amid hopes of a V-shaped economic recovery and easing lockdowns. However, the speed of the market recovery slowed due to fears of a second wave of coronavirus and a cautious economic outlook from the Fed. Nevertheless, the recovery continued at a steady pace and the S&P 500 Index reached a new all-time high at the beginning of September.

In September and October 2020, an uptick in Covid-19 cases, and doubts about vaccine stability and additional fiscal stimulus weighed on market sentiment. In November, the US presidential election, coupled with major vaccine announcements, was positive for equities. US stock markets ended the year at new all-time highs, with former President Trump finally signing a new US\$900 billion stimulus package.

January 2021 saw markets pulling back slightly. A surge in bond yields weighed on markets in February, but stocks were positive overall. President Biden also unveiled a new proposed US\$1.9 trillion stimulus package, which he signed into law in March. This supported US equities, although continued rising yields dragged on the technology sector.

By the end of the period, the corporate earnings season had so far been upbeat, with many companies on the S&P 500 Index posting better-than-expected results. In the economy, GDP in 2020 fell by 2.3%, but unemployment claims hit their lowest level since the pandemic in late March 2021. Vaccination progress had been stellar, with close to 150 million doses administered by the end of the period.

## European Equities

European shares (excluding the UK) finished substantially higher over the period. Bond buying by global central banks in response to the Covid-19 pandemic ignited a rebound in European bourses at the beginning of the period. Markets then rose on signs of falling infection rates and hopes for the lifting of lockdowns. However, stocks dipped in September and October as a dramatic rise in Covid-19 cases sparked lockdown fears and actual lockdowns. Then, November saw equities rally as major vaccine breakthroughs, a Biden presidency and falling new coronavirus cases in the latter half of the month lifted stocks.

December 2020 saw the positive trend continue. The rollout of vaccinations, a new Brexit trade deal, confirmation of a Biden victory and the €500 billion expansion of the ECB's monetary stimulus programme all drove markets upwards. This was even as a second wave of infections spread through the continent, resulting in an extension of lockdown measures.

The first month of 2021 halted this upward momentum, and most European indices fell amid renewed lockdown measures. However, the region's equities performed well in both February and March, despite on-going lockdown measures and rising Covid-19 cases. The IHS Markit composite purchasing manager's index bounced back above the 50 mark in March – the first time in six

months – while economic sentiment also came in above expectations. However, renewed lockdowns, increasing Covid-19 cases and vaccination delays have sparked concerns about the pace of the economic recovery. The ECB said it would accelerate printing money to keep Eurozone borrowing costs down.

## Asian Pacific Equities

Equity markets in the Asia Pacific (excluding Japan) region rose strongly over the 12 months. The period began with uncertainty as coronavirus disruption dented global economic forecasts, while May saw protests in Hong Kong and a deterioration in US-China relations. However, stocks rebounded strongly in the summer months, with recovery momentum picking up even further from November onwards.

Loose monetary policy by Asian central banks at the beginning of the period led to a rebound in stock markets. However, in September 2020, some cracks began to show in the region's recovery. Markets recovered somewhat in October as investors perceived the pandemic's spread to be more under control. News of vaccine breakthroughs and the outcome of the US election helped extend this trend into November.

Equities maintained their strong performance in December due to the roll out of vaccination programmes and the approval of the new US stimulus bill. President Biden's new proposed US\$1.9 trillion stimulus plan also buoyed Asian markets in January 2021. However, surging bond yields in February and March – coupled with on-going pandemic recovery concerns – depressed markets, and most Asia Pacific indices saw negative returns for both months.

Chinese markets rallied strongly over the period, driven by a rebound in the domestic economy. Fourth-quarter GDP growth accelerated to 6.5% year-on-year and full-year 2020 GDP grew by 2.3%. Korean and Taiwanese stocks also posted strong returns over the 12 months.

On the political front, US-China tensions deteriorated over the period. Pre-existing disagreements were exacerbated by issues like pandemic blame-shifting, protests in Hong Kong, human rights concerns and competition over 5G networks.

## Japanese Equities

Equities in Japan increased over the 12 months to the end of March. The coronavirus pandemic dominated sentiment at the beginning of the period. Shinzo Abe, the then prime minister, declared a nationwide state of emergency in response to the pandemic. As economic activity dried up, the Bank of Japan (BoJ) announced a ¥117 trillion stimulus package, which helped local equity markets to rebound strongly.

However, investor optimism was dampened in June by evidence of a deep recession due to lockdown measures. Despite recovering in August and September, markets dipped again in October, weighed down by concerns about Covid-19 and the upcoming US presidential election. Japanese equities then benefited from positive investor sentiment arising from vaccine breakthroughs, US election results and positive economic data. This positive trend persisted throughout the rest of 2020, with the government announcing free vaccines for all residents and a new ¥73.6 trillion stimulus package.

The first month of the new year saw markets dip slightly as infection numbers rose. This led to the government declaring a state of emergency in Tokyo and other economic hubs to impose month-

long lockdown measures. February was another positive month, and the Nikkei 225 Index hit a new high not seen since 1990. The positive momentum continued through March on broad economic optimism. The BoJ announced a move towards a more sustainable monetary policy, scrapping its plan to buy an average of ¥6 trillion a year in equities and stating it would allow more fluctuation in 10-year bond yields. The new policy was to only buy equities when the market falls rather than steadily increasing its holdings..

## Fixed Interest

### Corporate Bonds

Corporate bond returns were positive over the period. Investment-grade issues saw solid returns, and even though the high-yield sector was more turbulent, it still posted strong performances. This was despite Covid-19 hitting economies and companies, leading to fears over the creditworthiness of the high-yield sector.

Investment-grade corporate bonds started the period under pressure, faced with the double effect of the coronavirus and a precipitous fall in the oil price. High-yield and emerging-market bonds fared even worse, with the former pricing in a significant rise in default rates over the coming months. However, since then, there has been a broad recovery and stabilisation. Moreover, the major central banks all purchased corporate bonds through their stimulus programmes.

But bond prices fell slightly in September and October 2020 as investors sold out of riskier debt, concerned about the potential for rising defaults amid uncertainty from rising coronavirus cases and the US election. November saw the upward trend resume on positive news flow stemming from vaccine breakthroughs and a likely Biden presidency. This extended into the end of 2020, driven by vaccine optimism, the Brexit trade deal agreement and US stimulus package. January 2021 saw mixed performance, with corporate bond indices falling, as Treasury yields rose, although high-yield indices increased. Although government bond yields spiked further in February and March, corporate bonds, particularly high-yield debt, managed to weather the storm.

However, data showed that the riskiest borrowers comprised the largest portion of US high-yield issuance in over a decade. Nevertheless, issuances remained high, with over US\$140 billion raised in the US high-yield market in the first quarter of 2021.

### Government Bonds

Although government bonds rose throughout most of the period, a sudden spike in February took yields in many developed markets above where they were at the beginning of the period, and global government bonds were mostly down over the 12 months. At the beginning of the period, government bonds benefited from a 'flight to safety' due to the Covid-19 outbreak, as investors abandoned risky assets in favour of government debt. Demand increased, government bond prices rose and yields dropped.

Many countries hit record-low yields in mid-2020. After a brief correction in August, investors sold global equities for government bonds, seeking lower-risk investments in the face of growing economic uncertainty. November saw US Treasury yields dipping slightly, with German bunds and UK gilts seeing increases due to vaccine optimism and the outcome of the US presidential election. US Treasury yields reversed course in December and climbed, as the Fed pledged to maintain its

bond-buying programme. UK gilts had a mixed end to 2020, initially falling amid news of a more virulent Covid-19 strain, before rising on hopes of a Brexit trade deal.

In January 2021, buoyed by the market's anticipation of another stimulus package, 10-year yields in the US, UK and Germany rose. This trend was amplified in February as inflation expectations continued to climb, and yields sharply rose across the board. This trend largely continued in March, spurred by dovish central bank statements and rising economic optimism. Eurozone bonds were the exception, with yields dipping as the ECB pledged to increase bond buying.

## UK Commercial Property

The effects of the global coronavirus pandemic dominated real estate returns over the last 12 months. Retail was the weakest sector at -10.1%, while industrials outperformed at 10.3%. Alongside continued growth in industrials, stabilisation in the retail warehouse sector boosted returns. But the impact of future remote and hybrid working had yet to come through in office values, which were likely to be defying gravity. Office transactions during the first quarter of 2021 were the lowest proportion of total UK volumes since Property Data's records began in 2000.

## Administration of Benefits

The shared service arrangement with West Yorkshire Pension Fund (WYPF) to provide Pensions Administration services for the Lincolnshire Pension Fund began in April 2015. This arrangement was made to improve efficiency and reduce costs in the provision of the Pensions Administration service, and this is being seen.

A satellite office for the WYPF administration team is based in Lincoln, co-located with the LCC Pension Fund team, to enable scheme members to have a point of contact in Lincolnshire. Under normal circumstances, members are able to visit County Offices and speak to someone regarding their pension arrangements. However for the last year, due to the Covid pandemic, staff have generally been working from home, and all contact has been via telephone and email.

The monthly data return from employers is a considerable benefit to the administration process, and has improved the quality of data held in the administration system, enabling a better service to be provided to scheme members. However some employers and their payroll providers still need to improve their own processes for submitting accurate data. WYPF continues to work with the Lincolnshire Fund and its employers to improve all aspects of administering the scheme.

The Pensions Committee and Pension Board take a keen interest in the administration of the Fund, and receive regular reports and presentations (see the Board's annual report on page 37) on all aspects of the administration service.

The Head of Pensions is part of the overall shared service management team, and attends the bi-monthly management review meetings held in Bradford. In addition, as part of the overall governance of the service, the Head of Pensions and Executive Director of Resources sit on the Collaboration Board of the shared service, alongside the senior management of WYPF and other shared service partners, to ensure that the original aims of the partnership with WYPF are met.

The service is monitored through a number of performance indicators. These are detailed in the table below, showing the performance achieved over the last year against the expected performance, and highlighted with a red, amber or green to show where expectations have been met. Performance is reported quarterly to the Pensions Committee and Pension Board, and regular meetings are held between LCC and WYPF to understand and manage any performance issues. The critical business areas impacting on pensioners and their family take priority, these being members requiring immediate payment for retirements, redundancies, dependants' pensions and death grants.



## Key Service Performance Indicators and Direction of Travel

Event	No. Cases	Target Days to Complete	Cases Target Met	Minimum Target %	Target Met %	Average Days Taken	Travel
AVC in-house	176	10	169	85	96.0	4.0	↓
Age 55 Increase	1	20	1	85	100.0	15.0	↑
Change of address	1,152	5	1,089	85	94.5	1.7	↓
Change of bank details	261	5	225	85	86.2	2.8	↓
Death grant nomination received	3,009	20	2,999	85	99.7	4.7	↑
DWP request for information	9	10	9	85	100	6.4	↑
Death grant set up	130	5	120	85	92.3	1.7	↓
Death in retirement	585	5	540	85	92.3	2.4	↓
Death in service	15	5	13	85	86.7	2.3	↑
Death in deferment	29	5	29	85	100.0	1.4	↑
Deferred benefits into payment – actual	1,227	5	1,223	90	99.7	2.4	↑
Deferred benefits into payment – quote	1,423	35	1,372	85	96.4	6.9	↓
Deferred benefits set up on leaving	2,193	10	2,063	85	94.1	9.0	↑
Divorce quote	161	20	139	85	86.3	10.3	↓
Divorce settlement – pension sharing order implemented	2	80	2	100	100.0	2.0	↑
Estimates for deferred benefits into payment	18	10	17	90	94.4	3.7	↑
General Payroll Changes	290	5	285	85	98.3	1.0	↑
Initial letter death in service	15	5	15	85	100.0	1.0	↔
Initial letter death in retirement	585	5	572	85	97.8	1.5	↓
Initial letter death in deferred	29	5	28	85	96.6	9.6	↑

Event	No. Cases	Target Days to Complete	Cases Target Met	Minimum Target %	Target Met %	Average Days Taken	Travel
Life certificate received	1	10	1	85	100.0	1.0	↑
Monthly posting	3,255	10	3,121	95	95.9	1.5	↓
NI adjustment at state pension age	31	20	28	85	90.3	13.9	↓
Payment of spouses - child benefits	251	10	246	90	98.0	5.9	NEW
Pension estimate	504	10	459	75	91.1	3.8	↑
Pension Saving Statement	5	20	5	100	100.0	1.0	NEW
Phone Call Received	4,704	3	4,648	95	98.8	1.0	NEW
Refund payment	519	10	517	95	99.6	1.0	↑
Refund quote	740	35	733	85	99.1	4.2	↑
Retirement actual	613	3	570	90	93.0	1.1	↑
Spouse – set up new pension	251	5	246	85	98.0	4.0	↑
Spouse potential	24	20	21	85	87.5	7.5	↓
Transfer in payment received	110	35	108	85	98.2	3.4	↑
Transfer in quote	153	35	153	85	100.0	2.3	↑
Transfer out payment	37	35	37	85	100.0	16.2	↑
Transfer out quote	328	20	271	85	82.6	14.4	↓
Update Member Details	2,836	20	2,820	100	99.4	1.0	NEW

As can be seen from the table above, overall performance has generally met or exceeded targets (green direction of travel arrow).

There is only one area that has a red direction of travel arrow, where the performance target has not been met and that has declined over the year:

- Transfer out quote – due to the increase in pensions scams, additional time is being taken to ensure that all transfers out are legitimate to protect members' interests.

This does not provide the Fund with any cause for concern.

## Industry standard performance indicators

The service is also monitored against industry standards. These are not directly comparable to the figures above as they are measured at different points, but do provide a useful indicator of the overall level of service for comparison to other Funds.

Industry Standard Performance Indicators	Target days	Achieved %	National Average %
Letter detailing transfer in quote	10	98.2	88.8
Letter detailing transfer out quote	10	73.8	89.1
Process and pay refund	5	99.6	87.8
Letter notifying estimate of retirement benefit	10	91.1	86.1
Letter notifying actual retirement benefit	5	93.0	93.0
Process and pay lump sum retirement grant	5	95.8	86.1
Letter acknowledging death of a member	5	98.1	85.9
Letter notifying amount of dependants benefit	5	93.0	87.1
Calculate and notify deferred benefit	10	94.1	81.7

## New Pensions Paid

New pensions paid over the financial year are shown below, both from an active member status and a deferred member status. This is split across the various types of events that can cause a retirement:

- Normal – retirement at normal retirement age (NRA)
- Early – retirement before NRA – generally with reduced benefits
- Late – retirement after NRA – generally with increased benefits
- Ill health – release of pension through certified ill health
- Redundancy – release of pension from age 55 when made redundant

New pensions paid	2020/21 Member numbers
<b>Active Status</b>	
Normal	251
Early	392
Late	102
Ill health	33
Redundancy	48
<b>Total active</b>	<b>826</b>

Deferred status	
Normal	400
Early	813
Late	24
Ill health	17
<b>Total deferred</b>	<b>1,254</b>

## Pension Overpayments

Occasionally, pensions are paid in error. When this happens, processes are in place to recover the overpayments. The table below shows a summary of the value of the overpayments involved. Every effort is made to recover these, whilst managing the financial impact on the overpaid pensioners.

Overpayments	2020/21 £'000
Annual payroll	83,017
Overpayments value	31
Overpayments written off	0
Overpayments recovered (incl. bf recovered)	37

The table below shows a summary of transactions processed during the year:

Analysis of overpayments	2020/21 Number of payments
Pensions paid during period	247,164
Cases overpaid	38
Cases written off	0
Cases recovered (incl. bf recovered)	40

## Fraud Prevention – National Fraud Initiative

Lincolnshire Pension Fund, West Yorkshire Pension Fund and Hounslow Pension Fund are in shared service arrangement hosted by West Yorkshire Pension Fund. The Funds participate twice a year in the National Fraud Initiative (NFI). The data that is submitted includes pensioners, beneficiaries and deferred member information for the Local Government Pension Scheme.

A summary of the latest NFI results for the **whole shared service** is shown below:

Pensioners, beneficiaries and deferred members	No. of records sent	No. and percentage of mismatches		Over payments identified	Possible frauds	Mismatches carried forward at 31 March
2020/21	286,429	963	0.3%	4	0	1
2019/20	277,293	3,845	1.4%	17	2	10
2018/19	260,387	3,339	1.3%	3	2	2
2017/18	229,994	518	0.2%	35	2	10
2016/17	224,122	1,425	0.6%	5	4	5

## Value for money - Cost per member

The latest published data (2019/20) for all LGPS funds administration costs shows that LPF pensions administration cost per member is £16.27, the 8th lowest cost amongst 86 LGPS funds and well below the national average of £23.50

In 2019/20 LPF had a below average total cost per members (administration, investment and oversight & governance) at £156.66, the national average for LGPS in 2019/20 is £245.41.

Cost per member 2019/20	Position	Lincolnshire Pension Fund	LGPS Lowest*	LGPS Highest*	LGPS Average
Administration	8 <sup>th</sup>	£16.27	£0.74	£118.78	£25.50
Investment	18 <sup>th</sup>	£132.83	£20.68	£774.27	£209.71
Oversight and governance	21 <sup>th</sup>	£7.55	£0.00	£52.64	£12.21
<b>Total Cost per member</b>	<b>13<sup>th</sup></b>	<b>£156.66</b>	<b>£41.94</b>	<b>£829.30</b>	<b>£245.41</b>

\* the lowest and highest costs at each category are individual funds, and at the total level are the overall lowest and highest costs funds

The 2020/21 annual cost of administering the Lincolnshire Pension Fund per member, as set out in the accounts, is £13.32, investment management cost per member is £133.36, oversight and governance cost per member £10.21 and the total management cost per member is £156.89. These figures compare favourably with the average cost for authorities in the MHCLG – SF3 results for 2019/20 as shown in the table above.

## Staffing

The table below identifies the numbers of staff across the areas of the shared service providing the administration service.

Shared service staff full time equivalent (FTE)	2016/17	2017/18	2018/19	2019/20	2020/21
Service Centre	54.7	58.1	59.5	54.8	52.4
Payroll	16.6	19.0	17.6	16.1	17.3
ICT	12.6	13.7	14.4	15.4	14.4
Finance	14.0	16.0	14.5	12.0	11.8
Business support	26.0	27.4	28.8	28.4	27.4
Technical	4.5	3.9	4.9	4.9	5.0
<b>Total</b>	<b>128.4</b>	<b>138.1</b>	<b>139.7</b>	<b>131.6</b>	<b>128.3</b>

## Key activities undertaken during the year

### Employer workshops

The free one-day and half-day workshop sessions for employers are a regular part of the training and support offered. Four different types of workshops were provided for employers over the year:

- Complete guide to administration (half day)
- Secure administration (half day)
- Employer Responsibilities (half day)
- Ill Health Retirement
- Pensionable Pay

This year the workshops were delivered virtually by the shared service WYPF staff and were designed to give employers a good understanding of the pension scheme. Feedback from participants on these events has been very positive again.

### Workshop on ‘Planning for a positive retirement’

The workshops run by Affinity connect, to support and guide members who are considering what retirement might mean to them, continue to be well attended.

The workshops raise awareness of key issues to consider and the decisions that members need to make as they approach this new stage in their life. It is especially useful for members thinking of retiring in the next couple of years, but valuable even if they’re not yet sure when they want to retire.

## **Pension Increase**

Each year, LPF pensioners receive an annual increase in accordance with pension increase legislation. The increase is linked to movements in the Consumer Price Index (CPI). Deferred members benefits are also increased by CPI. For the 2020/21 year an increase of 1.7% was applied on 6 April 2020.

## **Pension administration and cost**

As in previous years, the workload for pension administrators continued to increase and member numbers continue to rise across the shared service with WYPF.

The shared service delivery continues to be underpinned by its accreditation to the International Organisation for Standardisation - ISO 9001:2000. The quality management systems ensure that the shared service is committed to providing the best possible service to customers, and will continue to ensure that it delivers best value to all stakeholders. The latest published data for all LGPS funds administration costs shows that LPF pensions administration cost per member is £16.27, this is the 8<sup>th</sup> lowest cost amongst 86 LGPS funds and well below national average of £25.50

## **Accreditation**

The shared service partnership achieved accreditation for ISO27001 Information Security Management System Certification (ISMS). This accreditation is particularly important to the shared service and highlights the continued commitment to information security and provides assurance to all partners that their data and reputation is protected.

## **Communications**

The contact centre hosted in Lincoln and in Bradford continues to be a popular way for members to communicate with the Fund about their pensions.

All annual pension benefit statements for active and deferred members were produced on time giving members information on their benefits accrued to date and what their potential benefits will be at retirement age, as well as other useful information. Positive feedback was received from members with the inclusion of information on pensions payable at ages 55, 60, 65 and state pension age, which included any reduction for early payment.

Regular newsletters continue to be issued to members to keep them informed of important pensions news.

The shared service has Facebook and Twitter accounts to encourage members of all ages to engage more with the Fund through social media.

## MyPension

With the shared services ‘MyPension’ service (accessible on the shared website) members can view their pension record and statements, update personal details, tell us they’ve moved house and more. Members are being encouraged to sign up as the service moves to more online communications.

## Data quality

This year LGPS Funds were required to report on their data quality to the Pensions Regulator as part of the annual scheme returns. The Pensions Regulator has set a target of 100% accuracy for new common data received after June 2010.

Current data quality figures for LPF are shown below:

Common data field	Data score %
Forename	100.0
Surname	100.0
Membership status	100.0
Date of birth	100.0
NI number	99.9
Address	96.0
Postcode	100.0

Much work is being undertaken to improve address data and this work will continue over the next twelve months and beyond.

## Disaster recovery and risk management monitoring

The shared service partnership systems are hosted by WYPF which is administered by Bradford Council. Bradford Council uses a pair of geographically separated data centres, which are 3.2km apart. Both purpose-built data centres are protected by redundant power, UPS, a backup generator and cooling. The data centres are connected by point-to-point council-owned fibre runs. Datacentres have secure access systems and are monitored 24/7 by Bradford’s CCTV Unit. Both sites are permanently live and accessible to the internal end users who are networked to the sites via diverse fibre cable routes. Where possible, servers are virtualised, using Microsoft Hyper-V. The servers and data are replicated between the Hyper-V hosts at both sites to ensure a short recovery time.



Data is backed up to disk medium in a 24-hour cycle and written to tape archive on robotic tape libraries at both sites. An encrypted archive copy is sent to a dedicated offsite storage facility every week. WYPF’s server, disk and core network infrastructure is monitored for errors and warnings, and these generate a ticket on the WYPF IT ITIL system for investigation and resolution. Critical data stores are also replicated at disk level between sites. In the event of serious system failures WYPF would re-provision testing hardware and infrastructure environment for live running.

In the event of WYPF office accommodation becoming unavailable, staff will be relocated to other council offices or work remotely, including the remote office is in Lincoln. WYPF is covered by Bradford Council’s comprehensive disaster recovery plan for all services they deliver for the shared service.

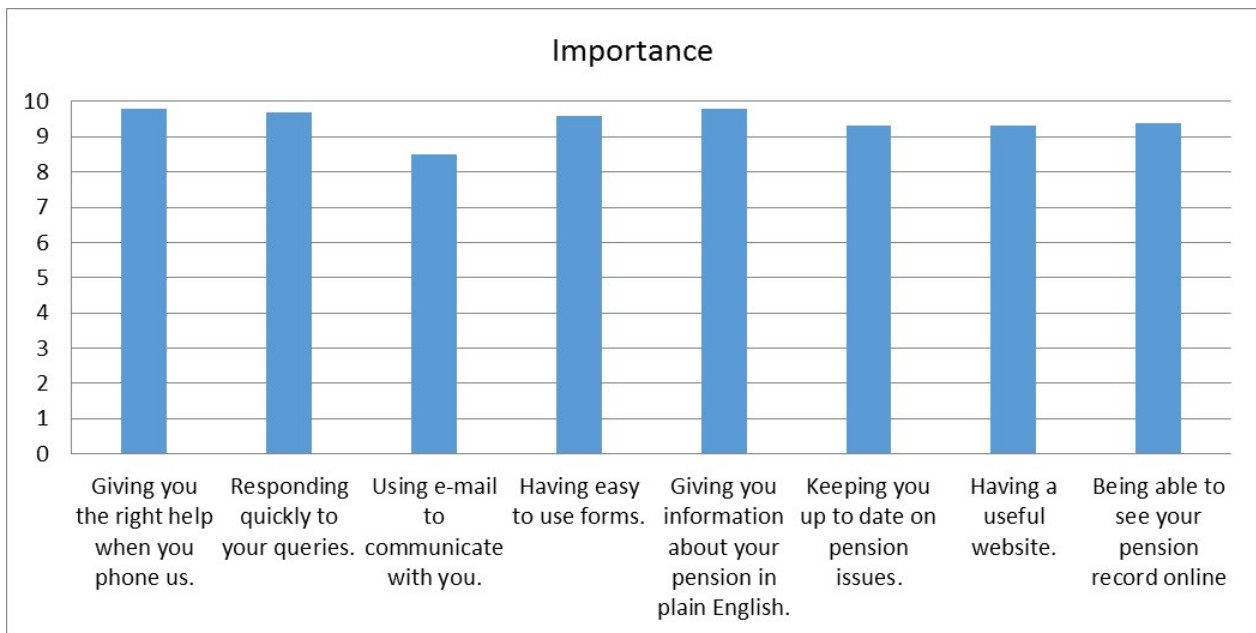
### Customer satisfaction

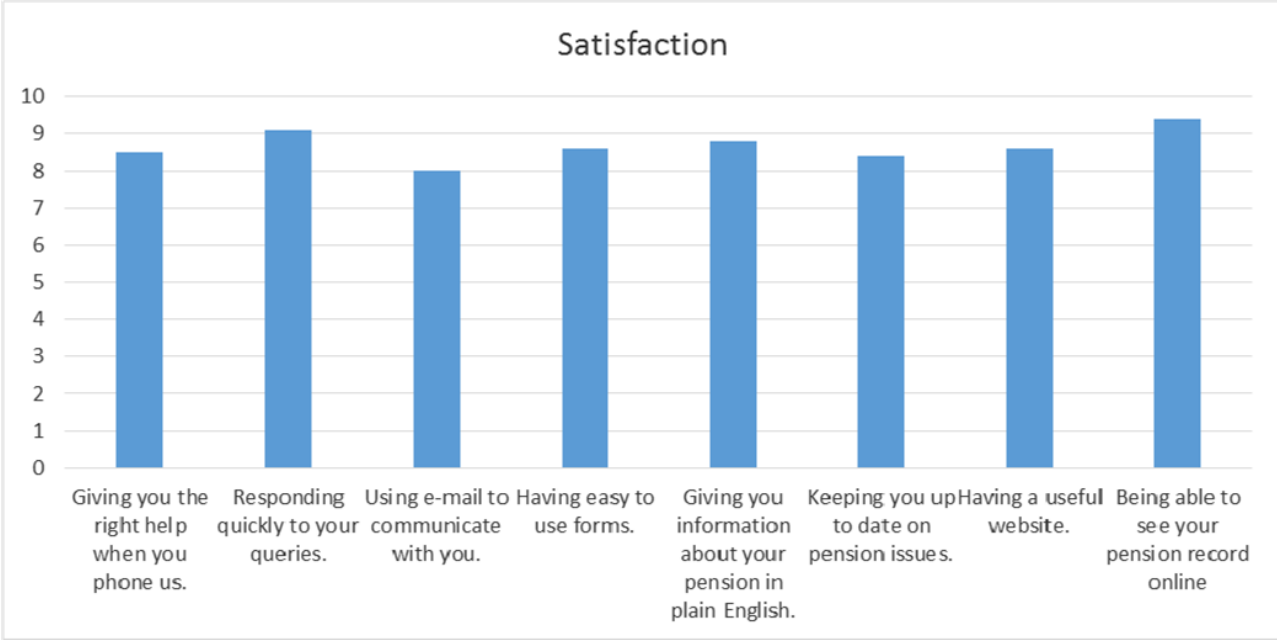
Customer surveys are regularly sent to a sample of scheme members that have contacted the service centre or been involved in an event (e.g. retirement). In addition, the website has an online form for completion to obtain feedback.

The quarterly scores are presented to the Pensions Committee and Pension Board, in order to monitor satisfaction with the shared service by the end users. The table below shows the scores for the year.

April – June 2020	July - Sept 2020	Oct - Dec 2020	Jan - March 2021
92.7%	94.9%	82.1%	86.8%

The charts below show how members rate the importance of and satisfaction with the various services described below:





# Summary of LGPS Contributions and Benefits

The LGPS is a defined benefit scheme, however there are three different benefit tranches, based on when scheme changes were brought in with new regulations. The three tranches are Pre 2008, April 2008 to March 2014 and Post April 2014. The benefits scheme members will be entitled to will depend upon when they joined and left the LGPS – and scheme members may have benefits across all three tranches.

## Membership from 1 April 2014

Membership of the LGPS is available to all contracted employees of participating employers whether whole time or part time. Casual employees may also be members providing their contract of employment is for a minimum of three months. Whilst membership of the Scheme is not compulsory, employees of Scheme employers who are eligible are deemed to have joined unless they specifically opt out, whilst employees of transferred Admission Bodies are eligible only if they are employed in connection with the service transferred.

National legislation and regulation cover the LGPS including the benefit entitlements of Scheme participants and their families. Such benefits are not linked to the investment performance of the Fund. Key features of the contributions payable and the benefits available are outlined below.

## Contributions

Employee's contribution rates from 1 April 2014 are based on actual pensionable pay using the pay band table below. The bands are increased each April in line with inflation by the Ministry of Housing, Communities and Local Government. The bands, as they stood at 31 March 2021, are shown below.

Full Time Equivalent Pay	Contribution Rate
Up to £14,100	5.5%
More than £14,100 and up to £22,800	5.8%
More than £22,800 and up to £37,100	6.5%
More than £37,100 and up to £46,900	6.8%
More than £46,900 and up to £65,600	8.5%
More than £65,600 and up to £93,000	9.9%
More than £93,000 and up to £109,500	10.5%
More than £109,500 and up to £164,200	11.4%
Over £164,200	12.5%

## Benefits

The retirement age for scheme members is their Normal Pension Age which is the same as their State Pension Age (but with a minimum of age 65). However, employees may retire and draw their pension at any time between age 55 and 75. If an employee chooses to retire before their Normal

Pension Age it will normally be reduced, as it is being paid earlier, and if taken later than Normal Pension Age then it will be increased, as it is being paid later. Retirement before age 55, other than on ill-health grounds, is not possible.

## Annual Pensions

Pensions are calculated at a rate of 1/49 of the employee's pensionable pay in each scheme year. Inflation increases will be added to ensure that pension accounts keep up with the cost of living.

## Lump Sum Payments

A member receives a tax free lump of three times their pension on service accrued prior to 1 April 2008. On service from 1 April 2008 there is no automatic lump sum, but members have the option to commute pension at the rate of £12 cash lump sum for every £1 pension given up, subject to maximum tax free lump sum of 25% of the capital value of accrued benefits at retirement.

## Ill Health Retirement

There are three tiers of benefits. The benefits are calculated as for normal retirement with additional service under tiers one and two. The three tiers are explained below:

**Tier 1** – The member is unlikely to be capable of gainful employment before Normal Pension Age. Benefits are based on the pension already built up at the date of leaving the scheme, plus the pension that would have built up, calculated on assumed pensionable pay, had they been in the main section of the scheme until reaching Normal Pension Age.

**Tier 2** – The member is unlikely to be capable of gainful employment within three years of leaving, but is likely to be capable of undertaking such employment before Normal Pension Age. Benefits are based on the pension already built up at the date of leaving the scheme, plus 25% of the pension that would have built up calculated on assumed pensionable pay, had they been in the main section of the scheme until reaching Normal Pension Age.

**Tier 3** – The member is likely to be capable of gainful employment within three years of leaving, or before Normal Pension Age if earlier. Benefits are based on the pension already built up at leaving. Payment of these benefits will be stopped after three years, or earlier if the member is in gainful employment or becomes capable of such employment, provided Normal Pension Age has not been reached by then.

## Death-benefits

Death in service attracts a tax free lump sum of three times final pensionable pay. An annual pension is payable to a spouse/civil partner/co-habiting partner (when meeting certain criteria) and eligible children, however civil partners and co-habiting partners pensions are based on post 5 April 1988 membership only. If a member dies within ten years of their retirement (or up to age 75), a single lump sum payment is made of ten times the member's annual pension, less any pension paid since retirement. For a member who retired prior to 1 April 2008 and dies within five years of their retirement, a single lump sum payment is made of five times the member's annual pension less any pension paid since retirement. The surviving spouse is entitled to an annual pension based on 1/160 accrual of the member's membership.

## Supplementary Pensions

Scheme members may purchase additional pension of up to a maximum of £6,822 per annum, in blocks of £250, through Additional Pension Contributions (APCs.). As an alternative, Scheme members may increase their benefits by paying Additional Voluntary Contributions (AVCs). The AVC provider, appointed by the County Council as the administering authority, is Prudential.

## Membership from 1 April 2008 to 31 March 2014

Membership of the LGPS was available to all contracted employees of participating employers whether whole time or part time. Casual employees may also have been members, providing their contract of employment was for a minimum of three months. Whilst membership of the Scheme was not compulsory, employees of Scheme employers who were eligible were deemed to have joined unless they specifically opted out, whilst employees of transferred Admission Bodies were eligible only if they were employed in connection with the service transferred.

National legislation and regulation covered the LGPS, including the benefit entitlements of Scheme participants and their families. Such benefits were not linked to the investment performance of the Fund. Key features of the contributions payable and the benefits under this tranche are outlined below:

### Contributions

Employees contributed between 5.5% and 7.5% of their pensionable pay towards their pension.

### Benefits

The retirement age for scheme members was 65. However, employees could retire between 60 and 65 but would suffer a reduction to their benefits (unless protected under the 85 year rule). Retirement before age 60\*, other than on ill-health grounds, was not possible without the permission of the employer (\*superseded by LGPS (Amendment) Regulations 2018, with effect from 14 May 2018, to enable deferred members to take their pension from age 55 (with reductions) without employer consent).

### Annual Pensions

Pensions were calculated at a rate of 1/60 of the employee's average 'final' pay in their last twelve months of employment for each year of pensionable service. Pensions for persons aged 55 and over (no age restriction for ill-health) were increased each April in line with inflation.

### Lump Sum Payments

On service from 1 April 2008 there was no automatic lump sum, but members had the option to commute pension at the rate of £12 cash lump sum for every £1 pension given up, subject to maximum tax free lump sum of 25% of capital value of accrued benefits at retirement.

## Ill Health Retirement

There are three tiers of benefits. The benefits are calculated as for normal retirement with additional service under tiers one and two. The three tiers are explained below:

**Tier 1** – The member is unlikely to be capable of gainful employment before Normal Pension Age. Benefits are based on the pension already built up at the date of leaving the scheme, plus the pension that would have built up, calculated on assumed pensionable pay, had they been in the main section of the scheme until reaching Normal Pension Age.

**Tier 2** – The member is unlikely to be capable of gainful employment within three years of leaving, but is likely to be capable of undertaking such employment before Normal Pension Age. Benefits are based on the pension already built up at the date of leaving the scheme, plus 25% of the pension that would have built up calculated on assumed pensionable pay, had they been in the main section of the scheme until reaching Normal Pension Age.

**Tier 3** – The member is likely to be capable of gainful employment within three years of leaving, or before Normal Pension Age if earlier. Benefits are based on the pension already built up at leaving. Payment of these benefits will be stopped after three years, or earlier if the member is in gainful employment or becomes capable of such employment, provided Normal Pension Age has not been reached by then.

## Death-benefits

Death in service attracted a tax free lump sum of three times final pensionable pay. An annual pension was payable to a spouse/civil partner/co-habiting partner (when meeting certain criteria) and eligible children, however civil partners and 'nominated' dependent partners pensions are based on post 5 April 1988 membership only (now superseded to allow payment without a nomination form). If a member died within ten years of their retirement (or up to age 75), a single lump sum payment was made of ten times the member's annual pension, less any pension paid since retirement. The surviving spouse was entitled to an annual pension based on 1/160 accrual of the member's membership.

## Supplementary Pensions

Scheme members could purchase additional pension of up to a maximum of £6,755 per annum, in blocks of £250, through Additional Pension Contributions (APCs). As an alternative, Scheme members could increase their benefits by paying Additional Voluntary Contributions (AVCs). The AVC provider, appointed by the County Council as the administering authority, was Prudential.

## Membership up to 31 March 2008

Membership of the LGPS was available to all contracted employees of participating employers whether whole time, part time or casual.

National legislation and regulation covered the LGPS including the benefit entitlements of Scheme participants and their families. Such benefits were not linked to the investment performance of the Fund. Key features of the contributions payable and the benefits of this tranche are outlined below:

### Contributions

Employees contributed 6% of their pensionable pay towards their pension, the exception being manual workers who were Fund members before 1 April 1998 who paid 5%.

### Benefits

The normal retirement age for Scheme members was 65 but employees in the Scheme prior to 1 April 1998 could retire at 60\* provided they had 25 years' service. Retirement before these ages, other than on ill-health grounds, was not possible without the permission of the employer (\*superseded by LGPS (Amendment) Regulations 2018, with effect from 14 May 2018, to enable deferred members to take their pension from age 55 (with reductions) without employer consent).

### Annual Pensions

Pensions were calculated at a rate of 1/80 of the employee's average 'final' pay in their last twelve months of employment for each year of pensionable service. Pensions for persons aged 55 and over were linked to the movement in inflation.

### Lump Sum Payments

A member received a tax free lump sum payment in retirement of three times their pension, with an option to take a bigger lump sum by exchanging part of their pension. Up to 25% of the capital value of a member's pension could be taken as tax free cash.

### Ill Health Retirement

Benefits were as for normal retirement but with additional years added dependent on the length of pensionable membership.

### Death-benefits

Death in service attracted a lump sum grant equivalent to up to twice final pensionable pay. An annual pension was payable to the surviving spouse and any eligible children. For death after retirement a single payment was made of five times the member's annual pension (less any pension paid since retirement). The surviving spouse was entitled to an annual pension of up to 50% of the member's pension for the rest of their life.

## Supplementary Pensions

Scheme members could purchase additional membership within the Scheme up to a maximum of 6 2/3rd years. As an alternative, Scheme members could increase their benefits by paying Additional Voluntary Contributions, up to limits prescribed in scheme rules, to an AVC provider appointed by the County Council as the administering authority. The Lincolnshire AVC provider was Prudential plc.

The principal points of contact in respect of questions about the LGPS are:

**Pensions Administration**      West Yorkshire Pension Fund  
WYPF, PO Box 67, Bradford, BD1 1UP  
Tel: 01274 434999 | Email: [pensions@wypf.org.uk](mailto:pensions@wypf.org.uk)

**Pension Fund and Investments**      Jo Ray, Head of Pensions  
Lincolnshire County Council, County Offices, Newland, Lincoln, LN1 1YL  
Tel: 01522 553656 | Email : [jo.ray@lincolnshire.gov.uk](mailto:jo.ray@lincolnshire.gov.uk)



# Pension Fund Knowledge and Skills Policy and Report

As an administering authority of the Local Government Pension Scheme, Lincolnshire County Council recognises the importance of ensuring all staff and individuals charged with the financial management and decision making with regard to the Pension Fund, are fully equipped with the knowledge and skills to discharge the duties and responsibilities allocated to them. Within the management of the Pension Fund, LCC seeks to appoint individuals who are both capable and experienced, and will provide and arrange training for staff and individuals involved to enable them to acquire and maintain an appropriate level of expertise, knowledge and skills.

An annual training plan is agreed by the Pensions Committee each year, setting out what training will be covered over the coming year and linking it back to the CIPFA Knowledge and Skills Framework. Knowledge and skills are acquired and maintained through attendance at the regular Pensions Committees, as well as through additional training sessions targeting specific areas, and attendance at seminars and conferences. In addition, all members are offered the opportunity to attend the three-day fundamentals training arranged by the Local Government Association (or an equivalent course) and all new members are offered a one-to-one training session with the Head of Pensions.

The Executive Director - Resources is the delegated officer responsible for ensuring that policies and strategies are implemented.

## Activity in 2020/21

A full training plan was taken to Pensions Committee in July 2020 to identify training requirements over the coming year. The training plan was linked to specific areas within the CIPFA Knowledge and Skills Framework.

The 6 areas within the Knowledge and Skills Framework are:

1. Pensions Legislative and Governance Context
2. Pensions Auditing and Accounting Standards
3. Financial Services Procurement and Relationship Management
4. Investment Performance and Risk Management
5. Financial Markets and Products Knowledge
6. Actuarial Methods, Standards and Practices

The table below details the various areas covered in training and Committee presentations during the year, and the areas within the Knowledge and Skills Framework that they relate to.

Date	Subject matter	KSF area(s)
<b>11 June 2020</b>		
Reports	External Manager Presentations	4,5
<b>16 July 2020</b>		
Reports	Independent Advisor Market Update	4,5
	Fund Update	1,3,4
	Pensions Administration Report	1
	Employer Monthly Submissions Report	1
	Investment Management Report	4,5
	Annual Property and Infrastructure Report	1,4
	Risk Register Annual Review	1
	Annual Training Plan and Policy	1,4,5
	Draft Annual Report and Accounts	1,2
	2019 Valuation Assumptions	1,6
	Property Investment Opportunity	5
	External Manager Report	4,5
<b>17 September 2020</b>		
Training	Border to Coast Property Sub-Fund	5
	Investment Strategy	4,5
<b>15 October 2020</b>		
Reports	Independent Advisor Market Update	4,5
	Pension Board Report	1
	Fund Update	1,3,4
	Pensions Administration Report	1
	Employer Monthly Submissions Report	1
	Investment Management Report	4,5
	Performance Measurement Annual Report	4
	Pension Fund External Audit Report	2
	Investment Strategy Report	1,4,5
	Actuarial Tender and Appointment Report	3,6
<b>2 October 2020</b>		
Training	Border to Coast Annual Conference (Virtual event)	1,3,4,5
<b>10 December 2020</b>		
Reports	External Manager Presentation	4,5

Date	Subject matter	KSF area(s)
<b>7 January 2021</b>		
Reports	Independent Advisor Market Update	4,5
	Pension Board Report	1
	Fund Update	1,3,4
	Pensions Administration Report	1
	Employer Monthly Submissions Report	1
	Border to Coast RI and Corporate Governance Voting Policies	1,4
	Investment Strategy Update	4,5
	Investment Management Report	4,5
	<b>13 February 2021</b>	
Training	Barnett Waddingham – New Actuary Introduction	6
<b>18 March 2021</b>		
Reports	Independent Advisor Market Update	4,5
	Pension Board Report	1
	Fund Update	1,3,4
	Responsible Investment Update	1,4
	Pensions Administration Report	1
	Employer Monthly Submissions Report	1
	Fund Policies Review	1,4
	LPF Business Plan 20/21	1
	Annual Accounting Policies Review	2
	Funding Strategy Statement and Employer Flexibilities	1,4,6
	Investment Management Report	4,5
	Pensions Administration Shared Service Report	1,3

As the officer responsible for ensuring that the training policies and strategies are implemented, the Executive Director - Resources can confirm that the officers and individuals charged with the financial management of and the decision making for the Pension Fund collectively possess the requisite knowledge and skills necessary to discharge those duties and decisions required during the reporting period.

## Committee Meeting Attendance 2020/21

As a result of the Coronavirus pandemic, all meetings were held virtually in 2020/21. The table below shows virtual attendance of each of the eleven members at each Committee meeting and training meeting held over the year:

	June 20	July 20	Sep 20	Oct 20	Dec 20	Jan 21	Feb 21	Mar 21
Cllr E W Strengeiel (Chairman)	✓	✓	✓	✓	✓	✓	✓	✓
Cllr P E Coupland (Vice Chairman)	✓		✓	✓	✓	✓	✓	✓
Cllr B Adams	✓	✓		✓	✓		✓	✓
Cllr R D Butroid	✓	✓			✓	✓	✓	✓
Cllr P Key	✓			✓	✓			✓
Cllr C Perraton-Williams	✓	✓	✓	✓		✓	✓	
Cllr S Rawlins	✓	✓		✓	✓			✓
Cllr Dr M E Thompson	✓	✓	✓	✓	✓	✓	✓	✓
Cllr R Waller	✓		✓		✓	✓		✓
S Larter	✓	✓	✓	✓	✓	✓	✓	✓
A Antcliff	✓	✓	✓	✓	✓	✓	✓	✓
<b>Total Attendance</b>	11	8	7	9	10	8	8	10

All members of the Pensions Committee have full voting rights.

## Fund Account – Year Ended 31 March 2021

	See note	2019/20 £000	2020/21 £000
<b>Contributions and Benefits</b>			
Contributions Receivable	6	(104,258)	(113,558)
Transfers In from other Pension Funds	7	(10,629)	(7,081)
		<b>(114,887)</b>	<b>(120,639)</b>
Benefits Payable	8	99,326	98,215
Payments To and On Account of Leavers	9	9,920	20,694
		<b>109,246</b>	<b>118,909</b>
<b>Net (additions)/withdrawals from dealings with Fund Members</b>		<b>(5,641)</b>	<b>(1,730)</b>
Management Expenses	10	12,033	11,601
<b>Net (additions)/withdrawals including Management Expenses</b>		<b>6,392</b>	<b>9,871</b>
<b>Returns on Investments</b>			
Investment Income	11	(23,692)	(18,788)
(Profit)/Loss on Disposal of Investments and Change in the Value of Investments	12A	141,022	(519,604)
(Profit)/Loss on Forward Foreign Exchange	13	18,145	(29,687)
<b>Net Returns on Investments</b>		<b>135,475</b>	<b>(568,079)</b>
Net (Increase)/Decrease in the Net Assets Available for Benefits During the Year		141,867	(558,208)
Opening Net Assets of the Fund		(2,361,194)	(2,219,327)
<b>Closing Net Assets of the Fund</b>		<b>(2,219,327)</b>	<b>(2,777,535)</b>

## Net Asset Statement as at 31 March 2021

	See note	31 March 2020 £000	31 March 2021 £000
Long Term Investment Assets	12	833	1,182
Investment Assets	12	2,202,091	2,760,033
Investment Liabilities	12	(145)	(12,429)
<b>Total Net Investments</b>		<b>2,202,779</b>	<b>2,748,786</b>
Current Assets	19	20,418	31,779
Current Liabilities	20	(3,870)	(3,030)
<b>Net Assets of the Fund Available to Fund Benefits at the end of the Reporting Period</b>		<b>2,219,327</b>	<b>2,777,535</b>

**Note:** The Fund's financial statements do not take account of liabilities to pay pensions and other benefits after the period end. The actuarial present value of promised retirement benefits is disclosed at Note 18.

# Notes to the Pension Fund Accounts

## Note 1. Description of the Pension Fund

The Lincolnshire Pension Fund (the Fund) is part of the Local Government Pension Scheme and Lincolnshire County Council is the Administering Authority. Benefits are administered by West Yorkshire Pension Fund (WYPF) in a shared service arrangement.

### General

The scheme is governed by the Public Service Pensions Act 2013. The Fund is administered in accordance with the following secondary legislation:

- the Local Government Pension Scheme (LGPS) Regulations 2013 (as amended)
- the LGPS (Transitional Provisions, Savings and Amendment) Regulations 2014 (as amended)
- the LGPS (Management and Investment of Funds) Regulations 2016

It is a contributory defined benefit pension scheme to provide pensions and other benefits for pensionable employees of Lincolnshire County Council, the district councils in Lincolnshire and a range of other scheduled and admitted bodies within the county. Teachers, police officers and firefighters are not included as they come within other national pension schemes.

The Fund is overseen by the Lincolnshire County Council Pensions Committee, which is a committee of Lincolnshire County Council.

### Membership

Membership of the LGPS is automatic for eligible employees, but they are free to choose whether to remain in the scheme or make their own personal arrangements outside of the scheme.

Organisations participating in the Fund include:

- Scheduled bodies, which are local authorities and similar bodies whose staff are automatically entitled to be members of the Fund; and
- Admitted bodies, which participate in the Fund under the terms of an admission agreement between the Fund and the relevant employer. Admitted bodies include charitable organisations and similar not-for-profit bodies or private contractors undertaking a local authority function following outsourcing to the private sector.

There are 249 contributing employer organisations in the Fund including the County Council and just under 74,000 members, as detailed below (information reported based on March processed data):

	31 March 2020	31 March 2021
<b>Number of Employers with Active Members</b>	<b>251</b>	<b>249</b>
<b>Number of Employees in the Fund</b>		
Lincolnshire County Council	9,175	9,228
Other Employers	13,715	13,810
<b>Total Active Members</b>	<b>22,890</b>	<b>23,038</b>
<b>Number of Pensioners</b>		
Lincolnshire County Council	15,444	16,369
Other Employers	7,994	8,377
<b>Total Pensioner Members</b>	<b>23,438</b>	<b>24,746</b>
<b>Number of Deferred Pensioners</b>		
Lincolnshire County Council	18,668	17,413
Other Employers	8,533	8,747
<b>Total Deferred Pensioners</b>	<b>27,201</b>	<b>26,160</b>
<b>Total number of Members in the Scheme:</b>	<b>73,529</b>	<b>73,944</b>

## Funding

Benefits are funded by contributions and investment earnings. Contributions are made by active members of the Fund in accordance with LGPS Regulations 2013 and range from 5.5% to 12.5% of pensionable pay. Employer contributions are set based on triennial actuarial funding valuations. Rates paid by employers during 2020/21 were determined at the 2019 Valuation, or when a new employer joins the scheme. Rates paid during 2020/21 ranged from 16.3% to 33.7% of pensionable pay. In addition, the majority of employers are paying monetary amounts to cover their funding deficit.

## Benefits

From 1 April 2014, the scheme became a career average scheme, whereby members accrue benefits based on their pensionable pay in that year at an accrual rate of 1/49th. Accrued pension is up-rated annually in line with the Consumer Price Index.

Prior to 1 April 2014, pension benefits under the LGPS were based on final pensionable pay and length of pensionable service, summarised below:

	Service pre April 2008	Service post April 2008
<b>Pension</b>	Each year is worth 1/80 x final pensionable salary	Each year is worth 1/60 x final pensionable salary
<b>Lump Sum</b>	Automatic lump sum of 3/80 x salary In addition, part of the annual pension can be exchanged for a one-off tax free cash payment. A lump sum of £12 is paid for each £1 of pension given up.	No automatic lump sum. Part of the annual pension can be exchanged for a one-off tax free cash payment. A lump sum of £12 is paid for each £1 of pension given up.

There are a range of other benefits provided under the scheme including early retirement, ill-health pensions and death benefits.

## Note 2. Basis of Preparation

The Statement of Accounts summarises the Fund's transactions for the 2020/21 financial year and its position at year end as at 31 March 2021.

The accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2020/21 (the Code), which is based on International Financial Reporting Standards (IFRS), as amended for the UK public sector.

The accounting policies set out below (at Note 3) have been applied consistently to all periods presented within these financial statements.

The accounts report the net assets available to pay pension benefits. The accounts do not take into account obligations to pay pensions and other benefits that fall due after the end of the financial year, nor do they taken into account the actuarial present value of promised retirement benefits. The Code gives administering authorities the option to disclose this information in the net asset statement, in the notes to the account, or by appending an actuarial report prepared for this purpose. The Pension Fund has opted to disclose this information in Note 18.

The accounts have been prepared on a going concern basis.

### Accounting standards that have been issued but have not yet been adopted

On an annual basis the Code requires the Pension Fund to consider the impact of accounting standards that have been issued but have not yet been adopted and disclose information relating to the impact of these standards. For 2021/22 the Code introduces the following changes to the accounting standards:

- Definition of a business: amendments to IFRS 3 Business Combinations;
- Interest Rate Benchmark Reform: amendments to IFRS 9 Financial Instruments, IAS 39 Financial Instruments: Recognition and Measurement and IFRS 7 Financial Instruments – Disclosure; and
- Interest Rate Benchmark Reform – Phase 2: amendments to IFRS 9 Financial Instruments, IAS 39 Financial Instruments: Recognition and Measurement, IFRS 7 Financial Instruments – Disclosure, IFRS 4 Insurance Contracts and IFRS 16 Leases.

It is not thought that any of these changes will have a significant impact on the Pension Fund Accounts for 2021/22.



## Note 3. Significant Accounting Policies

### Fund account - revenue recognition

#### a) Contributions income

Normal contributions are accounted for on an accruals basis as follows:

- Employee contribution rates are set in accordance with LGPS regulations using common percentage rates for all Funds which rise according to pensionable pay; and
- Employer contributions are set at the percentage rate recommended by the Fund actuary for the period to which they relate issued to the relevant employing body.

Employer deficit funding contributions are accounted for on the basis advised by the Fund actuary in the rates and adjustments certificate.

Additional employers' contributions, for example in respect of early retirements, are accounted for in the year the event arose.

Any amount due in year but unpaid will be classed as a current financial asset.

#### b) Transfers to and from other schemes

Transfer values represent the amounts received and paid during the year for members who have either joined or left the Fund and are calculated in accordance with the LGPS Regulations 2013:

- Individual transfers in/out are accounted for when received/paid, which is normally when the member liability is accepted or discharged.
- Bulk transfers are accounted for in accordance with the terms of the transfer agreement.

#### c) Investment Income

##### i) Interest income

Interest income is recognised in the Fund account as it accrues, using the effective interest rate of the financial instrument as at the date of acquisition or origination.

##### ii) Dividend income

Dividend income is recognised on the date the shares are quoted ex-dividend. Any amount not received by the end of the reporting period is disclosed in the net assets statement as a current financial asset.

##### iii) Distributions from pooled funds

Distributions from pooled funds are recognised at the date of issue. Any amount not received by the end of the reporting period is disclosed in the net assets statement as a current financial asset.

##### iv) Changes in the net market value of investments

Changes in the net market value of investments are recognised as income/expense and comprise all realised and unrealised profits/losses during the year.

## Fund account - expense items

### d) Benefits payable

Pensions and lump sum benefits payable are included in the accounts at the time of payment.

### e) Taxation

The Fund is a registered public service scheme under section 1(1) of Schedule 36 of the Finance Act 2004 and as such is exempt from UK income tax on interest received and from capital gains tax on the proceeds of investments sold. Income from overseas investments suffers withholding tax in the country of origin, unless exemption is permitted. Irrecoverable tax is accounted for as part of the overall cost of transactions (e.g. purchase price).

### f) Management expenses

The Fund discloses its pension fund management expenses in accordance with the CIPFA guidance: Accounting for Local Government Pension Scheme Management Expenses (2016), using the headings shown below. All items of expenditure are charged to the Fund on an accruals basis.

#### i) Administrative expenses

All staff costs of the pensions administration team are charged to the Fund. Associated management, accommodation and other overheads are apportioned to this activity and charged as expenses to the Fund.

#### ii) Oversight and Governance

All staff costs associated with the governance and oversight are charged directly to the Fund. Associated management, accommodation and other overheads are apportioned to this activity and charged as expenses to the Fund.

#### iii) Investment management expenses

Investment management expenses are charged directly to the Fund as part of management expenses and are not included in, or netted off from, the reported return on investments.

Fees on investments where the cost is deducted at source have been included within investment expenses and an adjustment made to the change in market value of investments.

Fees for the external investment managers and custodian are agreed in the respective mandates governing their appointments. Broadly, these are based on the market value of the investments under their management and therefore increase and decrease as the value of the investments change.

In addition, the Fund has negotiated with Invesco Asset Management (for Global Equities – ex UK) and Morgan Stanley Investment Management Ltd. (for Alternative Investments) that an element of their fee will be performance related.

Where an investment manager's fee invoice has not been received by the financial year end, an estimate based upon the market value of their mandate is used for inclusion in the Fund accounts.

## Net assets statement

### g) Financial assets

All investment assets are included in the net assets statement on a fair value basis as at the reporting date. A financial asset is recognised in the net asset statement on the date the Fund becomes party to the contractual acquisition of the asset. Any amounts due or payable in respect of trades entered into, but not yet completed at 31 March each year are accounted for as financial instruments held at amortised cost. From this date, any gains or losses arising from changes in the fair value of the asset are recognised by the Fund and are classified as Fair Value through Profit and Loss (FVPL).

The values of investments as shown in the net assets statement have been determined at fair value in accordance with the requirements of the Code and IFRS13 (see Note 14). For the purposes of disclosing levels of fair value hierarchy, the Fund has adopted the classification guidelines recommended in *Practical Guidance on Investment Disclosures* (PRAG/Investment Association, 2016).

Alternatives, private equity, property venture and infrastructure valuations are based on valuations provided by managers at the year-end date. Where more up to date valuations are received during the accounts preparation or audit period, their materiality, both individually and collectively will be considered, and the accounts revised to reflect these valuations if necessary. If valuations at the year-end are not produced by the manager, the latest available valuation is adjusted for cash flows in the intervening period.

The investment in the LGPS asset pool, Border to Coast Pensions Partnership, is also carried at fair value. This has been classified as Fair Value through Other Comprehensive Income (FVOCI) rather than FVPL as the investment is a strategic investment and not held for trading.

### h) Foreign currency transactions

Dividend, interest, purchases and sales of investments in foreign currencies have been accounted for at the spot rates at the date of the transaction. End of year spot market exchange rates are used to value cash balances held in foreign currency bank accounts, market values of overseas investments and purchases and sales outstanding at the end of the reporting period. The exchange rates used at 31 March 2021 are shown in Note 27.

### i) Derivatives

The Fund uses derivative financial instruments to manage its exposure to certain risks arising from its investment activities. The Fund does not hold derivatives for speculative purposes.

Future value of forward currency contracts are based on market forward exchange rates at the year-end date and determined as the gain or loss that would arise if the outstanding contract were matched at the year-end with an equal and opposite contract. The contracts are valued using Northern Trust closing spot/forward foreign exchange rates on 31 March.

#### **j) Cash and cash equivalents**

Cash comprises of cash in hand, deposits and includes amounts held by external managers. All cash balances are short-term, highly liquid investments that are readily convertible to known amounts of cash and are subject to minimum risk of changes in value.

#### **k) Financial liabilities**

A financial liability is recognised in the net assets statement on the date the Fund becomes legally responsible for that liability. The Fund recognises financial liabilities relating to investment trading at fair value as at the reporting date, and any gains or losses arising from changes in the fair value of the liability between contract date, the year-end date and the eventual settlement date are recognised in the fund account as part of the Change in Value of Investments.

Other financial liabilities classed as amortised cost are carried at amortised cost i.e. the amount carried in the net asset statement is the outstanding principal repayable plus accrued interest.

#### **l) Actuarial present value of promised retirement benefits**

The actuarial present value of promised retirement benefits is assessed on a triennial basis by the scheme actuary in accordance with the requirements of IAS 19 and relevant actuarial standards. At year end, the promised retirement benefits have been projected using a roll forward approximation from the latest formal funding valuation. As permitted under the Code, the Fund has opted to disclose the actuarial present value of promised retirement benefits by way of a note to the net assets statement (see Pension Fund Note 18).

#### **m) Additional voluntary contributions**

The Fund provides an additional voluntary contribution (AVC) scheme for its members, the assets of which are invested separately from those of the Pension Fund. The Fund has appointed Prudential as its AVC provider. AVCs are paid to the AVC provider by employers and are specifically for providing additional benefits for individual contributors. Each AVC contributor receives an annual statement showing the amount held in their account and the movements in the year.

AVCs are not included in the accounts in accordance with Regulation 4(1)(b) of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2016 but are disclosed as a note for information (Note 21).

#### n) Contingent assets and contingent liabilities

A contingent asset arises where an event has taken place giving rise to a possible asset whose existence will only be confirmed or otherwise by the occurrence of future events.

A contingent liability arises where an event has taken place prior to the year-end giving rise to a possible financial obligation whose existence will only be confirmed or otherwise by the occurrence of future events. Contingent liabilities can also arise in circumstances where a provision would be made, except that it is not possible at the balance sheet date to measure the value of the financial obligation reliably.

Contingent assets and liabilities are not recognised in the net assets statement but are disclosed by way of narrative in the notes (see Note 24 and 25).

### Note 4. Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in Note 3 above, the Fund has to make certain critical judgements about complex transactions or those involving uncertainty about future events.

#### Pension Fund liability

The net Pension Fund liability is recalculated every three years by the appointed actuary, with annual updates in the intervening years. The methodology used in these years is in line with accepted guidelines. However, this estimate is subject to significant variances. The Fund relies on the appointed actuary's judgement to agree changes to the underlying assumptions. From 1 January 2021 the Fund appointed a new actuary. At 31 March 2021 the new actuary has reviewed and updated the funding position from the 2019 valuation, details of this are summarised in Pension Fund Note 17.

### Note 5. Assumptions Made About the Future and Major Sources of Estimation Uncertainty

The preparation of financial statements requires management to make judgements, estimates and assumptions that affect the amounts reported for assets and liabilities at the balance sheet date and the amounts reported for the revenues and expenses during the year. Estimates and assumptions are made taking into account historical experience, current trends and other relevant factors. However, the nature of estimation means that the actual outcomes could differ from the assumptions and estimates.

The items in the accounts for the year ended 31 March 2021 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainties	Effect if actual results differ from assumptions
Actual present value of promised retirement benefits (Note 18)	<p>Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on investments.</p> <p>A firm of consulting actuaries are engaged to provide expert advice about the assumptions to be applied.</p>	<p>The effects of changes in the individual assumptions can be measured. For example:</p> <ol style="list-style-type: none"> <li>1) a 0.5% increase in the discount rate assumption would result in a decrease of the pension liability of £392m.</li> <li>2) a 0.25% increase in assumed earnings inflation would increase the value of liabilities by approximately £30m.</li> <li>3) a 0.5% increase in the pension increase rate would increase the value of liabilities by approximately £179m.</li> <li>4) a one-year increase in assumed life expectancy would increase the liability by approximately £199m.</li> </ol>
Hedge Funds (Note 14)	Some hedge fund investments are not regularly traded and as such there is a degree of estimation involved in the valuation.	A fund manager estimates that the sensitivity of the valuation of these assets included at level 3 in the fair value hierarchy is +/-6%. This equates to a +/-3 £3.6m on a carrying value of £72.8m.
Unquoted Assets (including Alternatives, Infrastructure, Other Property and Private Equity) (Note 14)	<p>Private Equity investments are valued at fair value in accordance with International Private Equity and Venture Capital Valuation Guidelines (2018) and the Special Guidance issued in March 2020 concerning the impact of Covid-19 on valuations. These instruments are not publicly listed and as such there is a degree of estimation involved in the valuation.</p>	<p>Unquoted Assets at 31 March 2021 are valued at £305.1m in the financial statements. There is a risk that these investments may be under or over stated in the accounts.</p> <p>Alternatives by +/-10% or £23.4m on a carrying value of £233.7m            Infrastructure by +/-16% or £8.1m on a carrying value of £50.8m            Other Property by +/-18% or £1.2m on a carrying value of £6.9m.            Private Equity by +/-22% or £3.0m on a carrying value of £13.7m</p>

## Note 6. Contributions Receivable

Contributions receivable are analysed below:

	2019-20 £000	2020-21 £000
<b>Employers</b>		
Normal	60,186	66,028
Deficit Recovery Funding	21,412	23,655
Additional – Augmentation	892	1,182
<b>Members</b>		
Normal	21,684	22,618
Additional Years	84	75
<b>Total Contributions Receivable</b>	<b>104,258</b>	<b>113,558</b>

These contributions are analysed by type of Member Body as follows:

	2019-20 £000	2020-21 £000
Lincolnshire County Council - Administering Authority	43,539	48,066
Scheduled Bodies	56,339	61,797
Admission Bodies	4,380	3,695
<b>Total Contributions Receivable</b>	<b>104,258</b>	<b>113,558</b>

## Note 7. Transfers In From Other Pension Funds

	2019-20 £000	2020-21 £000
Individual Transfers from Other Schemes	10,629	7,081
<b>Total Transfers In from Other Pension Funds</b>	<b>10,629</b>	<b>7,081</b>

There were no material outstanding transfers due to the Pension Fund as at 31 March 2021.

## Note 8. Benefits Payable

	2019-20 £000	2020-21 £000
Pensions	78,073	80,633
Commutations and Lump Sum Retirement Benefits	18,870	15,694
Lump Sum Death Benefits	2,383	1,888
<b>Total Benefits Payable</b>	<b>99,326</b>	<b>98,215</b>

These benefits are analysed by type of Member Body as follows:

	2019-20 £000	2020-21 £000
Lincolnshire County Council - Administering Authority	52,290	50,978
Scheduled Bodies	42,340	42,855
Admission Bodies	4,696	4,382
<b>Total Benefits Payable</b>	<b>99,326</b>	<b>98,215</b>

## Note 9. Payments To and On Account of Leavers

	2019-20	2020-21
	£000	£000
Individual Transfers to Other Schemes	9,580	4,986
Group Transfers to Other Schemes	-	15,481
Refunds to Members Leaving Service	340	227
<b>Total Payments To and On Account of Leavers</b>	<b>9,920</b>	<b>20,694</b>

During 2020/21 Stamford New College merged with Peterborough College. All assets and liabilities relating to Stamford New College have been transferred to the Cambridgeshire Pension Fund.

There were no material outstanding transfers due from the Pension Fund as at 31 March 2021.

## Note 10. Management Expenses

	2019-20	2020-21
	£000	£000
Administrative Costs	1,250	985
Investment Management Expenses	10,203	9,861
Oversight and Governance Costs	580	755
<b>Total Management Expenses</b>	<b>12,033</b>	<b>11,601</b>

The External Audit fee for the year was £0.019m (£0.019m in 2019/20).

A further breakdown of the investment management expenses is shown below:

2020/21	Total	Management Fees	Performance Related Fees	Transaction Costs
	£000	£000	£000	£000
Equities	1,473	541	-	932
Managed by Border to Coast	2,495	2,277	-	218
Unitised Insurance Policies	198	315	-	13
Unit Trusts	1,314	1,325	(16)	5
Other Managed Funds	4,029	3,645	279	105
Cash	-	-	-	-
	<b>9,639</b>	<b>8,103</b>	<b>263</b>	<b>1,273</b>
Custody Fees	222			
	<b>9,861</b>			

2019/20 Re-analysed	Total	Management Fees	Performance Related Fees	Transaction Costs
	£000	£000	£000	£000
Equities	1,874	1,111	203	560
Managed by Border to Coast	1,480	1,014	-	466
Unitised Insurance Policies	150	150	-	0
Unit Trusts	1,366	1,177	(24)	213
Other Managed Funds	5,158	3,352	1,462	344
Cash	1	-	-	1
	<b>10,028</b>	<b>6,804</b>	<b>1,641</b>	<b>1,583</b>
Custody Fees	175			
	<b>10,203</b>			



Note 11. Investment Income

	2019-20	2020-21
	£000	£000
Equities	19,323	10,978
Unit Trusts:		
Property	2,158	2,572
Other Managed Funds:		
Property	405	221
Infrastructure	-	2,853
Alternatives	1,535	2,006
Interest on Cash Deposits	192	87
Stock Lending	79	71
<b>Total Investment Income</b>	<b>23,692</b>	<b>18,788</b>

## Note 12. Investments

	2019-20 £000	2020-21 £000
Unquoted Equity Holding in Border to Coast Pensions Partnership	833	1,182
<b>Total Long Term Investment</b>	<b>833</b>	<b>1,182</b>

	2019-20 Re-analysed £000	2020-21 £000
Equities	495,761	-
<b>Pooled Investment Vehicles:</b>		
Managed by Border to Coast Pool:		
Global Equities	344,976	711,480
UK Equities	-	442,899
Bonds	180,328	195,898
Unitised Insurance Policies:		
Global Equities	-	410,865
UK Equities	350,106	-
Bonds	234,613	153,513
Unit Trusts:		
Property	175,601	179,603
Other Managed Funds:		
Alternatives	306,633	392,139
Multi Asset Credit	-	89,436
Infrastructure	46,347	50,793
Private Equity	16,559	13,712
Property	15,170	19,946
<b>Total Pooled Investment Vehicles</b>	<b>1,670,333</b>	<b>2,660,284</b>
<b>Other Investment Assets:</b>		
Derivatives:		
Open Forward Foreign Exchange (FX)	8,335	-
Cash Deposits	23,939	97,725
Investment Income Due	3,723	2,024
<b>Total Other Investment Assets</b>	<b>35,997</b>	<b>99,749</b>
<b>Total Investment Assets</b>	<b>2,202,091</b>	<b>2,760,033</b>
<b>Investment Liabilities</b>		
Derivatives:		
Open Forward Foreign Exchange (FX)	-	(1,964)
Investment Income Payable	(18)	(1)
Amount Payable for Purchases	(127)	(10,464)
<b>Total Investment Liabilities</b>	<b>(145)</b>	<b>(12,429)</b>
<b>Total Net Investment Assets</b>	<b>2,201,946</b>	<b>2,747,604</b>

## Note 12A. Reconciliation of Movements in Investments

2020/21	Market Value 31 March 2020	Purchases and derivative payments	Sales and derivative receipts	Change in market value during the year	Market Value 31 March 2021
	£000	£000	£000	£000	£000
<b>Long Term Investments</b>					
Unquoted Equity Holding in Border to Coast Pensions Partnership	833	349	-	-	1,182
<b>Total Long Term Investment</b>	<b>833</b>	<b>349</b>	<b>-</b>	<b>-</b>	<b>1,182</b>

2020/21	Market Value 31 March 2020	Purchases and derivative payments	Sales and derivative receipts	Change in market value during the year	Market Value 31 March 2021
	£000	£000	£000	£000	£000
Equities	495,761	152,141	(826,708)	178,806	-
<b>Pooled Investment Vehicles:</b>					
Managed by Border to Coast Pool	525,304	564,024	(2,075)	263,024	1,350,277
Unitised Insurance Policies	584,719	420,203	(466,257)	25,713	564,378
Unit Trusts	175,601	1,162	(1,324)	4,164	179,603
Other Managed Funds	384,709	229,640	(96,220)	47,897	566,026
	<b>2,166,094</b>	<b>1,367,170</b>	<b>(1,392,584)</b>	<b>519,604</b>	<b>2,660,284</b>
<b>Other Investments:</b>					
Derivatives:					
Open Forward Foreign Exchange (FX)	8,335	2,692,776	(2,732,762)	29,687	(1,964)
	<b>2,174,439</b>	<b>4,059,946</b>	<b>(4,125,346)</b>	<b>549,291</b>	<b>2,658,320</b>
<b>Other Investment Balances:</b>					
Cash Deposits	23,939				97,725
Investment Income Due	3,705				2,023
Amount Payable for Purchases	(127)				(10,464)
<b>Total Net Investment Assets</b>	<b>2,201,946</b>			<b>549,291</b>	<b>2,747,604</b>

2019/20	Market Value 31 March 2019	Purchases and derivative payments	Sales and derivative receipts	Change in market value during the year	Market Value 31 March 2020
	£000	£000	£000	£000	£000
<b>Long Term Investments</b>					
Unquoted Equity Holding in Border to Coast Pensions Partnership	833	-	-	-	833
<b>Total Long Term Investment</b>	<b>833</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>833</b>

2019/20 (Re-analysed)	Market Value 31 March 2020	Purchases and derivative payments	Sales and derivative receipts	Change in market value during the year	Market Value 31 March 2021
	£000	£000	£000	£000	£000
Equities	818,260	380,719	(784,022)	80,804	495,761
<b>Pooled Investment Vehicles:</b>					
Managed by Border to Coast Pool	-	620,486	(1,109)	(94,073)	525,304
Unitised Insurance Policies	712,918	140,679	(199,075)	(69,803)	584,719
Unit Trusts	178,634	973	-	(4,006)	175,601
Other Managed Funds	593,524	106,798	(261,669)	(53,944)	384,709
	<b>2,303,336</b>	<b>1,249,655</b>	<b>(1,245,875)</b>	<b>(141,022)</b>	<b>2,166,094</b>
<b>Other Investments:</b>					
Derivatives:					
Open Forward Foreign Exchange (FX)	(1,276)	2,574,575	(2,546,819)	(18,145)	8,335
	<b>2,302,060</b>	<b>3,824,230</b>	<b>(3,792,694)</b>	<b>(159,167)</b>	<b>2,174,429</b>
<b>Other Investment Balances:</b>					
Cash Deposits	36,413				23,939
Investment Income Due	5,215				3,705
Amount Payable for Purchases	-				(127)
<b>Total Net Investment Assets</b>	<b>2,343,688</b>			<b>(159,167)</b>	<b>2,201,946</b>

## Note 12B. Analysis of Investments

Fund Manager	31 March 2020		31 March 2021	
	£000	%	£000	%
<b>Investments managed by Border to Coast Pensions Partnership:</b>				
Global Equity Alpha Sub-fund	344,976	15.6	711,480	26.0
Listed UK Equity Sub-fund	-	-	442,899	16.2
Investment Grade Credit Sub-fund	180,327	8.2	195,898	7.2
<b>Unitised Insurance Policies</b>				
Legal and General (Future World Fund)	-	-	410,865	15.0
Legal and General (Passive UK Equities)	350,106	15.9	-	-
Blackrock (Bond Portfolio)	234,613	10.7	153,513	5.6
<b>Investments managed outside of the asset pool:</b>				
Invesco (Global Equities ex. UK)	503,027	22.8	2,258	0.1
Morgan Stanley (Alternative Investments)	318,790	14.5	398,499	14.1
Morgan Stanley (Private Equity)	17,755	0.8	14,438	0.5
PIMCO (Multi-Asset Credit)	-	-	89,436	3.3
Internally Managed (Property Unit Trusts)	175,601	8.0	182,326	6.7
Internally Managed (Infrastructure)	48,386	2.2	52,800	1.9
Internally Managed (Other Property)	24,169	1.1	21,328	0.8
Internally Managed (UK Equity)	1	-	-	-
Internally Managed (Cash managed by LCC Treasury Management Team)	-	-	50,000	1.8
Unallocated Cash	4,195	0.2	21,864	0.8
<b>Total</b>	<b>2,201,946</b>	<b>100.0</b>	<b>2,747,604</b>	<b>100.0</b>

The following table sets out where there is a concentration of investments which exceeds 5% of the total value of the net assets of the scheme (excluding holdings in Government Securities).

Fund Manager	31 March 2020		31 March 2021	
	£000	%	£000	%
Blackrock 1-5yr Corporate Bond Fund	149,016	6.7	-	-
Border to Coast (Global Equity Alpha)	344,976	15.5	711,480	25.7
Border to Coast (Listed UK Equity)	-	-	442,899	16.0
Border to Coast (Investment Grade Credit)	180,327	8.1	195,898	7.1
Legal and General (Future World Fund)	-	-	410,865	14.9
Legal & General (Passive UK Equities)	350,106	15.8	-	-
Morgan Stanley Alternative Investments	306,633	14.0	392,139	12.9

## Note 12C. Stock Lending

During 2020/21 the Fund cancelled its stock lending programme with the Fund's custodian, Northern Trust. There was no stock on loan at 31 March 2021. During the year stock-lending commissions are remitted to the Fund via the custodian. Income received from stock lending activities, before costs, was £0.071m for the year ending 31 March 2021 (£0.079m at 31 March 2020) and is included within the 'Investment Income' set out at Note 11 Investment Income. For the period the stock is on loan, the voting rights of the loaned stock pass to the borrower.

## Note 13. Analysis of Derivatives

The holding in derivatives is used to hedge exposures to reduce risk in the Fund. The use of any derivatives is managed in line with the investment management agreements in place between the Fund and the various investment managers.

The only direct derivative exposure that the Fund has is in forward foreign currency contracts. The Fund's alternative investment manager uses forward foreign exchange contracts to reduce exposure to fluctuations in foreign currency exchange rates.

### Open Forward Currency Contracts

Settlement	Currency Bought	Local Value 000	Currency Sold	Local Value 000	Asset Value £000	Liability Value £000	
Up to one month	None						
Over one month	GBP	1,329	AUS	2,383	12		
	GBP	11,053	CAD	19,124	26		
	GBP	11,322	EUR	13,204	59		
	GBP	292,090	USD	405,937		(2,062)	
<b>Total</b>					<b>98</b>	<b>(2,062)</b>	
<b>Net Forward Currency Contracts at 31 March 2021</b>						<b>(1,964)</b>	
<b>Prior Year Comparative</b>							
Open forward currency contracts at 31 March 2020						<b>9,600</b>	<b>(1,265)</b>
<b>Net Forward Currency Contracts at 31 March 2020</b>						<b>8,335</b>	

### Profit (Loss) of Forward Currency Deals and Currency Exchange

The profit or loss from any forward deals and from currency exchange is a result of normal trading of the Fund's managers who manage multi-currency portfolios. For 2020/21 this was a profit of £29.687m (£18,145m loss in 2019/20).

## Note 14. Fair Value – Basis of Valuation

All investment assets are valued using fair value techniques based on the characteristics of each instrument, where possible using market-based information. There has been no change in the valuation techniques used during the year.

Asset and liability valuations have been classified into three levels, according to the quality and reliability of information used to determine fair values.

Level One – where the fair values are derived from unadjusted quoted prices in active markets for identical assets or liabilities, comprising quoted equities, quoted bonds and unit trusts.

Level Two – where quoted market prices are not available, or where valuation techniques are used to determine fair value based on observable data.

Level Three – where at least one input that could have significant effect on the instrument's valuation is not based on observable market data.

The basis of the valuation of each class of investment asset is set out below.

Description of asset	Basis of valuation	Observable and unobservable inputs	Key sensitivities affecting the valuations provided
<b>Level One</b>			
Quoted equities and pooled fund investments	Published bid market price ruling on the final day of the accounting period.	Not required	Not required
Quoted fixed income bonds and unit trusts	Quoted market value based on current yields.	Not required	Not required
Cash and cash equivalents	Carrying value is deemed to be fair value because of the short-term nature of these financial instruments.	Not required	Not required
<b>Level Two</b>			
Unquoted equity investments	Average of broker prices.	Evaluated price feeds	Not required
Unquoted fixed income bonds and unit trusts	Average of broker prices.	Evaluated price feeds	Not required
Unquoted pooled fund investments	Average of broker prices.	Evaluated price feeds	Not required
Forward foreign exchange derivatives	Market forward exchange rates at the year-end.	Exchange rate risk	Not required
Pooled property funds and hedge funds where regular trading takes place	Closing bid price where bid and offer process are published. Closing single process where single price published.	NAV-based pricing set on a forward pricing basis	Not required
<b>Level Three</b>			
Pooled property funds and hedge funds where regular trading does not take place	Valued by investment managers on a fair value basis each year using PRAG guidance.	NAV-based pricing set on a forward pricing basis.	Valuations are affected by any changes to the value of the financial instrument being hedged against.
Other unquoted and private equities (inc. alternatives, infrastructure and private equity)	Comparable valuation of similar companies in accordance with International Private Equity and Venture Capital Valuation Guidelines 2018 and the IPEV Board's Special	EBITDA multiple; Revenue multiple; Discount for lack of marketability; and Control premium.	Valuations could be affected by changes to expected cashflows, or by any differences between audited and unaudited accounts.

Valuation Guidance (March 2020).			
Shares in Border to Coast Pensions Partnership	Estimated value of the pension fund's share of net assets held by the pool, based on relative percentage of shares held and voting rights.	Current estimates of future dividend income.	Valuation could be affected by future trading income, post-balance sheet events, or changes to expected cashflows.

### Sensitivity of assets valued at level 3

The Fund has determined that the valuation methods described above for level three investments are likely to be accurate within the following ranges, and has set out below the consequent potential impact on the closing value of investments held at 31 March 2021.

	Potential variation in fair value (+/-)	Value at 31 March 2021 £000	Potential value on increase £000	Potential value on decrease £000
Alternatives – Hedge Funds	6%	72,833	77,203	68,463
Alternatives – Unquoted Holdings	10%	233,729	257,102	210,356
Infrastructure	16%	50,793	58,920	42,666
Other Property	18%	6,878	8,116	5,640
Private Equity	22%	13,712	16,729	10,695



## Note 14A. Fair Value Hierarchy

The following table provides an analysis of the financial assets and liabilities of the Pension Fund grouped into levels 1 to 3, based on the level at which the fair value is observable.

Values at 31 March 2021	Quoted market price	Using observable inputs	With significant unobservable inputs	Total
	Level 1	Level 2	Level 3	
Observable Fair Value	£000	£000	£000	£000
<b>Financial assets at fair value through profit and loss:</b>				
Equities	-			-
<u>Pooled Investment Vehicles:</u>				
Managed by Border to Coast Pool		1,350,277		1,350,277
Unitised Insurance Policies	564,378			564,378
Unit Trusts		179,603		179,603
Other Managed Funds	60,112	127,969	377,945	566,026
Derivatives: Forward Foreign Exchange				-
Cash	26,269			26,269
	<b>650,759</b>	<b>1,657,849</b>	<b>377,945</b>	<b>2,686,553</b>
<b>Financial liabilities at fair value through profit and loss:</b>				
Derivatives: Forward Foreign Exchange		(1,964)		(1,964)
		<b>(1,964)</b>		<b>(1,964)</b>
<b>Financial assets at fair value through other comprehensive income and expenditure:</b>				
Unquoted Equity Holding in Border to Coast Pensions Partnership			1,182	1,182
			<b>1,182</b>	<b>1,182</b>
<b>Net Investment Assets</b>	<b>650,759</b>	<b>1,655,885</b>	<b>379,127</b>	<b>2,685,771</b>

Values at 31 March 2020 (re-analysed)	Quoted market price	Using observable inputs	With significant unobservable inputs	Total
	Level 1	Level 2	Level 3	
Observable Fair Value	£000	£000	£000	£000
<b>Financial assets at fair value through profit and loss:</b>				
Equities	495,761			495,761
<u>Pooled Investment Vehicles:</u>				
Managed by Border to Coast Pool		525,304		525,304
Unitised Insurance Policies	584,719			584,719
Unit Trusts			175,602	175,602
Other Managed Funds	40,805	5,267	338,636	384,708
Derivatives: Forward Foreign Exchange		8,335		8,335
Cash	20,226			20,226
	<b>1,141,511</b>	<b>538,906</b>	<b>514,238</b>	<b>2,194,655</b>

Values at 31 March 2020 (re-analysed)	Quoted market price	Using observable inputs	With significant unobservable inputs	Total
	Level 1	Level 2	Level 3	
Observable Fair Value	£000	£000	£000	£000
<b>Financial liabilities at fair value through profit and loss:</b>				
Derivatives: Forward Foreign Exchange		-		-
		-		-
<b>Financial assets at fair value through other comprehensive income and expenditure:</b>				
Unquoted Equity Holding in Border to Coast Pensions Partnership			833	833
			<b>833</b>	<b>833</b>
<b>Net Investment Assets</b>	<b>1,141,511</b>	<b>538,906</b>	<b>515,071</b>	<b>2,195,488</b>

## 14B Transfer between levels in the Fair Value Hierarchy

### Property Unit Trusts

As at 31 March 2020 the valuations provided by independent valuers for the Funds four UK Commercial Property Funds and the European Growth Fund were subject to a 'material valuation uncertainty' qualification as set out in VPGA 10 of the RICS Valuation – Global Standards. Consequently, less certainty and a higher degree of caution should be attached to these valuations than would normally be the case. As a consequence of this these assets were moved from level 2 to level 3 in the fair value hierarchy. During September 2020 the 'material valuation uncertainty clause' was removed by the valuers of these Funds, as observable market evidence became available. Therefore the fair value level for these assets has been reassessed and these assets have been transferred from level 3 to level 2.

As all transfers between levels are recognised from the month in which they occur, these assets have been transferred from level 3 to level 2 at the end of September 2020.

## 14C Reconciliation of Fair Value Measurements within Level 3

Period 2020/21								
	Market value at 31 March 2020	Transfers into Level 3	Transfers out of Level 3	Purchases during the year and derivative payments	Sales during the year and derivative receipts	Unrealised gains/(losses) *	Realised gains/(losses) *	Market value at 31 March 2020
	£000	£000	£000	£000	£000	£000	£000	£000
Property Unit Trusts **	175,602	-	(171,668)	544	(662)	(3,816)	-	-
Other Property **	15,170	-	(13,483)	6,265	(897)	(148)	(29)	6,878
Infrastructure	46,347	-	-	4,163	(1,308)	1,597	(6)	50,793
Private Equity	16,559	-	-	708	(7,007)	(192)	3,644	13,712
Alternatives	260,560	-	-	54,101	(33,401)	21,231	4,071	306,562
Unquoted Equity Holding in Border to Coast Pensions Partnership	833	-	-	349	-	-	-	1,182
<b>Total</b>	<b>515,071</b>	<b>-</b>	<b>(185,151)</b>	<b>66,130</b>	<b>(43,275)</b>	<b>18,672</b>	<b>7,680</b>	<b>379,127</b>

Period 2019/20								
	Market value at 31 March 2019	Transfers into Level 3	Transfers out of Level 3	Purchases during the year and derivative payments	Sales during the year and derivative receipts	Unrealised gains/(losses) *	Realised gains/(losses) *	Market value at 31 March 2020
	£000	£000	£000	£000	£000	£000	£000	£000
Property Unit Trusts ***	-	175,602	-	-	-	-	-	175,602
Other Property ***	4,207	13,174	-	153	(1,495)	(1,082)	213	15,170
Infrastructure	44,437	-	-	2,848	(3,346)	2,397	11	46,347
Private Equity	22,962	-	-	356	(7,469)	(5,376)	6,086	16,559
Alternatives	217,697	-	-	58,796	(47,626)	28,938	2,755	260,560
Unquoted Equity Holding in Border to Coast Pensions Partnership	833	-	-	-	-	-	-	833
<b>Total</b>	<b>290,136</b>	<b>188,776</b>	<b>-</b>	<b>62,153</b>	<b>(59,936)</b>	<b>24,877</b>	<b>9,065</b>	<b>515,071</b>

\* Unrealised and realised gains and losses are recognised in the profit and losses on disposal and change in market values line of the Fund account.

\*\* The Funds four UK Commercial Property Funds and the European Growth Fund transferred from level 3 to level 2 at the end of September 2020 when the 'material valuation uncertainty clause' was removed by the valuers of these Funds.

\*\*\* The Funds four UK Commercial Property Funds and the European Growth Fund transferred from level 2 to level 3 at the end of March 2020 when a 'material valuation uncertainty clause' was placed on the valuation of these Funds.

## Note 15. Financial Instruments

### Note 15A. Classification of Financial Instruments

The following table analyses the carrying amounts of financial instruments by category and net assets statement heading. No financial assets were reclassified during the accounting period.

31 March 2021				
	Fair value through profit and loss	Assets at amortised cost	Liabilities at amortised cost	Fair value through comprehensive income
	£000	£000	£000	£000
<b>Financial Assets</b>				
Unquoted Equity Holding in Border to Coast Pensions Partnership				1,182
Equities	-			
Pooled Investment Vehicles:				
Managed by Border to Coast	1,350,277			
Unitised Insurance Policies	564,378			
Unit Trusts	179,603			
Other Managed Funds	566,026			
Derivatives: Forward Foreign Exchange	-			
Cash	26,269	96,522		
Other Investment Balances		2,204		
Sundry Debtors		431		
	<b>2,686,553</b>	<b>98,977</b>	<b>-</b>	<b>1,182</b>
<b>Financial Liabilities</b>				
Derivatives: Forward Foreign Exchange	(1,964)			
Other Investment Balances			(10,465)	
Sundry Creditors			(2,510)	
	<b>(1,964)</b>	<b>-</b>	<b>(12,975)</b>	<b>-</b>
<b>Grand Total</b>	<b>2,684,589</b>	<b>98,977</b>	<b>(12,975)</b>	<b>1,182</b>

31 March 2020				
	Fair value through profit and loss	Assets at amortised cost	Liabilities at amortised cost	Fair value through comprehensive income
	£000	£000	£000	£000
<b>Financial Assets</b>				
Unquoted Equity Holding in Border to Coast Pensions Partnership				833
Equities	495,761			
Pooled Investment Vehicles:				
Managed by Border to Coast	525,304			
Unitised Insurance Policies	584,719			
Unit Trusts	175,601			
Other Managed Funds	384,709			
Derivatives: Forward Foreign Exchange	8,335			
Cash	20,226	16,783		
Other Investment Balances		3,723		
Sundry Debtors		866		
	<b>2,194,655</b>	<b>21,372</b>	-	<b>833</b>
<b>Financial Liabilities</b>				
Derivatives: Forward Foreign Exchange				
Other Investment Balances			(145)	
Sundry Creditors			(2,950)	
	-	-	<b>(3,095)</b>	-
<b>Grand Total</b>	<b>2,194,655</b>	<b>21,372</b>	<b>(3,095)</b>	<b>833</b>

## 15B Net Gains and Losses on Financial Instruments

	2019/20	2020/21
	£000	£000
<b>Financial Assets</b>		
Fair Value through Profit and Loss	(141,022)	519,604
<b>Total</b>	<b>(141,022)</b>	<b>481,558</b>

The Fund has not entered into any financial guarantees that are required to be accounted for as financial instruments.

## Note 16. Nature and Extent of Risks Arising from Financial Instruments

### Risk and Risk Management

The Fund's primary long-term risk is that its assets will fall short of its liabilities (i.e. the promised benefits payable to members). The aim of investment risk management is to minimise the risk of an overall reduction in the value of the whole fund portfolio and to maximise the opportunity for gains across the Fund. This is achieved through asset diversification to reduce exposure to market risk (price risk, currency risk and interest rate risk) and credit risk to an acceptable level. In addition, the Fund manages its liquidity risk to ensure there is sufficient liquidity to meet the Fund's forecast cash flows. The Council manages these investment risks as part of its overall Pension Fund risk management programme.

Responsibility for the Fund's risk management strategy rests with the Pensions Committee. Risk management policies have been established to identify and analyse the risks faced by the pension fund's operations. These are reviewed regularly to reflect changes in activity and market conditions.

#### a) Market Risk

Market risk is the loss from fluctuations in equity and commodity prices, interest and foreign exchange rates and credit spreads. The Fund is exposed to market risk from its investment activities, particularly through its equity holdings. The level of risk exposure depends on market conditions, expectations of future prices and yield movements and the asset mix. . The objective of the Fund's risk management strategy is to identify, manage and control market risk exposure within acceptable parameters, while optimising investment return.

To mitigate market risk, the Pension Fund invests in a diversified pool of assets to ensure a reasonable balance between different categories, having taken advice from the Fund's Investment Consultant. The management of the assets is split between a number of managers with different performance targets and investment strategies. Risks associated with the strategy and investment returns are included as part of the quarterly reporting to the Pensions Committee where they are monitored and reviewed.

#### Other Price Risk

Price risk represents the risk that the value of a financial instrument will fluctuate as a result of changes in market prices (other than those arising from interest rate risk or foreign exchange risk), whether those changes are caused by factors specific to the individual instrument or its issuer or factors affecting all such instruments in the market.

The Fund is exposed to share and derivative price risk. This arises from investments held by the Fund for which the future price is uncertain. All securities investments present a risk of loss of

capital. The maximum risk resulting from financial instruments is determined by the fair value of the financial instrument.

The Fund's investment managers mitigate this price risk through diversification, and the selection of securities and other financial instruments is monitored by the Council to ensure it is within limits specified in the Fund investment strategy.

### Other Price Risk - Sensitivity Analysis

Following analysis of historical data and expected investment return during the financial year, the Fund, in consultation with a fund manager, has determined that the following movements in market price are reasonably possible for 2021/22; assuming that all other variables, in particular foreign exchange rates and interest rates remain the same (prior year comparatives are shown below):

Asset Type	Value at 31 March 2021 £000	Percentage Change %	Value on Increase £000	Value on Decrease £000
UK Equities	442,899	17%	518,192	367,606
Overseas Equities	1,122,345	17%	1,313,144	931,546
Bonds	349,411	5%	366,882	331,940
Property	199,549	18%	235,468	163,630
Alternatives – Hedge Funds	79,483	6%	84,252	74,714
Alternatives - Other	312,656	10%	343,922	281,390
Multi Asset Credit	89,436	10%	98,380	80,492
Infrastructure	50,793	16%	58,920	42,666
Private Equity	13,712	22%	16,729	10,695
<b>Total</b>	<b>2,660,284</b>		<b>3,035,889</b>	<b>2,284,679</b>

Asset Type	Value at 31 March 2020 £000	Percentage Change %	Value on Increase £000	Value on Decrease £000
UK Equities	695,082	30%	903,607	486,557
Overseas Equities	495,761	33%	659,362	332,160
Bonds	414,941	16%	481,332	348,550
Property	190,771	19%	227,017	154,525
Infrastructure	46,347	17%	54,226	38,468
Private Equity	16,559	24%	20,533	12,585
Alternatives	306,633	10%	377,296	275,970
<b>Total</b>	<b>2,166,094</b>		<b>2,683,373</b>	<b>1,648,815</b>

### Interest rate risk

The Fund recognises that interest rates can vary and can affect both income to the Fund and carrying value of fund assets, both of which affect the value of the net assets available to pay benefits. A Fund Manager and experience and suggests that a movement of less than +/- 100 bases points (+/- 1%) in interest rates from one year to the next is likely.

## Interest rate risk - sensitivity analysis

The analysis that follows assumes that all other variables, in particular exchange rates, remain constant, and shows the effect in the year on the net assets available to pay benefits of a +/- 1% change in interest rates. . This analysis demonstrates that a 1% increase in interest rates will not affect the interest received on fixed interest assets but will reduce their fair value, and vice versa. Changes in interest rates do not impact on the value of cash and cash equivalent balances but they will affect the interest income received on those balances.

Assets Exposed to Interest Rate Risk	Value at 31 March 2021	Percentage Movement on 1% change in interest Rates	Value on Increase	Value on Decrease
	£000		£000	£000
Cash and cash equivalents	97,725	-	97,725	97,725
Cash balances	25,066	-	25,066	25,066
Bonds	349,411	3,494	352,905	345,917
<b>Total</b>	<b>472,202</b>	<b>3,494</b>	<b>475,696</b>	<b>468,708</b>

Assets Exposed to Interest Rate Risk	Value at 31 March 2020	Percentage Movement on 1% change in interest Rates	Value on Increase	Value on Decrease
	£000		£000	£000
Cash and cash equivalents	23,939	-	23,939	23,939
Cash balances	13,071	-	13,071	13,071
Bonds	414,941	4,149	419,090	410,792
<b>Total</b>	<b>451,951</b>	<b>4,149</b>	<b>456,100</b>	<b>447,802</b>

Income Exposed to Interest Rate Risk	Interest Receivable 2020/21	Percentage Movement on 1% change in interest Rates	Value on Increase	Value on Decrease
	£000	%	£000	£000
Cash deposits, cash and cash equivalents	87	1	88	86
Bonds	-	-	-	-
<b>Total</b>	<b>87</b>	<b>1</b>	<b>88</b>	<b>86</b>

Income Exposed to Interest Rate Risk	Interest Receivable 2019/20	Percentage Movement on 1% change in interest Rates	Value on Increase	Value on Decrease
	£000	%	£000	£000
Cash deposits, cash and cash equivalents	192	2	194	190
Bonds	-	-	-	-
<b>Total</b>	<b>192</b>	<b>2</b>	<b>194</b>	<b>190</b>



## Currency risk

Currency risk represents the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. The Fund is exposed to currency risk on any cash balances and investment assets not denominated in UK sterling. The Fund holds both monetary and non-monetary assets denominated in currencies other than UK sterling.

Following analysis of historical data and in consultation with an investment manager, the Fund considers the likely volatility associated with foreign exchange rate movements to be not more than 8%, as measured by one standard deviation (10% in 2019/20). An 8% strengthening/weakening of the pound against various currencies in which the Fund holds investments would increase/decrease the net asset available to pay benefits as follows:

### Currency risk – sensitivity analysis

Assets Exposed to Currency Risk	Value at 31 March 2021	Percentage Market Movement	Value on Increase	Value on Decrease
	£000	£000	£000	£000
Overseas Equities	-	-	-	-
<b>Pooled Investments:</b>				
Overseas Alternatives	366,004	29,280	395,284	336,724
Overseas Infrastructure	7,254	580	7,834	6,674
Overseas Private Equity	13,712	1,097	14,809	12,615
Overseas Property	13,654	1,092	14,746	12,562
<b>Total</b>	<b>400,624</b>	<b>32,049</b>	<b>432,673</b>	<b>368,575</b>

Assets Exposed to Currency Risk	Value at 31 March 2020	Percentage Market Movement	Value on Increase	Value on Decrease
	£000	£000	£000	£000
Overseas Equities	495,761	49,576	545,337	446,185
<b>Pooled Investments:</b>				
Overseas Infrastructure	4,121	412	4,533	3,709
Overseas Private Equity	16,559	1,656	18,215	14,903
Overseas Property	14,579	1,458	16,037	13,121
<b>Total</b>	<b>531,020</b>	<b>53,102</b>	<b>584,122</b>	<b>477,918</b>

## b) Credit Risk

Credit risk represents the risk that the counterparty to a transaction or a financial instrument will fail to discharge an obligation and cause the Fund to incur a financial loss. Assets potentially affected by this are investment assets and cash deposits. The market values of investments generally reflect an assessment of credit in their pricing and consequently the risk of loss is implicitly provided for in the carrying value of the Fund's financial assets and liabilities.

The Fund is additionally exposed to credit risk through securities lending (see Note 12C) and its daily treasury activities. Credit risk may also occur if an employing body not supported by central government does not pay its contributions promptly, or defaults on its obligations.

The securities lending programme is run by the Fund's custodian, Northern Trust, who manage and monitor the counterparty risk, collateral risk and the overall lending programme. The minimum level of collateral for securities on loan is 102%, however more collateral may be required depending upon type of transaction. This level is assessed daily to ensure it takes account of market movements. To further mitigate risk, Northern Trust provide an indemnity to cover borrower default, overnight market risks, fails on return of loaned securities and entitlements to securities on loan. Securities lending is capped by investment regulations and statutory limits are in place to ensure that no more than 25% of eligible assets can be on loan at any one time. During 2020/21 the Fund terminated its securities lending programme. At 31 March 2021 no securities were out on loan.

The Pension Fund's bank account is held at Barclays, which holds an 'A' long term credit rating (Fitch Credit Rating Agency) and it maintains its status as a well-capitalised and strong financial organisation. The management of the cash held in this account is carried out by the Council's Treasury Manager, in accordance with an agreement signed by the Pensions Committee and the Council. The agreement stipulates that the cash is pooled with the Council's cash and managed in line with the policies and practices followed by the Council, as outlined in the CIPFA Code of Practice for Treasury Management in the Public Services and detailed in its Treasury Management Practices. At 31 March 2021 the balance at Barclays was £74.066m (£12.071m at 31 March 2020).

The Pension Fund closely monitors employer contributions each month. All contributions from employers due to the Fund for March 2021 were received by the Fund in April 2021. The Fund's current policy for all new employers into the scheme is to obtain a guarantee that will ensure all pension obligations are covered in the event of that employer facing financial difficulties.

### **c) Liquidity risk**

Liquidity risk represents the risk that the Fund will not be able to meet its financial obligations as they fall due. The Fund takes steps to ensure that it has adequate cash resources to meet its commitments.

The Fund holds a working cash balance in its own bank account to cover the payment of benefits and other lump sum payments. At an investment level, the Fund holds a large proportion of assets in listed assets (equities and bonds), instruments that can be liquidated at short notice, normally three working days. As at 31 March 2021, these assets totalled £1,914.655m (£1,605.784m as at 31 March 2020), with a further £122.791m held in cash (£37.010m as at 31 March 2020).

Currently, the Fund is cash flow positive each month (i.e. the contributions received exceed the pensions paid). This position is monitored regularly and reviewed at least every three years alongside the Triennial Valuation.

## Note 17. Funding Arrangements

In line with the Local Government Pension Scheme Regulations 2013, the Fund's actuary undertakes a funding valuation every three years for the purpose of setting employer contribution rates for the forthcoming triennial period. The last such valuation took place as at 31 March 2019 and the next valuation is due to take place as at 31 March 2022

### Description of Funding Policy

In summary, the key funding policy is as follows:

- to ensure the long-term solvency of the Fund using a prudent long term view. This will ensure that sufficient funds are available to meet all members'/dependants' benefits as they fall due for payment;
- to ensure that employer contribution rates are reasonably stable where appropriate;
- to minimise the long-term cash contributions which employers need to pay to the Fund, by recognising the link between assets and liabilities and adopting an investment strategy which balances risk and return (this will also minimise the costs to be borne by Council Tax payers);
- to reflect the different characteristics of different employers in determining contribution rates. This involves the Fund having a clear and transparent funding strategy to demonstrate how each employer can best meet its own liabilities over future years; and
- to use reasonable measures to reduce the risk to other employers and ultimately to the Council Tax payer from an employer defaulting on its pension obligations.

The FSS sets out how the Administering Authority seeks to balance the conflicting aims of securing the solvency of the Fund and keeping employer contributions stable. For employers whose covenant was considered by the Administering Authority to be sufficiently strong, contributions have been stabilised to have a sufficiently high likelihood of achieving the funding target over 20 years. Asset-liability modelling has been carried out which demonstrate that if these contribution rates are paid and future contribution changes are constrained as set out in the FSS, there is at least a 71% likelihood that the Fund will achieve the funding target over 20 years.

### Actuary's Statement

The last full triennial valuation of the Lincolnshire Pension Fund (the Fund) was carried out as at 31 March 2019 as required under Regulation 62 of the Local Government Pension Scheme Regulations 2013 (the Regulations) and in accordance with the Funding Strategy Statement of the Fund. The results were published in the triennial valuation report dated 27 March 2020.

## Asset value and funding level

The results for the Fund at 31 March 2019 were as follows:

- The market value of the Fund’s assets as at 31 March 2019 was £2,353m.
- The Fund had a funding level of 93% i.e. the value of assets for valuation purposes was 93% of the value that they would have needed to be to pay for the benefits accrued to that date, based on the assumptions used. This corresponded to a deficit of £183m.

## Contribution rates

The employer contributions rates, in addition to those paid by the members of the Fund, are set to be sufficient to meet:

- The annual accrual of benefits allowing for future pay increases and increases to pensions in payment when these fall due;
- Plus an amount to reflect each participating employer’s notional share of the Fund’s assets compared with 100% of their liabilities in the Fund, in respect of service to the valuation date.

The primary rate of contribution on a whole Fund level was 18.6% of payroll p.a. The primary rate as defined by Regulation 62(5) is the employer’s share of the cost of benefits accruing in each of the three years beginning 1 April 2020.

In addition each employer pays a secondary contribution as required under Regulation 62(7) that when combined with the primary rate results in the minimum total contributions. This secondary rate is based on their particular circumstances and so individual adjustments are made for each employer.

Details of each employer’s contribution rate are contained in the Rates and Adjustments Certificate in Appendix 3 of the triennial valuation report.

## Assumptions

The key assumptions used to value the liabilities at 31 March 2019 are summarised below:

Financial Assumptions	Assumptions used for the 2019 Valuation
Market Date	31 March 2019
CPI inflation	2.3% p.a.
Long-term salary increases	2.6% p.a.
Discount rate	4.0% p.a.

Demographic Assumptions	Assumptions used for the 2019 Valuation
Post-retirement mortality:	
Base tables	Based on Club Vita analysis
Projection model	CMI 2018
Long-term rate of improvement	1.25% p.a.
Smoothing parameter	7.0
Initial addition to improvements:	
Males	0.5% p.a.
Females	0.25% p.a.

Full details of the demographic and other assumptions adopted as well as details of the derivation of the financial assumptions used can be found in the 2019 valuation report.

## Updated position since the 2019 valuation

### Update to funding basis and assumptions

The Fund appointed a new fund actuary with effect from 1 January 2021. For employers commencing participation in the Fund on or after 1 January 2021, the calculated contribution rate will be set to meet a funding target over a specified time horizon. The funding target is set based on a single set of financial assumptions. These assumptions are set so as to achieve broad consistency with the previous fund actuary's approach.

With effect from 1 January 2021, the salary growth assumption was reviewed and salaries are now assumed to increase at CPI plus 1.0% p.a. with no additional promotional salary scale. The derivation of CPI is discussed below.

We have updated the derivation of the CPI inflation assumption to be 0.8% p.a. below the 20 year point on the Bank of England (BoE) implied inflation curve. The assumption adopted at the 2019 valuation was that CPI would be 1.0% p.a. below the 20 year point on the Bank of England implied inflation curve. This update was made following the Government's response (on 25 November 2020) to the consultation on the reform of RPI, and the expectation that the UK Statistics Authority will implement the proposed changes to bring RPI in line with CPIH from 2030. This updated approach leads to a small increase in the value of liabilities.

The discount rate assumption is set with reference to the Fund's long term investment strategy and therefore reflects the long term expected return on assets for the Fund. We have included in the discount rate assumption an explicit prudence allowance of 0.8%. This incorporates an allowance for current uncertainties in LGPS benefits (relating to the effects of the McCloud/Sargeant judgement and the cost cap).

## Liabilities

The key assumption which has the greatest impact on the valuation of liabilities is the real discount rate (the discount rate relative to CPI inflation) – the higher the real discount rate the lower the value of liabilities. As at 31 March 2021, the real discount rate is estimated to be lower than at the 2019 valuation due to lower future expected returns on assets in excess of CPI inflation.

The update to the CPI assumption mentioned above leads to a small increase in the value of liabilities. The value of liabilities will also have increased due to the accrual of new benefits net of benefits paid.

It is currently unclear what the impact of the COVID-19 pandemic is on the Fund's funding position. It is expected that COVID-related deaths will not have a material impact on the Fund's current funding level, however, impact on future mortality rates may be more significant and we will be reviewing the Fund's mortality assumption as part of the next valuation.

## Assets

Returns over the year to 31 March 2021 have been strong, helping to offset the significant fall in asset values at the end of the previous year. As at 31 March 2021, in market value terms, the Fund assets were more than where they were projected to be based on the previous valuation.

## Overall position

On balance, we estimate that the funding position (allowing for the revised funding basis) has improved compared to the funding position as at 31 March 2019.

Future investment returns that will be achieved by the Fund in the short term are more uncertain than usual, in particular the return from equities due to actual and potential reductions and suspensions of dividends.

There is also uncertainty around future benefits due to the McCloud/Sargeant cases and the cost cap process.

The Fund can continue to monitor the funding level using LGPS Monitor on a regular basis.

**Barry McKay FFA**  
Partner, Barnett Waddingham LLP  
14 May 2021

## Note 18. Actuarial Present Value of Promised Retirement Benefit

In addition to the triennial funding valuation, the Fund's actuary, Barnett Waddingham, also undertakes a valuation of the pension fund liabilities on an IAS19 basis every year. Below is the note prepared by the Fund's Actuary, Barnett Waddingham.

### Pension Account Disclosure as at 31 March 2021 (prepare in accordance with IAS26)

#### Introduction

We have been instructed by Lincolnshire County Council, the administering authority to the Lincolnshire Pension Fund (the Fund), to undertake pension expense calculations in respect of pension benefits provided by the Local Government Pension Scheme (the LGPS) to members of the Fund as at 31 March 2021. We have taken account of current LGPS Regulations, as amended, as at the date of this report.

These figures are prepared in accordance with our understanding of IAS26. In calculating the disclosed numbers we have adopted methods and assumptions that are consistent with IAS19. This advice complies with Technical Actuarial Standard 100: Principles for Technical Actuarial Work (TAS 100).

The LGPS is a defined benefit statutory scheme administered in accordance with the Local Government Pension Scheme Regulations 2013 and currently provides benefits based on career average revalued earnings.

An allowance was made for the potential impact of the McCloud and Sargeant judgement in the results provided to the Fund at the last accounting date and therefore is already included in the starting position for this report. This allowance is therefore incorporated in the roll forward approach and is remeasured at the accounting date along with the normal LGPS liabilities.

#### Valuation Data

##### Data Sources

In completing our calculations for pension accounting purposes we have used the following items of data, which we received from Lincolnshire County Council:

- The results of the valuation as at 31 March 2019 which was carried out for funding purposes and the results of the 31 March 2020 IAS26 report which was prepared for accounting purposes;
- Estimated whole Fund income and expenditure items for the period to 31 March 2021;

- Fund investment returns for the period to 28 February 2021 and estimated returns based on a net asset statement as at 31 March 2021;
- Details of any new early retirements for the period to 31 March 2021 that have been paid out on an unreduced basis, which are not anticipated in the normal service cost.

Although some of these data items have been estimated, we do not believe that they are likely to have a material effect on the results of this report. Further, we are not aware of any material changes or events since we received the data. The data has been checked for reasonableness and we are happy that the data is sufficient for the purposes of this advice.

### Fund Membership Statistics

The table below summarises the membership data, as at 31 March 2019.

Member Data Summary	Number	Salaries/Pensions £000	Average Age
Active Members	22,755	355,509	51
Deferred Members	32,184	29,729	51
Pensioners	21,576	75,310	69

### Early retirements

We requested data on any early retirements in respect of the Fund from the administering authority for the year ending 31 March 2021.

We have been notified of 40 new early retirements during the year which were not allowed for at the previous accounting date. The total annual pension that came into payment was £178,500.

### Assets

The return on the Fund (on a bid value to bid value basis) for the year to 31 March 2021 is estimated to be 22.54%. The actual return on Fund assets over the year may be different.

The estimated asset allocation for Lincolnshire Pension Fund as at 31 March 2021 is as follows:

Asset Breakdown	31 March 2021 £000	31 March 2021 %
Equities	1,960,020	72
Bonds	376,330	14
Property	285,890	10
Cash	111,144	4
	<b>2,733,384</b>	<b>100</b>

We have estimated the bid values where necessary. The final asset allocation of the Fund assets as at 31 March 2021 may be different from that shown due to estimation techniques.



## Unfunded benefits

We have excluded any unfunded benefits as these are liabilities of employers rather than the Fund.

## **Actuarial methods and assumptions**

### Valuation approach

To assess the value of the Fund's liabilities at 31 March 2021, we have rolled forward the value of Fund's liabilities calculated for the funding valuation as at 31 March 2019, using financial assumptions that comply with IAS19.

The full actuarial valuation involved projecting future cashflows to be paid from the Fund and placing a value on them. These cashflows include pensions currently being paid to members of the Fund as well as pensions (and lump sums) that may be payable in future to members of the Fund or their dependants. These pensions are linked to inflation and will normally be payable on retirement for the life of the member or a dependant following a member's death.

It is not possible to assess the accuracy of the estimated liability as at 31 March 2021 without completing a full valuation. However, we are satisfied that the approach of rolling forward the previous valuation data to 31 March 2021 should not introduce any material distortions in the results provided that the actual experience of the Fund has been broadly in line with the underlying assumptions, and that the structure of the liabilities is substantially the same as at the latest formal valuation. From the information we have received there appears to be no evidence that this approach is inappropriate.

### Experience items allowed for since the previous accounting date

Experience items arise due to differences between the assumptions made as part of the roll forward approach and actual experience. This includes (but is not limited to) assumptions made in respect of salary increases, pension increases, mortality, and member transfers. We have allowed for actual pension increase experience for the period from 2019-2021. This assumes that pension increases are in line with the annual pension increases set by HM Treasury Revaluation Order.

### Guaranteed Minimum Pension (GMP) Equalisation

As a result of the High Court's recent Lloyds ruling on the equalisation of GMPs between genders, a number of pension schemes have made adjustments to accounting disclosures to reflect the effect this ruling has on the value of pension liabilities. It is our understanding that HM Treasury have confirmed that the judgement "does not impact on the current method used to achieve equalisation and indexation in public service pension schemes".

On 23 March 2021, the Government published the outcome to its Guaranteed Minimum Pension Indexation consultation, concluding that all public service pension schemes, including the LGPS, will be directed to provide full indexation to members with a GMP reaching State Pension Age (SPA) beyond 5 April 2021. This is a permanent extension of the existing 'interim solution' that has applied to members with a GMP reaching SPA on or after 6 April 2016.

Our valuation assumption for GMP is that the Fund will pay limited increases for members that have reached SPA by 6 April 2016, with the Government providing the remainder of the inflationary increase. For members that reach SPA after this date, we have assumed that the Fund will be required to pay the entire inflationary increase. Therefore we do not believe we need to make any adjustments to the value placed on the liabilities as a result of the above outcome.

#### Demographic/Statistical assumptions

We have adopted a set of demographic assumptions that are consistent with those used for the most recent Fund valuation, which was carried out as at 31 March 2019, except for the CMI projection model. The post retirement mortality tables have been constructed based on Club Vita analysis. These base tables are projected using the CMI\_2020 Model, with a long-term rate of improvement of 1.25% p.a., smoothing parameter of 7.0, an initial addition parameter of 0.5% p.a. for males and 0.25% p.a. for females, and a 2020 weighting of 25%.

Although the post retirement mortality tables adopted are consistent with the previous accounting date, the mortality improvement projection has been updated to use the latest version of the Continuous Mortality Investigation’s model, CMI\_2020, which was released in March 2021. This update has been made in light of the coronavirus pandemic and reflects the latest information available from the CMI. The new CMI\_2020 Model introduces a “2020 weight parameter” for the mortality data in 2020 so that the exceptional mortality experienced due to the coronavirus pandemic can be incorporated without having a disproportionate impact on results. Our view is that placing too much weight on the 2020 mortality experience would not be appropriate given the abnormality of the 2020 data, however, the overall outlook for best-estimate future mortality improvements looks less positive as a result of the pandemic. Therefore we have updated to use the CMI\_2020 Model with a 2020 weight parameter of 25%. At the last accounting date, the CMI\_2018 Model was adopted. The effect on the assumed life expectancies is demonstrated in the table below.

Life Expectancy from age 65 years	31 March 2021 (after CMI 2020 update)	31 March 2021 (before CMI 2020 update)	31 March 2021
<b>Retiring Today</b>			
Males	21.1	21.5	21.4
Females	23.6	23.8	23.7
<b>Retiring in 20 years</b>			
Males	22.0	22.5	22.4
Females	25.0	25.2	25.2

We have also assumed that:

- Members will exchange half of their commutable pension in respect of pre-April 2008 service and 75% of their commutable pension in respect of their post 2008 service, for cash at retirement. For every £1 of pension that members commute, they will receive a cash payment of £12 as set out in the Regulations;
- Members retire following the retirement age pattern assumption used for the purpose of the 2016 LGPS cost cap valuation; and

- 1% of active members will take up the option to pay 50% of contributions for 50% of benefits.

### Financial assumptions

The financial assumptions used to calculate the results in the Appendices are as follows:

Assumptions as at:	31 March 2021 % p.a.	31 March 2020 % p.a.
Discount Rate	2.0%	2.3%
Pension Increases	2.8%	1.9%
Salary Increases	3.1%	2.2%

These assumptions are set with reference to market conditions at 31 March 2021.

Our estimate of the Fund's past service liability duration is 20 years.

An estimate of the Fund's future cashflows is made using notional cashflows based on the estimated duration above. These estimated cashflows are then used to derive a Single Equivalent Discount Rate (SEDR). The discount rate derived is such that the net present value of the notional cashflows, discounted at this single rate, equates to the net present value of the cashflows, discounted using the annualised Merrill Lynch AA rated corporate bond yield curve (where the spot curve is assumed to be flat beyond the 30 year point).

Similar to the approach used to derive the discount rate, the Retail Prices Index (RPI) increase assumption is set using a Single Equivalent Inflation Rate (SEIR) approach, using the notional cashflows described above. The single inflation rate derived is that which gives the same net present value of the cashflows, discounted using the annualised Merrill Lynch AA rated corporate bond yield curve, as applying the BoE implied inflation curve. As above, the Merrill Lynch AA rated corporate bond yield spot curve is assumed to be flat beyond the 30 year point and the BoE implied inflation spot curve is assumed to be flat beyond the 40 year point.

The BoE implied inflation curve may suggest a higher rate of inflation, over longer terms, than actually expected by market participants due to a willingness to accept a lower return on investments to ensure inflation linked returns. To reflect this, we include an Inflation Risk Premium (IRP) adjustment such that our assumed level of future annual RPI increase is 0.25% p.a. lower than the SEIR calculated using the BoE inflation curve alone. This differs from the previous accounting date.

As future pension increases are expected to be based on the Consumer Prices Index (CPI) rather than RPI, we have made a further assumption about CPI which is that it will be 0.40% p.a. below RPI i.e. 2.80% p.a. We believe that this is a reasonable estimate for the future differences in the indices, based on the different calculation methods, recent independent forecasts and the duration of the Fund's liabilities. The difference between RPI and CPI is less than assumed at the previous accounting date. This reflects the movement in market implied RPI inflation that occurred following the UK Statistics Authority's proposal to change how RPI is calculated and subsequent announcements from the Chancellor on the issue.

Salaries are assumed to increase at 0.3% p.a. above CPI. This is consistent with the salary increase assumption at the previous accounting date.

## Results and disclosures

We estimate that the net liability as at 31 March 2021 is a liability of £1,524,223,000.

Net Pension Assets as at:	31 March 2021 £000	31 March 2020 £000
Present value of the defined benefit obligation	(4,257,607)	(3,340,000)
Fair value of Fund assets (bid value)	2,733,384	2,219,327
<b>Net liability in balance sheet</b>	<b>(1,524,223)</b>	<b>(1,120,673)</b>

The figures presented in this report are prepared only for the purposes of IAS19. In particular, they are not relevant for calculations undertaken for funding purposes or for other statutory purposes under UK pensions legislation.

Barry McKay FFA  
Partner, Barnett Waddingham LLP  
19 May 2021

## Note 19. Current Assets

	31 March 2020 £000	31 March 2021 £000
<b>Short Term Debtors</b>		
Contributions due - Employers	4,782	4,575
Contributions due - Employees	1,431	1,387
Debtors relating to Members	116	126
VAT Debtor	152	194
Sundry Debtors	866	431
<b>Total Short Term Debtors</b>	<b>7,347</b>	<b>6,713</b>
Cash Balances	13,071	25,066
<b>Cash Balances</b>	<b>13,071</b>	<b>25,066</b>
<b>Total Current Assets</b>	<b>20,418</b>	<b>31,779</b>

## Note 20. Current Liabilities

	31 March 2020 £000	31 March 2021 £000
<b>Creditors</b>		
Contributions – paid in advance	(122)	(45)
Creditors relating to Members	(798)	(475)
Sundry Creditors	(2,950)	(2,510)
<b>Total Current Liabilities</b>	<b>(3,870)</b>	<b>(3,030)</b>

## Note 21. Additional Voluntary Contributions

Scheme members may make additional contributions to enhance their pension benefits. All Additional Voluntary Contributions (AVC) are invested in a range of investment funds managed by the Prudential plc. At the date of publication AVC information for 2020/21 had not been received from Prudential plc.

The value of AVC funds and contributions received in the year are not included in the Fund Account and Net Assets Statement.

## Note 22. Related Party Transactions

### Lincolnshire County Council

The Lincolnshire Pension Fund is administered by Lincolnshire County Council. During the reporting period, the council incurred costs of £0.247m (£0.231m in 2019/20) in relation to the administration of the Fund and was subsequently reimbursed by the Fund for these expenses. The council is also the single largest employer of members of the Pension Fund and contributed £36.270m (£34.135m in 2019/20) to the Fund in 2020/21. All monies owing to and due from the Fund were paid in year.

The Treasury Management section of the Council acts on behalf of the Pension Fund to manage the cash position held in the Pension Fund bank account. This is amalgamated with the Council's cash and lent out in accordance with the Council's Treasury Management policies. During the year, the average balance in the Pension Fund bank account was £18.931m (£13.016m in 2019/20) and interest of £0.090m (£0.127m in 2019/20) was earned over the year.

### Pensions Committee

Each member of the Pension Fund Committee is required to declare their interests at each meeting and also is asked to sign an annual declaration disclosing any related party transactions. Three Committee members: Cllr P Key, A Antcliff (Employee Representative) and S Larter (Small Scheduled Bodies Representative) were contributing members of the Pension Fund during 2020/21. Cllr R Waller's daughter (District Council Representative) was a contributing member of the scheme during 2020/21. S Larter (Small Scheduled Bodies Representative) is also a deferred member of the scheme.

### Border to Coast Pensions Partnership

Lincolnshire Pension Fund is a minority shareholder in Border to Coast Pensions Partnership. It holds a £1 A share which gives the Fund one vote. The Fund also holds £1.182m (£0.833m in 2019/20) of regulatory share capital (B shares). These are included within long term investments in the net asset statement. At 31 March 2021 the Fund had invested in three sub-funds managed by

Border to Coast Pensions Partnership: Global Equity Alpha, UK Listed Equities and Investment Grade Credit (details shown in Note 12). During 2020/21 the Fund paid Border to Coast £2.495m (£1.480m in 2019/20) to manage these assets and the company

## Note 23. Key Management Personnel

The key management personnel of the Fund are the Executive Director of Resources, Assistant Director Finance, Head of Pensions and Accounting, Investment and Governance Manager. The Fund does not employ any staff directly. Lincolnshire County Council employs the staff involved in providing the duties of the Administering Authority for the Fund. The proportion of employee benefits earned by key management personnel relating to the Pension Fund are: £0.131m short term benefits (£0.130m in 2019/20) and £0.023m post-employment benefits (£0.021m in 2019/20).

## Note 24. Contingent Liabilities and Contractual Commitments

At 31 March 2021 the fund had outstanding capital commitments (investments) to twenty investment vehicles, amounting to £58.989m (£35.035m as at 31 March 2020). These commitments relate to outstanding call payments due on unquoted limited partnerships making investments in private equity, property or infrastructure funds. The amounts 'called' by these funds are irregular in both size and timing over the lifetime of the funds.

## Note 25. Contingent Assets

Eight admitted body employers in the Fund hold insurance bonds or equivalent cover to guard against the possibility of being unable to meet their pension obligations. These arrangements are drawn in favour of the Pension Fund and payment will only be triggered in the event of employer default. No such defaults have occurred in 2020/21 (or 2019/20).

## Note 26. Events After the Balance Sheet Date

There have been no events after the balance sheet date that requires adjustment or disclosure within the accounts.

## Glossary of Terms

**Actuary** – An independent consultant who advises the Fund and every three years formally reviews the assets and liabilities of the Fund and produces a report on the Fund’s financial position, known as the Actuarial Valuation.

**Admitted Body** – Private contractors that are admitted to the LGPS to protect member pension rights following a TUPE transfer, or a body which provides a public service which operates otherwise than for the purposes of gain.

**Alternatives** – Investment products other than traditional investments of stocks, bonds, cash or property. The term is used for tangible assets such as infrastructure and property, and financial assets such as private equity and derivatives.

**Asset Allocation** – Distribution of investments across asset categories, such as cash, equities and bonds. Asset allocation affects both risk and return, and is a central concept in financial planning and investment management.

**Asset Pooling** – In the context of the LGPS, this is the collaboration of several LGPS Funds to pool their investment assets in order to generate savings from economies of scale, as requested by MHCLG: ‘significantly reducing costs whilst maintaining investment performance’.

**Auto Enrolment** – UK employers have to automatically enrol their staff into a workplace pension if they meet certain criteria, and repeat this process every three years to re-enrol any employees that have opted out of the pension scheme.

**Bonds** – Certificate of debt issued by a government or company, promising regular payments on a specified date or range of dates, usually with final capital payment at redemption.

**Career Average Revalued Earnings (CARE) Scheme** – The pension at retirement will relate to your average salary over your career (while paying into the pension scheme). More precisely for the LGPS, it is based on pensionable earnings, increased in line with inflation as measured by the Consumer Price Index (CPI).

**CIPFA** – Chartered Institute of Public Finance & Accountancy.

**Consumer Price Index (CPI)** – The rate of increase in prices for goods and services. CPI is the official measure of inflation of consumer prices of the United Kingdom.

**Counterparty** – The other party that participates in a financial transaction. Every transaction must have a counterparty in order for the transaction to complete. More specifically, every buyer of an asset must be paired up with a seller that is willing to sell and vice versa.

**Custodian** – Organisation which is responsible for the safekeeping of assets, income collection and settlement of trades for a portfolio, independent from the asset management function.

**Defined Benefit** – An employer-sponsored retirement plan where employee benefits are assessed based on a formula using factors such as salary history and duration of employment. Public sector pension schemes are defined benefit schemes.

**Derivative** – Financial instrument whose value is dependent on the value of an underlying index, currency, commodity or other asset.

**Diversification** – Risk management technique which involves spreading investments across a range of different investment opportunities, thus helping to reduce overall risk. Risk reduction arises from the different investments not being perfectly correlated. Diversification can apply at various levels, such as diversification between countries, asset classes, sectors and individual securities.

**Equities** – Ordinary shares in UK and overseas companies traded on a stock exchange. Shareholders have an interest in the profits of the company and are entitled to vote at shareholders' meetings.

**Fiduciary Duty** – A legal obligation of one party to act in the best interest of another. The obligated party is typically a fiduciary, that is, someone entrusted with the care of money or property.

**Final Salary** – One type of defined benefit pension scheme where employee benefits are based on the person's final salary when they retire. The LGPS Scheme has moved from this to a CARE (career average revalued earnings) scheme in 2014.

**Funding Level** – The ratio of a pension fund's assets to its liabilities. Normally relates to defined benefit pension funds and used as a measure of the fund's ability to meet its future liabilities.

**IFRS** – International Financial Reporting Standards. Aim to standardise the reporting and information disclosed in the financial accounts of companies and other organisations globally.

**Infrastructure** – The public facilities and services needed to support residential development, including highways, bridges, schools, and sewer and water systems. A term usually associated with investment in transport, power and utilities projects.

**Investment Strategy** – The investor's long-term distribution of assets across various asset classes taking into consideration their objectives, their attitude to risk and timescale.

**Liabilities** – Financial liabilities are debts owed to creditors for outstanding payments due to be paid. Pension liabilities are the pensions benefits and payments that are due to be paid when someone retires.

**Market Value** – The price at which an investment can be bought or sold at a given date.

**Pooled Investment Fund** – A fund managed by an external Fund Manager in which a number of investors buy units. The total fund is then invested in a particular market or region. The underlying assets the funds hold on behalf of clients are quoted assets such as fixed interest bonds and equity shares. They are used as an efficient low-risk method of investing in the asset classes.

**Portfolio** – Block of assets generally managed under a single mandate.



**Private Equity** – Shares in unquoted companies. Usually high risk, high return in nature.

**Return** – Increase in value of an investment over a period of time, expressed as a percentage of the value of the investment at the start of the period.

**Risk** – Likelihood of a return different from that expected and the possible extent of the difference. Also used to indicate the volatility of different assets.

**Scheduled Body** – Public sector employers or designating bodies that have an automatic right and requirement to be an employer within the LGPS.

**Settlement** – Payment or collection of proceeds after trading a security. Settlement usually takes place sometime after the deal and price are agreed.

**Stock Lending** – Lending of stock from one investor to another that entitles the lender to continue to receive income generated by the stock plus an additional payment by the borrower.

**Target** – Managers are set a target for investment performance, such as 1% above benchmark per year over three year rolling periods.

**Triennial Actuarial Valuation** – Every three years the actuary formally reviews the assets and liabilities of the Lincolnshire Fund and produces a report on the Fund's financial position.

## Audit Opinion

### Independent auditor's statement to the members of Lincolnshire County Council on the pension fund financial statements included within the Lincolnshire Pension Fund annual report

#### Report on the financial statements

We have examined the Pension Fund financial statements for the year ended 31 March 2021 included within the Lincolnshire Pension Fund annual report, which comprise the Fund Account, the Net Assets Statement and the notes to the financial statements, including the summary of significant accounting policies.

#### Opinion

In our opinion, the Pension Fund financial statements are consistent with the audited financial statements of Lincolnshire County Council for the year ended 31 March 2021 and comply with applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2020/21.

#### Respective responsibilities of the Executive Director of Resources and the auditor

As explained more fully in the Statement of the Executive Director of Resources' Responsibilities, the Executive Director of Resources is responsible for the preparation of the Pension Fund's financial statements in accordance with applicable United Kingdom law.

Our responsibility is to report to the Members of Lincolnshire County Council as a body, whether the Pension Fund financial statements within the Pension Fund annual report are consistent with the financial statements of Lincolnshire County Council.

We conducted our work in accordance with Auditor Guidance Note 07 – Auditor Reporting, issued by the National Audit Office. Our report on the Pension Fund financial statements contained within the audited financial statements of Lincolnshire County Council describes the basis of our opinions on the financial statements.

#### Use of this auditor's statement

This report is made solely to the members of Lincolnshire County Council, as a body and as administering authority for the Lincolnshire Pension Fund, in accordance with Part 5 paragraph 20(5) of the Local Audit and Accountability Act 2014. Our work has been undertaken so that we might state to the members of Lincolnshire County Council those matters we are required to state to them and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than Lincolnshire County Council and Lincolnshire County Council's members as a body, for our audit work, for this statement, or for the opinions we have formed.



Cameron Waddell (Key Audit Partner)  
For and on behalf of Mazars LLP

The Corner  
Bank Chambers  
26 Mosley Street  
Newcastle upon Tyne  
NE1 1 DF

16 December 2021

## Additional Information Available

Additional information regarding the Pension Fund and the scheme is available by going to the shared service website [www.wyppf.org.uk](http://www.wyppf.org.uk)

The following documents are included in this report, and can also be found by selecting Policy Statements on the home page, and then Lincolnshire Policies, on the WYPF shared website.

### Funding Strategy Statement

This document is prepared in collaboration with the Fund's actuary and sets out the Fund's approach to funding its liabilities. It is reviewed in detail every three years as part of the triennial valuation process.

### Investment Strategy Statement

This document describes the key issues that govern the investment of the Pension Fund, including the approach to risk, the approach to pooling and the approach to environmental, social and governance (ESG) factors.

### Communications Policy

This document details the methods of communication that the Pension Fund uses to comply with relevant legislation and to ensure that individuals and employers receive accurate and timely information about their pension arrangements.

### Governance Compliance Statement

This document details how the Pension Fund is governed, and sets out where it complies with best practice guidance as published by the Ministry of Housing, Communities and Local Government.

### Pensions Administration Strategy

This document details how the Pension Fund is administered within the shared service. It outlines the processes and procedures to allow the Funds and employers to work together in a cost-effective way to administer the LGPS, whilst maintaining an excellent level of service to members.

# Funding Strategy Statement

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## Introduction

### What is this document?

This is the Funding Strategy Statement (FSS) of the Lincolnshire Pension Fund (“the Fund”), which is administered by Lincolnshire County Council, (“the Administering Authority”).

It has been prepared by the Administering Authority in collaboration with the Fund’s actuary, Hymans Robertson LLP, and after consultation with the Fund’s employers, investment adviser and approval by the Pensions Committee. It is effective from March 2020, and for the setting of employer contribution rates calculated following the March 2019 Valuation.

The FSS is reviewed in detail at least every three years as part of the triennial valuation process. The next full review is due to be completed as part of the valuation process at 31 March 2022. A revised statement will also be issued in the event of significant or material change arising.

If you have any queries please contact Jo Ray, Head of Pensions, in the first instance at e-mail address [jo.ray@lincolnshire.gov.uk](mailto:jo.ray@lincolnshire.gov.uk) or on telephone number 01522 553656.

### What is the Lincolnshire Pension Fund?

The Fund is part of the national Local Government Pension Scheme (LGPS). The LGPS was set up by the UK Government to provide retirement and death benefits for local government employees, and those employed in similar or related bodies, across the whole of the UK. The Administering Authority runs the Lincolnshire Pension Fund, in effect the LGPS for the Lincolnshire area, to make sure it:

- receives the proper amount of contributions from employees and employers, and any transfer payments;
- invests the contributions appropriately, with the aim that the Fund’s assets grow over time with investment income and capital growth; and
- uses the assets to pay Fund benefits to the members (as and when they retire, for the rest of their lives), and to their dependants (as and when members die), as defined in the LGPS Regulations. Assets are also used to pay transfer values and administration costs.

The roles and responsibilities of the key parties involved in the management of the Fund are summarised in [Appendix B](#).

### Why does the Fund need a Funding Strategy Statement?

Employees’ benefits are guaranteed by the LGPS Regulations, and do not change with market values or employer contributions. Investment returns will help pay for some of the benefits, but probably not all, and certainly with no guarantee. Employees’ contributions are fixed in those Regulations also, at a level which covers only part of the cost of the benefits.

Therefore, employers need to pay the balance of the cost of delivering the benefits to members and their dependants.

The FSS focuses on how employer liabilities are measured, the pace at which these liabilities are funded, and how employers or pools of employers pay for their own liabilities. This statement sets out how the Administering Authority has balanced the conflicting aims of:

- affordability of employer contributions,
- transparency of processes,
- stability of employers’ contributions, and



- prudence in the funding basis.

There are also regulatory requirements for an FSS, as given in [Appendix A](#).

The FSS is a summary of the Fund's approach to funding its liabilities, and this includes reference to the Fund's other policies; it is not an exhaustive statement of policy on all issues. The FSS forms part of a framework which includes:

- the LGPS Regulations;
- the Rates and Adjustments Certificate (confirming employer contribution rates currently for the next three years) which can be found in an appendix to the formal valuation report;
- the Fund's discretionary policies on admissions, cessations and bulk transfers;
- actuarial factors for valuing individual transfers, early retirement costs and the costs of buying added service; and
- the Fund's Investment Strategy Statement (see [Section 4](#))

### How does the Fund and this FSS affect me?

This depends on who you are:

- a member of the Fund, i.e. a current or former employee, or a dependant: the Fund needs to be sure it is collecting and holding enough money so that your benefits are always paid in full;
- an employer in the Fund (or which is considering joining the Fund): you will want to know how your contributions are calculated from time to time, that these are fair by comparison to other employers in the Fund, in what circumstances you might need to pay more and what happens if you cease to be an employer in the Fund. Note that the FSS applies to all employers participating in the Fund;
- an Elected Member whose council participates in the Fund: you will want to be sure that the council balances the need to hold prudent reserves for members' retirement and death benefits, with the other competing demands for council money;
- a Council Tax payer: your council seeks to strike the balance above, and also to minimise cross-subsidies between different generations of taxpayers.

### What does the FSS aim to do?

The FSS sets out the objectives of the Fund's funding strategy, such as:

- to ensure the long-term solvency of the Fund, using a prudent long term view. This will ensure that sufficient funds are available to meet all members'/dependants' benefits as they fall due for payment;
- to ensure that employer contribution rates are reasonably stable where appropriate;
- to minimise the long-term cash contributions which employers need to pay to the Fund, by recognising the link between assets and liabilities and adopting an investment strategy which balances risk and return (**NB** this will also minimise the costs to be borne by Council Tax payers);
- to reflect the different characteristics of different employers in determining contribution rates. This involves the Fund having a clear and transparent funding strategy to demonstrate how each employer can best meet its own liabilities over future years; and
- to use reasonable measures to reduce the risk to other employers and ultimately to the Council Tax payer from an employer defaulting on its pension obligations.

### How do I find my way around this document?

In [Section 2](#) there is a brief introduction to some of the main principles behind funding, i.e. deciding how much an employer should contribute to the Fund from time to time.



In [Section 3](#) we outline how the Fund calculates the contributions payable by different employers in different situations.

In [Section 4](#) we show how the funding strategy is linked with the Fund's investment strategy.

In [Section 5](#) we outline Section 13 reporting requirements.

In the [Appendices](#) we cover various issues in more detail if you are interested:

- A. the regulatory background, including how and when the FSS is reviewed,
- B. who is responsible for what,
- C. what issues the Fund needs to monitor, and how it manages its risks,
- D. some more details about the actuarial calculations required,
- E. the assumptions which the Fund actuary currently makes about the future,
- F. a [glossary](#) explaining the technical terms occasionally used here.



## Basic Funding issues

(More detailed and extensive descriptions are given in [Appendix D](#)).

### How does the actuary calculate the required contribution rate?

In essence this is a three-step process:

- Calculate the funding target for that employer, i.e. the estimated amount of assets it should hold in order to be able to pay all its members' benefits. See [Appendix E](#) for more details of what assumptions we make to determine that funding target;
- Determine the time horizon over which the employer should aim to achieve that funding target. See the table in [3.3](#) and [Note \(c\)](#) for more details;
- Calculate the employer contribution rate such that it has at least a given likelihood of achieving that funding target over that time horizon, allowing for various possible economic outcomes over that time horizon. See [2.3](#) below, and the table in [3.3 Note \(e\)](#) for more details.
- The Fund appointed a new fund actuary with effect from 1 January 2021. For employers commencing participation in the Fund on or after 1 January 2021, the calculated contribution rate will be set to meet a funding target over the time horizon as set out in table 3.3. The funding target is set based on a single set of financial assumptions. These assumptions are set so as to achieve broad consistency with the previous fund actuary's approach.

### What is each employer's contribution rate?

This is described in more detail in [Appendix D](#). Employer contributions are normally made up of two elements:

- a) the estimated cost of benefits being built up each year, after deducting the members' own contributions and including an allowance for administration expenses. This is referred to as the "Primary rate", and is expressed as a percentage of members' pensionable pay; plus
- b) an adjustment for the difference between the Primary rate above, and the actual contribution the employer needs to pay, referred to as the "Secondary rate". In broad terms, payment of the Secondary rate is in respect of benefits already accrued at the valuation date. The Secondary rate may be expressed as a percentage of pay or a monetary amount in each year.

The rates for all employers are shown in the Fund's Rates and Adjustments Certificate, which forms part of the formal Actuarial Valuation Report. Employers' contributions are expressed as minima, with employers able to pay contributions at a higher rate. Account of any higher rate will be taken by the Fund actuary at subsequent valuations, i.e. will be reflected as a credit when next calculating the employer's contributions.

### What different types of employer participate in the Fund?

Historically the LGPS was intended for local authority employees only. However over the years, with the diversification and changes to delivery of local services, many more types and numbers of employers now participate. There are currently more employers in the Fund than ever before, a significant part of this being due to new academies.

In essence, participation in the LGPS is open to public sector employers providing some form of service to the local community. Whilst the majority of members will be local authority employees (and ex-employees), the majority of participating employers are those providing services in place of (or alongside) local authority services: academy schools, contractors, housing associations, charities, etc.

The LGPS Regulations define various types of employer as follows:

**Scheduled bodies** - councils, and other specified employers such as academies and further education establishments. These must provide access to the LGPS in respect of their employees who are not eligible to join another public sector scheme (such as the Teachers Scheme). These employers are so-called because they are specified in a schedule to the LGPS Regulations.

It is now possible for Local Education Authority schools to convert to academy status, and for other forms of school (such as Free Schools) to be established under the academies legislation. All such **academies (or Multi Academy Trusts)**, as employers of non-teaching staff, become separate new employers in the Fund. As academies are defined in the LGPS Regulations as “Scheduled Bodies”, the Administering Authority has no discretion over whether to admit them to the Fund, and the academy has no discretion whether to continue to allow its non-teaching staff to join the Fund. There has also been guidance issued by the MHCLG regarding the terms of academies’ membership in LGPS Funds.

**Designating employers** - employers such as town and parish councils are able to participate in the LGPS via resolution (and the Fund cannot refuse them entry where the resolution is passed). These employers can designate which of their employees are eligible to join the scheme.

Other employers are able to participate in the Fund via an admission agreement, and are referred to as ‘admission bodies’. These employers are generally those with a “community of interest” with another scheme employer – **community admission bodies** (“CAB”) or those providing a service on behalf of a scheme employer – **transferee admission bodies** (“TAB”). CABs will include housing associations and charities, TABs will generally be contractors. The Fund is able to set its criteria for participation by these employers and can refuse entry if the requirements as set out in the Fund’s admissions policy are not met. (NB The terminology CAB and TAB has been dropped from recent LGPS Regulations, which instead combine both under the single term ‘admission bodies’; however, we have retained the old terminology here as we consider it to be helpful in setting funding strategies for these different employers).

### How does the calculated contribution rate vary for different employers?

All three steps above are considered when setting contributions (more details are given in [Section 3](#) and [Appendix D](#)).

1. The **funding target** is based on a set of assumptions about the future, (e.g. investment returns, inflation, pensioners’ life expectancies). If an employer is approaching the end of its participation in the Fund then its funding target may be set on a more prudent basis, so that its liabilities are less likely to be spread among other employers after its cessation;
2. The **time horizon** required is the period over which the funding target is achieved. Employers may be given a lower time horizon if they have a less permanent anticipated membership, or do not have tax-raising powers to increase contributions if investment returns under-perform; and
3. The **likelihood of achieving** the funding target over that time horizon will be dependent on the Fund’s view of the strength of employer covenant and its funding profile. Where an employer is considered to be weaker, then the required likelihood will be set higher, which in turn will increase the required contributions (and vice versa).

For some employers it may be agreed to pool contributions, see [3.4](#).

Any costs of non-ill-health early retirements must be paid by the employer, see [3.6](#).

Costs of ill-health early retirements are covered in [3.7](#) and [3.8](#).

### How is a funding level calculated?

An employer’s “funding level” is defined as the ratio of:



- the market value of the employer's share of assets (see [Appendix D](#), section [D5](#), for further details of how this is calculated), to
- the value placed by the actuary on the benefits built up to date for the employer's employees and ex-employees (the "liabilities"). The Fund actuary agrees with the Administering Authority the assumptions to be used in calculating this value.

If this is less than 100% then it means the employer has a shortfall, which is the employer's "deficit"; if it is more than 100% then the employer is said to be in "surplus". The amount of deficit or shortfall is the difference between the asset value and the liabilities value.

It is important to note that the funding level and deficit/surplus are only measurements at a particular point in time, on a particular set of assumptions about the future. Whilst we recognise that various parties will take an interest in these measures, for most employers the key issue is how likely it is that their contributions will be sufficient to pay for their members' benefits (when added to their existing asset share and anticipated investment returns).

In short, funding levels and deficits are short term, high level risk measures, whereas contribution-setting is a longer term issue.

### **How does the Fund recognise that contribution levels can affect council and employer service provision, and council tax?**

The Administering Authority and the Fund actuary are acutely aware that, all other things being equal, a higher contribution required to be paid to the Fund will mean less cash available for the employer to spend on the provision of services. For instance:

- Higher Pension Fund contributions may result in reduced council spending, which in turn could affect the resources available for council services, and/or greater pressure on council tax levels;
- Contributions which Academies pay to the Fund will therefore not be available to pay for providing education; and
- Other employers will provide various services to the local community, perhaps through housing associations, charitable work, or contracting council services. If they are required to pay more in pension contributions to the LGPS then this may affect their ability to provide the local services at a reasonable cost.

Whilst all this is true, it should also be borne in mind that:

- The Fund provides invaluable financial security to local families, whether to those who formerly worked in the service of the local community who have now retired, or to their families after their death;
- The Fund must have the assets available to meet these retirement and death benefits, which in turn means that the various employers must each pay their own way. Lower contributions today will mean higher contributions tomorrow: deferring payments does not alter the employer's ultimate obligation to the Fund in respect of its current and former employees;
- Each employer will generally only pay for its own employees and ex-employees (and their dependants), not for those of other employers in the Fund;
- The Fund strives to maintain reasonably stable employer contribution rates where appropriate and possible. However, a recent shift in regulatory focus means that solvency within each generation is considered by the Government to be a higher priority than stability of contribution rates;
- The Fund wishes to avoid the situation where an employer falls so far behind in managing its funding shortfall that its deficit becomes unmanageable in practice: such a situation may lead to employer insolvency and the resulting deficit falling on the other Fund employers. In that situation, those employers' services would in turn suffer as a result;
- Council contributions to the Fund should be at a suitable level, to protect the interests of different generations of council tax payers. For instance, underpayment of contributions for some years will need to be balanced by overpayment in other years; the council will wish to minimise the extent to which council tax payers in one period are in effect benefitting at the expense of those paying in a different period.

Overall, therefore, there is clearly a balance to be struck between the Fund's need for maintaining prudent funding levels, and the employers' need to allocate their resources appropriately. The Fund achieves this through various techniques which affect contribution increases to various degrees (see [3.1](#)). In deciding which of these techniques to apply to any given employer, the Administering Authority takes a view on the financial standing of the employer, i.e. its ability to meet its funding commitments and the relevant time horizon.

The Administering Authority will consider a risk assessment of that employer using a knowledge base which is regularly monitored and kept up-to-date. This will include such information as the type of employer, its membership profile and funding position, any guarantors or security provision, material changes anticipated, etc.

For instance, where the Administering Authority has reasonable confidence that an employer will be able to meet its funding commitments, then the Fund will permit options such as stabilisation ([see 3.3 Note \(b\)](#)), a longer time horizon relative to other employers, and/or a lower likelihood of achieving their funding target. Such options will temporarily produce lower contribution levels than would otherwise have applied. This is permitted in the expectation that the employer will still be able to meet its obligations for many years to come.

On the other hand, where there is doubt that an employer will be able to meet its funding commitments or withstand a significant change in its commitments, then a higher funding target, and/or a shorter time horizon relative to other employers, and/or a higher likelihood of achieving the target may be required.

The Fund actively seeks employer input, including to its funding arrangements, through various means: see [Appendix A](#).



### **What approach has the Fund taken to dealing with uncertainty arising from McCloud court case and its potential impact on the LGPS Benefit structure?**

The LGPS benefit structure from 1 April 2014 is currently under review following the Government's loss of the right to appeal the McCloud and other similar court cases. The courts have ruled that the 'transitional protections' awarded to some members of public service pension schemes when the schemes were reformed (on 1 April 2014 in the case of the LGPS) were unlawful on the grounds of age discrimination. At the time of writing, the Ministry of Housing, Communities and Local Government (MHCLG) has not provided any details of changes as a result of the case. However, it is expected that benefits changes will be required and they will likely increase the value of liabilities. At present, the scale and nature of any increase in liabilities are unknown, which limits the ability of the Fund to make an accurate allowance.

[The LGPS Scheme Advisory Board \(SAB\) issued advice to LGPS funds in May 2019.](#) As there was no finalised outcome of the McCloud case by 31 August 2019, the Fund Actuary has acted in line with SAB's advice and valued all member benefits in line with the current LGPS Regulations.

The Fund, in line with the advice in the SAB's note, has considered how to allow for this risk in the setting of employer contribution rates.

Uncertainty over the McCloud remedy impact makes it impossible to calculate an 'exact' loading so the Fund's preferred approach is to increase the likelihood of achieving the funding target over a particular time horizon by 5%. This will allow for an additional element of prudence and should mitigate the impact of any changes to benefits following the conclusion to the McCloud case. However, once the outcome of the McCloud case is known, the Fund may revisit the contribution rates set to ensure they remain appropriate.

The Fund has also considered the McCloud judgement in its approach to cessation valuations. Please see note (j) to table [3.3](#) for further information.

### **When will the next actuarial valuation be?**

On 8 May 2019 MHCLG issued a consultation seeking views on (among other things) proposals to amend the LGPS valuation cycle in England and Wales from a three year (triennial) valuation cycle to a four year (quadrennial) valuation cycle.

On 7 October 2019 MHCLG confirmed the next LGPS valuation cycle in England and Wales will be 31 March 2022, regardless of the ongoing consultation. The Fund therefore instructed the Fund Actuary to certify contribution rates for employers for the period 1 April 2020 to 31 March 2023 as part of the 2019 valuation of the Fund.

## Calculating contributions for individual Employers

### General comments

A key challenge for the Administering Authority is to balance the need for stable, affordable employer contributions with the requirement to take a prudent, longer-term view of funding and ensure the solvency of the Fund. With this in mind, the Fund's three-step process identifies the key issues:

1. What is a suitably (but not overly) prudent funding target?
2. How long should the employer be permitted to reach that target? This should be realistic but not so long that the funding target is in danger of never actually being achieved.
3. What likelihood is required to reach that funding target? This will always be less than 100% as we cannot be certain of the future. Higher likelihood "bars" can be used for employers where the Fund wishes to reduce the risk that the employer ceases leaving a deficit to be picked up by other employers.

These and associated issues are covered in this Section.

The Administering Authority recognises that there may occasionally be particular circumstances affecting individual employers that are not easily managed within the rules and policies set out in the Funding Strategy Statement. Therefore the Administering Authority reserves the right to direct the actuary to adopt alternative funding approaches on a case by case basis for specific employers.

### The effect of paying lower contributions

In limited circumstances the Administering Authority may permit employers to pay contributions at a lower level than is assessed for the employer using the three step process above. At their absolute discretion the Administering Authority may:

- extend the time horizon for targeting full funding;
- adjust the required likelihood of meeting the funding target;
- permit an employer to participate in the Fund's stabilisation mechanisms;
- permit extended phasing in of contribution rises or reductions;
- pool contributions amongst employers with similar characteristics; and/or
- accept some form of security or guarantee in lieu of a higher contribution rate than would otherwise be the case.

Employers which are permitted to use one or more of the above methods will often be paying, for a time, contributions less than required to meet their funding target, over the appropriate time horizon with the required likelihood of success. Such employers should appreciate that:

- their true long term liability (i.e. the actual eventual cost of benefits payable to their employees and ex-employees) is not affected by the pace of paying contributions;
- lower contributions in the short term will result in a lower level of future investment returns on the employer's asset share. Thus, deferring a certain amount of contribution may lead to higher contributions in the long-term; and
- it may take longer to reach their funding target, all other things being equal.

Overleaf [\(3.3\)](#) is a summary of how the main funding policies differ for different types of employer, followed by more detailed notes where necessary.

[Section 3.4](#) onwards deals with various other funding issues which apply to all employers.

### The different approaches used for different employers

Type of employer	Scheduled Bodies				Community Admission Bodies		Designating Bodies	Transferee Admission Bodies*
Sub-type	Local Authorities, Police and Crime Commissioner	Other Scheduled Bodies	Colleges	Academies	Open to new entrants	Closed to new entrants	Internal Drainage Boards, Parish and Town Councils	(all)
Funding Target Basis used	Ongoing participation basis, assumes long-term Fund participation (see <a href="#">Appendix E</a> )				Ongoing participation basis, but may move to "gilts exit basis" - see <a href="#">Note (a)</a>		Ongoing, assumes long-term Fund participation (see <a href="#">Appendix E</a> )	Contractor exit basis, assumes fixed contract term in the Fund (see <a href="#">Appendix E</a> )
Primary rate approach	(see <a href="#">Appendix D – D.2</a> )							
Stabilised contribution rate?	Yes - see <a href="#">Note (b)</a>	No	No	No	No	No	No	No
Maximum time horizon – <a href="#">Note (c)</a>	20 years	20 years	15 years	20 years	Outstanding term, subject to a maximum of 15 years	Outstanding term, subject to a maximum of 15 years	20 years	Outstanding contract term, subject to a maximum of 15 years
Secondary rate – <a href="#">Note (d)</a>	Monetary amount (other than maintained schools where % of payroll)	% of payroll	Monetary amount	Monetary amount	Monetary amount	Monetary amount	Monetary amount or % of payroll where pooled	Monetary amount
Treatment of surplus	Covered by stabilisation arrangement	Preferred approach: contributions kept at Primary rate. However, reductions may be permitted by the Administering Authority					Preferred approach: contributions kept at Primary rate. However, reductions may be permitted by the Administering Authority	Preferred approach: contributions kept at Primary rate. However, reductions may be permitted by the Administering Authority to reduce the surplus over the remaining contract term



Type of employer	Scheduled Bodies				Community Admission Bodies		Designating Bodies	Transferee Admission Bodies*
Likelihood of achieving target – <a href="#">Note (e)</a>	70%	80%	80%	80%	80%	80%	75%	To be set on an employer by employer basis depending upon strength of covenant
Phasing of contribution changes	Covered by stabilisation arrangement	None	None	None	None	None	None	None
Review of rates – <a href="#">Note (f)</a>	Administering Authority reserves the right to review contribution rates and amounts, and the level of security provided, at regular intervals between valuations						Administering Authority reserves the right to review contribution rates and amounts, and the level of security provided, at regular intervals between valuations	Particularly reviewed in last 3 years of contract
New employer	n/a	n/a	n/a	<a href="#">Note (g)</a>	<a href="#">Note (h)</a>		n/a	<a href="#">Notes (h) &amp; (i)</a>
Cessation of participation: exit debt/credit payable	Cessation is assumed not to be generally possible, as Scheduled Bodies are legally obliged to participate in the LGPS. In the rare event of cessation occurring (machinery of Government changes for example), the cessation debt principles applied would be as per <a href="#">Note (j)</a> .				Can be ceased subject to terms of admission agreement. Exit debt/credit will be calculated on a basis appropriate to the circumstances of cessation – see <a href="#">Note (i)</a> .		Can be ceased subject to passing of resolution. Cessation debt will be calculated on a basis appropriate to the circumstances of cessation - see <a href="#">Note (i)</a> and <a href="#">3.4</a> for small scheduled bodies pool.	Participation is assumed to expire at the end of the contract. Cessation debt/credit calculated on the Contractor exit basis, unless the admission agreement is terminated early by the Contractor in which case the low risk exit basis would apply. Awarding Authority will be liable for future deficits and contributions arising. See <a href="#">Note (j)</a> for further details.

\* Where the Administering Authority recognises a fixed contribution rate agreement between an Awarding Authority and a Contractor, the certified employer contribution rate will be derived in line with the methodology specified in the risk sharing agreement. Additionally, in these cases, upon cessation the Contractor's assets and liabilities will transfer back to the Awarding Authority with no crystallisation of any deficit or surplus. Further detail on fixed contribution rate agreements is set out in [note \(i\)](#).





### Note (a) (Gilts exit basis for CABs and Designating Employers closed to new entrants)

In the circumstances where:

- the employer is a Designating Employer, or an Admission Body but not a Transferee Admission Body, and
- the employer has no guarantor, and
- the admission agreement is likely to terminate, or the employer is likely to lose its last active member, within a timeframe considered appropriate by the Administering Authority to prompt a change in funding,

the Administering Authority may set a higher funding target (e.g. based on the return from long-term gilt yields) by the time the agreement terminates or the last active member leaves, in order to protect other employers in the Fund. This policy will increase regular contributions and reduce, but not entirely eliminate, the possibility of a final deficit payment being required from the employer when a cessation valuation is carried out.

The Administering Authority also reserves the right to adopt the above approach in respect of those Designating Employers and Admission Bodies with no guarantor, where the strength of covenant is considered to be weak but there is no immediate expectation that the admission agreement will cease or the Designating Employer alters its designation.

### Note (b) (Stabilisation)

Stabilisation is a mechanism where employer contribution rate variations from year to year are kept within a pre-determined range, thus allowing those employers' rates to be relatively stable. In the interests of stability and affordability of employer contributions, the Administering Authority, on the advice of the Fund Actuary, believes that stabilising contributions can still be viewed as a prudent longer-term approach. However, employers whose contribution rates have been "stabilised" (and may therefore be paying less than their theoretical contribution rate) should be aware of the risks of this approach and should consider making additional payments to the Fund if possible.

This stabilisation mechanism allows short term investment market volatility to be managed so as not to cause volatility in employer contribution rates, on the basis that a long term view can be taken on net cash inflow, investment returns and strength of employer covenant.

The current stabilisation mechanism applies if:

- the employer satisfies the eligibility criteria set by the Administering Authority (see below) and;
- there are no material events which cause the employer to become ineligible, e.g. significant reductions in active membership (due to outsourcing or redundancies), or changes in the nature of the employer (perhaps due to Government restructuring), or changes in the security of the employer.

On the basis of extensive modelling carried out for the 2019 valuation exercise (see [Section 4](#)), the standard stabilisation arrangements that will apply for employers are as follows. Other stabilisation arrangements may, on occasion, be allowed if the actuary considers them to be prudent.

Type of employer	Local Authority Council	Police and Crime Commissioner Pool
<b>Stabilisation Mechanism</b>	Fixed % of pay plus increasing monetary amount	Fixed % of pay plus increasing monetary amount
<b>Maximum contribution increase per year</b>	+1% of pay	+1% of pay
<b>Maximum contribution decrease per year</b>	-1% of pay	-1% of pay

The stabilisation criteria and limits will be reviewed at the next formal valuation. However the Administering Authority reserves the right to review the stabilisation criteria and limits at any time before then, on the basis of membership and/or employer changes as described above.

Stabilisation rules and eligibility may also be reviewed at any time in the event of changes to scheme benefits. Changes in scheme benefits may arise because of changes in regulations or other events that have a material impact.

**Note (c) (Maximum time horizon)**

The maximum time horizon starts at the commencement of the revised contribution rate (1 April 2020 for the 2019 valuation). The Administering Authority would normally expect the same period to be used at successive triennial valuations, but would reserve the right to propose alternative time horizons, for example where there were no new entrants.

**Note (d) (Secondary rate)**

In general, the Secondary contribution rate for each employer, covering the period until the next formal valuation, will normally be set as a monetary amount. However, the Administering Authority reserves the right to amend these rates between formal valuations.

**Note (e) (Likelihood of achieving funding target)**

Each employer has its funding target calculated, and a relevant time horizon over which to reach that target. Contributions are set such that, combined with the employer’s current asset share and anticipated market movements over the time horizon, the funding target is achieved with a given minimum likelihood. A higher required likelihood bar will give rise to higher required contributions, and vice versa.

The way in which contributions are set using these three steps, and relevant economic projections, is described in further detail in [Appendix D](#).

Different likelihoods are set for different employers depending on their nature and circumstances: in broad terms, a higher likelihood will apply due to one or more of the following:

- the Fund believes the employer poses a greater funding risk than other employers,
- the employer does not have tax-raising powers;
- the employer does not have a guarantor or other sufficient security backing its funding position; and/or
- the employer is likely to cease participation in the Fund in the short or medium term.

**Note (f) (Regular Reviews)**



Such reviews may be triggered by significant events including but not limited to: significant reductions in payroll, altered employer circumstances, Government restructuring affecting the employer's business, or failure to pay contributions or arrange appropriate security as required by the Administering Authority.

The result of a review may be to require increased contributions (by strengthening the actuarial assumptions adopted and/or moving to monetary levels of deficit recovery contributions), and/or an increased level of security or guarantee.

#### **Note (g) (New Academy conversions)**

At the time of writing, the Fund's policies on academies' funding issues are as follows:

- i. The new academy will be regarded as a separate employer in its own right and will not be pooled with other employers in the Fund. The only exception is where the academy is part of a Multi Academy Trust (MAT) in which case the academy's figures will be calculated as below but can be combined with, for the purpose of setting contribution rates, those of the other academies in the MAT;
- ii. The new academy's past service liabilities on conversion will be calculated based on its active Fund members on the day before conversion. For the avoidance of doubt, these liabilities will include all past service of those members, but will exclude the liabilities relating to any ex-employees of the school who have deferred or pensioner status;
- iii. The new academy will be allocated an initial asset share from the ceding council's assets in the Fund. This asset share will be calculated using the estimated funding position of the ceding council at the date of academy conversion. The share will be based on the active members' funding level, having first allocated assets in the council's share to fully fund deferred and pensioner members. The assets allocated to the academy will be limited if necessary so that its initial funding level is subject to a maximum of 100%. The asset allocation will be based on market conditions and the academy's active Fund membership on the day prior to conversion;
- iv. The new academy's calculated contribution rate will be based on the time horizon and likelihood of achieving funding target outlined for Academies in the table in Section [3.3](#) above;
- v. It is possible for an academy to leave one MAT and join another. If this occurs, all active, deferred and pensioner members of the academy transfer to the new MAT. If two MAT's merge during the inter-valuation period, the merged MAT will pay the higher certified rates for the individual MAT's.

The Fund's policies on academies are subject to change in the light of any amendments to MHCLG and/or DfE guidance or removal of the formal guarantee currently provided to academies by the DfE. Any changes will be notified to academies, and will be reflected in a subsequent version of this FSS.

The Fund appointed a new fund actuary with effect from 1 January 2021. The above policies are still effective for new academy conversions. As before, for new academies converting on or after 1 January 2021, the calculated contribution rate will be set to meet a funding target over the time horizon as set out in table 3.3. The funding target is set based on a single set of financial assumptions. These assumptions are set so as to achieve broad consistency with the previous fund actuary's approach. Further details will be included in the new academy report provided.

#### **Note (h) (New Admission Bodies)**

With effect from 1 October 2012, the LGPS 2012 Miscellaneous Regulations introduced mandatory new requirements for all Admission Bodies brought into the Fund from that date. Under these Regulations, all new Admission Bodies will be required to provide some form of security, such as a guarantee from the Awarding Authority, an indemnity or a bond. The security is required to cover some or all of the following:



- the strain cost of any redundancy early retirements resulting from the premature termination of the contract;
- allowance for the risk of asset underperformance;
- allowance for the risk of a greater than expected rise in liabilities;
- allowance for the possible non-payment of employer and member contributions to the Fund; and/or
- the current deficit.

Transferee Admission Bodies: For all TABs, the security must be to the satisfaction of the Administering Authority as well as the Awarding Authority, and will be reassessed on an annual basis, or other basis agreed with the ceding employer. See also [Note \(i\)](#) below.

Community Admission Bodies: The Administering Authority will only consider requests from CABs (or other similar bodies, such as section 75 NHS partnerships) to join the Fund if they are sponsored by a Scheduled Body with tax raising powers, guaranteeing their liabilities and also providing a form of security as above.

The above approaches reduce the risk to other employers in the Fund of potentially having to pick up any shortfall in respect of Admission Bodies ceasing with an unpaid deficit.

#### Note (i) (New Transferee Admission Bodies)

A new TAB usually joins the Fund as a result of the outsourcing of some services from an existing employer ("Awarding Authority", normally a Scheduled Body such as a council or academy) to another organisation (a "Contractor"). This involves the TUPE transfer of some staff from the Awarding Authority to the Contractor. Consequently, for the duration of the contract, the Contractor is a new participating employer in the Fund so that the transferring employees maintain their eligibility for LGPS membership. At the end of the contract the employees revert to the Awarding Authority or to a replacement Contractor.

Ordinarily, the TAB would be set up in the Fund as a new employer with responsibility for all the accrued benefits of the transferring employees; in this case, the Contractor would usually be assigned an initial asset allocation equal to the past service liability value of the employees' Fund benefits. The quid pro quo is that the Contractor is then expected to ensure that its share of the Fund is also fully funded at the end of the contract: see [Note \(j\)](#).

The Fund may consider modifications to this approach on request with the agreement of all parties and having taken appropriate advice.

For staff transfers on or after **1 September 2020**, the Administering Authority requires that a new TAB will participate in the Fund via a fixed contribution rate arrangement with the Awarding Authority. The certified employer contribution rate will be set equal to the fixed contribution rate agreed between the Awarding Authority and the contractor. The fixed rate will normally be set equal to the existing total contribution rate in payment (expressed as a percentage of pay p.a.) for the Awarding Authority upon the contract start date, subject to a minimum rate equal to the Awarding Authority's primary rate when assessed on a likelihood of achieving funding target of 75%. The fixed rate that will be paid is at the discretion of the Awarding Authority and Contractor.

The Fund appointed a new fund actuary with effect from 1 January 2021. The above policy in relation to staff transfers and a fixed rate contribution agreement are still effective. The fixed rate will continue to normally be set equal to the existing total contribution rate in payment (expressed as a percentage of pay p.a.) for the Awarding Authority upon the contract start date, subject to a minimum rate equal to the Awarding Authority's primary rate. The minimum rate will be calculated to meet the funding target based on a single set of

financial assumptions. These assumptions are set so as to achieve broad consistency with the previous fund actuary's approach. Further details will be included in the employer report provided.

Upon cessation the Contractor's assets and liabilities will transfer back to the Awarding Authority with no crystallisation of any deficit or surplus.

In order to avoid the Administering Authority becoming involved in any disputes relating to risk sharing and to protect the other participating employers, the Fund will not be party to any risk sharing agreement between any Awarding Authority and Contractor. Accordingly, any such arrangements will not be detailed in the admission agreement and the admission body will be required to follow the principles of the agreement as if no such risk sharing was in place and as if they were any other employer within the Lincolnshire Pension Fund.

It is at the sole discretion of the Administering Authority as to whether any risk sharing agreement is recognised in the certified employer contribution rate. If the risk arrangement is not recognised, then it will then be up to the Awarding Authority and the Contractor to put in place separate steps to allow the risk sharing to be implemented (e.g. via the contract payments). Accordingly, the Contractor will be required to pay the certified employer contribution rate to the Fund and any other contributions required e.g. early retirement strain costs, regardless of risk sharing arrangement in place.

#### **Note (j) (Admission Bodies Ceasing)**

Notwithstanding the provisions of the Admission Agreement, the Administering Authority may consider any of the following as triggers for the cessation of an admission agreement with any type of body:

- Last active member ceasing participation in the Fund (NB recent LGPS Regulation changes mean that the Administering Authority has the discretion to defer taking action for up to three years, so that if the employer acquires one or more active Fund members during that period then cessation is not triggered. The current Fund policy is that this is left as a discretion and may or may not be applied in any given case);
- The insolvency, winding up or liquidation of the Admission Body;
- Any breach by the Admission Body of any of its obligations under the Agreement that they have failed to remedy to the satisfaction of the Fund;
- A failure by the Admission Body to pay any sums due to the Fund within the period required by the Fund;  
or
- The failure by the Admission Body to renew or adjust the level of the bond or indemnity, or to confirm an appropriate alternative guarantor, as required by the Fund.

On cessation, the Administering Authority will instruct the Fund actuary to carry out a cessation valuation to determine whether there is any deficit or surplus. Where there is a deficit, payment of this amount in full would normally be sought from the Admission Body; where there is a surplus, the Administering Authority will determine the amount of exit credit to be paid in accordance with the Regulations. In making this determination, the Administering Authority will consider the extent of any surplus, the proportion of surplus arising as a result of the Admission Body's employer contributions, any representations (such as risk sharing agreements or guarantees) and any other relevant factors. If a risk-sharing agreement has been put in place no cessation debt or exit credit may be payable, depending on the terms of the agreement.

As discussed in Section 2.7, the LGPS benefit structure from 1 April 2014 is currently under review following the Government's loss of the right to appeal the McCloud and other similar court cases. The Fund has considered how it will reflect the current uncertainty regarding the outcome of this judgement in its approach



to cessation valuations. For cessation valuations that are carried out before any changes to the LGPS benefit structure (from 1 April 2014) are confirmed, the Fund's policy is that the Actuary will add a 1% loading to calculated liabilities for "gilts exit" cessations. On the grounds of consistency, simplicity and pragmatism, there would be no adjustment to a cessation value where the obligations are being passed on elsewhere.

The Fund Actuary charges a fee for carrying out an employer's cessation valuation, and there will be other Fund administration expenses associated with the cessation which the Fund will recharge to the employer. For the purposes of the cessation valuation, this fee will be treated as an expense incurred by the employer and will be deducted from the employer's cessation surplus or added to the employer's cessation deficit, as appropriate. This process improves administrative efficiency as it reduces the number of transactions required to be made between the employer and the Fund following an employer's cessation.

For non-Transferee Admission Bodies whose participation is voluntarily ended either by themselves or the Fund, or where a cessation event has been triggered, the Administering Authority must look to protect the interests of other ongoing employers. The actuary will therefore adopt an approach which, to the extent reasonably practicable, protects the other employers from the likelihood of any material loss emerging in future:

- (a) Where a guarantor does not exist then, in order to protect other employers in the Fund, the cessation liabilities and final surplus/deficit will normally be calculated using a "gilts exit basis", which is more prudent than the ongoing participation basis. This has no allowance for potential future investment outperformance above gilt yields, and has added allowance for future improvements in life expectancy. This could give rise to significant cessation debts being required.
- (b) Where there is a guarantor for future deficits and contributions, the details of the guarantee will be considered prior to the cessation valuation being carried out. In some cases the guarantor is simply guarantor of last resort and therefore the cessation valuation will be carried out consistently with the approach taken had there been no guarantor in place. Alternatively, where the guarantor is not simply guarantor of last resort, the cessation may be calculated using the ongoing participation basis or contractor exit basis as described in [Appendix E](#);
- (c) Again, depending on the nature of the guarantee, it may be possible to simply transfer the former Admission Body's liabilities and assets to the guarantor, without needing to crystallise any deficit or surplus. This approach may be adopted where the employer cannot pay the contributions due, and this is within the terms of the guarantee.

Under (a) and (b), any shortfall would usually be levied on the departing Admission Body as a single lump sum payment. If this is not possible then the Fund may spread the payment subject to there being some security in place for the employer such as a bond indemnity or guarantee.

In the event that the Fund is not able to recover the required payment in full, then the unpaid amounts fall to be shared amongst all of the other employers in the Fund. This may require an immediate revision to the Rates and Adjustments Certificate affecting other employers in the Fund, or instead be reflected in the contribution rates set at the next formal valuation following the cessation date.

As an alternative, where the ceasing Admission Body is continuing in business, the Fund at its absolute discretion reserves the right to enter into an agreement with the ceasing Admission Body. Under this agreement the Fund would accept an appropriate alternative security to be held against any deficit on the gilts exit basis, and would carry out the cessation valuation on the ongoing participation basis. Secondary contributions would be derived from this cessation debt. This approach would be monitored as part of each formal valuation and Secondary contributions would be reassessed as required. The Admission Body may terminate the agreement only via payment of the outstanding debt assessed on the gilts exit basis. Furthermore, the Fund reserves the right to revert to the "gilts exit basis" and seek immediate payment of





any funding shortfall identified. The Administering Authority may need to seek legal advice in such cases, as the Admission Body would have no contributing members.

In circumstances where there is a surplus, the Administering Authority will determine, at its sole discretion, the amount of exit credit (if any) to be paid to the Admission Body.

The Administering Authority's entitlement to determine whether exit credits are payable in accordance with these provisions shall apply to all Admission Bodies ceasing their participation in the Fund after 14 May 2018. This provision therefore is retrospectively effective to the same extent as provisions of the Local Government Pension Scheme (Amendment) Regulations 2020.

The Administering Authority may determine the amount of exit credit payable to be zero, however, in making a determination, the Administering Authority will take into account the following factors;

- a) the extent to which there is an excess of assets in the fund relating to the employer over and above the liabilities specified;
- b) the proportion of the excess of assets which has arisen because of the value of the employer's contributions;
- c) any representations to the Administering Authority made by the exiting employer, guarantor or Scheme Employer or by someone who owns, funds or controls the exiting employer; or in some cases, the Secretary of State; and
- d) any other relevant factors.

## Disputes

In the event of any dispute or disagreement on the amount of any exit credit paid and the process by which that has been considered, the appeals and adjudication provisions contained in Regulations 74-78 of the LGPS Regulations 2013 would apply.

Please refer to appendix F for the Fund's policy on exit credits.

## Pooled contributions

From time to time, with the advice of the Actuary, the Administering Authority may set up pools for employers with similar or complementary characteristics. This will always be in line with its broader funding strategy. Currently the pools in place within the Fund are as follows:

- Schools generally are also pooled with their funding Council. However there may be exceptions for specialist or independent schools.
- Smaller Transferee Admission Bodies may be pooled with the Awarding Authority, provided all parties (particularly the Awarding Authority) agree.
- Academies will be regarded as separate employers in their own right and will not be pooled with other employers in the Fund, the only exception being when the Academy is part of a Multi Academy Trust (MAT) and they have chosen to pool.

The intention of the pool is to minimise contribution rate volatility which would otherwise occur when members join, leave, take early retirement, receive pay rises markedly different from expectations, etc. Such events can cause large changes in contribution rates for very small employers in particular, unless these are smoothed out for instance by pooling across a number of employers.

On the other hand it should be noted that the employers in the pool will still have their own individual funding positions tracked by the Actuary, so that some employers will be much better funded, and others much more poorly funded, than the pool average. This therefore means that if any given employer was funding on a



stand-alone basis, as opposed to being in the pool, then its contribution rate could be much higher or lower than the pool contribution rate.

It should also be noted that, if an employer is considering ceasing from the Fund, its required contributions would be based on its own funding position (rather than the pool average), and the cessation terms would also apply: this would mean potentially very different (and in particular possibly much higher) contributions would be required from the employer in that situation.

Employers who are permitted to enter (or remain in) a pool at the 2019 valuation will not normally be advised of their individual contribution rate unless agreed by the Administering Authority.

Community Admission Bodies that are deemed by the Administering Authority to have closed to new entrants are not usually permitted to participate in a pool.

Those employers which have been pooled are identified in the Rates and Adjustments Certificate. As at the 2019 valuation, separate pools were operated for:-

- Lincolnshire County Council;
- Police and Crime Commissioner for Lincolnshire;
- Lindsey Marsh Internal Drainage Board;
- Parish and Town Councils;
- The following Multi Academy Trusts:-
  - David Ross Education Trust
  - Boston Witham Academies Trust
  - Priory Federation of Academies
  - Tall Oaks Academy Trust
  - West Grantham Federation.
  - CIT Academies
  - Horncastle Education Trust

Where an academy or school joins an existing MAT with a pooled rate, it will be given the primary rate of the MAT, subject to breaching any materiality level in membership increase. If the membership increase is considered to be material, the Fund has the discretion to require an interim valuation of the expanded MAT to be calculated. Any secondary rate attributable to the academy or school will be required to be paid in addition to any existing secondary rate of the MAT. The Fund has the discretion to negate the need for an increase to the secondary rate if the MAT is considered to be sufficiently in surplus at the last valuation.

### **Small Scheduled Bodies Pool**

In addition to the pools mentioned above, there is a small scheduled body pool made up of the Town and Parish Council's within the Fund. Given that these generally have very few members, this is a way of sharing experience and smoothing out the effects of costly but relatively rare events such as ill-health retirements or deaths in service.

All employers within this pool will have the same contribution rate and individual employer assets and liabilities will not be tracked. The member experience across the pool will be shared.

It should also be noted that if an employer who is in the Small Scheduled Body Pool is considering ceasing from the Fund, the leaving employer's required exit debit to the Fund will be calculated on the ongoing funding position of the pool at the date of the leaving employer's cessation date. An exit credit would not be payable in circumstances where a funding surplus exists (as this has been calculated on the ongoing basis and in respect of the pool which remains an entity within the Fund) and any ceasing employer would still be





obligated to pay any unpaid contributions or early retirement strains after the cessation date, where applicable.

### **Additional flexibility in return for added security**

The Administering Authority may permit greater flexibility to the employer's contributions if the employer provides added security to the satisfaction of the Administering Authority.

Such flexibility includes a reduced rate of contribution, an extended time horizon, or permission to join a pool with another body (e.g. the Local Authority).

Such security may include, but is not limited to, a suitable bond, a legally-binding guarantee from an appropriate third party, or security over an employer asset of sufficient value.

The degree of flexibility given may take into account factors such as:

- the extent of the employer's deficit;
- the amount and quality of the security offered;
- the employer's financial security and business plan; and
- whether the admission agreement is likely to be open or closed to new entrants.

### **Non ill health early retirement costs**

It is assumed that members' benefits are payable from the earliest age that the employee could retire without incurring a reduction to their benefit (and without requiring their employer's consent to retire). (**NB** the relevant age may be different for different periods of service, following the benefit changes from April 2008 and April 2014). Employers are required to pay additional contributions ('strain') wherever an employee retires before attaining this age. The actuary's funding basis makes no allowance for premature retirement except on grounds of ill-health.

It is generally expected that such strain costs are paid immediately, however, in exceptional circumstances and with the agreement of the Administering Authority, the payment may be spread.

### **Ill health early retirement costs**

In the event of a member's early retirement on the grounds of ill-health, a funding strain will usually arise, which can be very large. Such strains are currently met by each employer, although individual employers may elect to take external insurance (see [3.8](#) below).

### **External Ill health insurance**

If an employer provides satisfactory evidence to the Administering Authority of a current external insurance policy covering ill health early retirement strains, then:

- the employer's contribution to the Fund each year is reduced by the amount of that year's insurance premium, so that employer's total outlay (pension contribution plus insurance premium) is unchanged, and
- there is no need for monitoring of allowances.

When an active member retires on ill health early retirement the claim amount will be paid directly from the insurer to the insured employer. This amount should then be paid to the Fund to allow the employer's asset share to be credited.



The employer must keep the Administering Authority notified of any changes in the insurance policy's coverage or premium terms, or if the policy is ceased.

### Employers with no remaining active members

In general, an employer ceasing in the Fund due to the departure of the last active member will pay a cessation debt or receive an exit credit on an appropriate basis (see [3.3](#), [Note \(j\)](#)) and consequently have no further obligation to the Fund. Thereafter it is expected that one of two situations will eventually arise:

- a) The employer's asset share runs out before all its ex-employees' benefits have been paid. In this situation the other Fund employers will be required to contribute to pay all remaining benefits: this will be done by the Fund actuary apportioning the remaining liabilities on a pro-rata basis at successive formal valuations;
- b) The last ex-employee or dependant dies before the employer's asset share has been fully utilised. In this situation the remaining assets would be apportioned pro-rata by the Fund's actuary to the other Fund employers.

In exceptional circumstances the Fund may permit an employer with no remaining active members and a cessation deficit to continue contributing to the Fund. This would require the provision of a suitable security or guarantee, as well as a written ongoing commitment to fund the remainder of the employer's obligations over an appropriate period.

The Fund would reserve the right to invoke the cessation requirements in the future, however. The Administering Authority may need to seek legal advice in such cases, as the employer would have no contributing members.

### Employer flexibilities

In light of the Scheme Advisory Board's guide to employer flexibilities, the Fund has set out its policies relating to the following regulations:

- Regulation 64A: Revisions to scheme employer contributions between valuations
- Regulation 64B: Spreading of exit payments
- Regulation 64: Deferred debt arrangements.

These policies can be found on the shared website at [www.wypf.org.uk](http://www.wypf.org.uk).

### Policies on bulk transfers

Each case will be treated on its own merits, but in general:

- The Fund will not pay bulk transfers greater than the lesser of (a) the asset share of the transferring employer in the Fund, and (b) the value of the past service liabilities of the transferring members;
- The Fund will not grant added benefits to members bringing in entitlements from another Fund unless the asset transfer is sufficient to meet the added liabilities; and
- The Fund may permit shortfalls to arise on bulk transfers if the Fund employer has suitable strength of covenant and commits to meeting that shortfall in an appropriate period. This may require the employer's Fund contributions to increase between valuations.



## Funding strategy and links to investment strategy

### What is the Fund's investment strategy?

The Fund has built up assets over the years, and continues to receive contribution and other income. All of this must be invested in a suitable manner, which is the investment strategy.

Investment strategy is set by the Administering Authority, after consultation with the employers and after taking investment advice. The precise mix, manager make up and target returns are set out in the Investment Strategy Statement which is available to members and employers.

The investment strategy is set for the long-term, but is reviewed from time to time. Normally a full review is carried out as part of each actuarial valuation, and is kept under review annually between actuarial valuations to ensure that it remains appropriate to the Fund's liability profile.

The same investment strategy is currently followed for all employers.

### What is the link between funding strategy and investment strategy?

The Fund must be able to meet all benefit payments as and when they fall due. These payments will be met by contributions (resulting from the funding strategy) or asset returns and income (resulting from the investment strategy). To the extent that investment returns or income fall short, then higher cash contributions are required from employers, and vice versa.

Therefore, the funding and investment strategies are inextricably linked.

### How does the funding strategy reflect the Fund's investment strategy?

In the opinion of the Fund actuary, the current funding policy is consistent with the current investment strategy of the Fund. The actuary's assumptions for future investment returns (described in Appendix E) are based on the current benchmark investment strategy of the Fund. The future investment return assumptions underlying each of the fund's three funding bases include a margin for prudence, and are therefore also considered to be consistent with the requirement to take a "prudent longer-term view" of the funding of liabilities as required by the UK Government (see Appendix [A1](#)).

In the short term – such as the three yearly assessments at formal valuations – there is the scope for considerable volatility in asset values. However, the actuary takes a long term view when assessing employer contribution rates and the contribution rate setting methodology takes into account this potential variability. The Fund does not hold a contingency reserve to protect it against the volatility of equity investments.

### Does the Fund monitor its overall funding position?

The Administering Authority monitors the relative funding position, i.e. changes in the relationship between asset values and the liabilities value, quarterly. It reports this to the quarterly Pensions Committee meetings, and these papers are public documents that can be viewed on the Administering Authorities website.



## Statutory reporting and comparison to other LGPS Funds

### Purpose

Under Section 13(4)(c) of the Public Service Pensions Act 2013 (“Section 13”), the Government Actuary’s Department must, following each triennial actuarial valuation, report to the Ministry of Housing, Communities & Local Government (MHCLG) on each of the LGPS Funds in England & Wales. This report will cover whether, for each Fund, the rate of employer contributions are set at an appropriate level to ensure both the solvency and the long term cost efficiency of the Fund.

This additional MHCLG oversight may have an impact on the strategy for setting contribution rates at future valuations.

### Solvency

For the purposes of Section 13, the rate of employer contributions shall be deemed to have been set at an appropriate level to ensure solvency if:

- (a) the rate of employer contributions is set to target a funding level for the Fund of 100%, over an appropriate time period and using appropriate actuarial assumptions (where appropriateness is considered in both absolute and relative terms in comparison with other funds); and either
- (b) employers collectively have the financial capacity to increase employer contributions, and/or the Fund is able to realise contingent assets should future circumstances require, in order to continue to target a funding level of 100%; or
- (c) there is an appropriate plan in place should there be, or if there is expected in future to be, a material reduction in the capacity of fund employers to increase contributions as might be needed.

### Long Term Cost Efficiency

The rate of employer contributions shall be deemed to have been set at an appropriate level to ensure long term cost efficiency if:

- i. the rate of employer contributions is sufficient to make provision for the cost of current benefit accrual,
- ii. with an appropriate adjustment to that rate for any surplus or deficit in the Fund.

In assessing whether the above condition is met, MHCLG may have regard to various absolute and relative considerations. A relative consideration is primarily concerned with comparing LGPS pension funds with other LGPS pension funds. An absolute consideration is primarily concerned with comparing Funds with a given objective benchmark.

Relative considerations include:

1. the implied deficit recovery period; and
2. the investment return required to achieve full funding after 20 years.



Absolute considerations include:

1. the extent to which the contributions payable are sufficient to cover the cost of current benefit accrual and the interest cost on any deficit;
2. how the required investment return under “relative considerations” above compares to the estimated future return being targeted by the Fund’s current investment strategy;
3. the extent to which contributions actually paid have been in line with the expected contributions based on the extant rates and adjustment certificate; and
4. the extent to which any new deficit recovery plan can be directly reconciled with, and can be demonstrated to be a continuation of, any previous deficit recovery plan, after allowing for actual Fund experience.

MHCLG may assess and compare these metrics on a suitable standardised market-related basis, for example where the local funds’ actuarial bases do not make comparisons straightforward.



## Appendix A – Regulatory framework

### A1 Why does the Fund need an FSS?

The Ministry of Housing, Communities and Local Government (MHCLG) has stated that the purpose of the FSS is:

*“to establish a **clear and transparent fund-specific strategy** which will identify how employers’ pension liabilities are best met going forward;*

*to support the regulatory framework to maintain **as nearly constant employer contribution rates as possible**; and*

*to take a **prudent longer-term view** of funding those liabilities.”*

These objectives are desirable individually, but may be mutually conflicting.

The requirement to maintain and publish a FSS is contained in LGPS Regulations which are updated from time to time. In publishing the FSS the Administering Authority has to have regard to any guidance published by Chartered Institute of Public Finance and Accountancy (CIPFA) (most recently in 2016) and to its Investment Strategy Statement.

This is the framework within which the Fund’s actuary carries out triennial valuations to set employers’ contributions and provides recommendations to the Administering Authority when other funding decisions are required, such as when employers join or leave the Fund. The FSS applies to all employers participating in the Fund.

### A2 Does the Administering Authority consult anyone on the FSS?

Yes. This is required by LGPS Regulations. It is covered in more detail by the most recent CIPFA guidance, which states that the FSS must first be subject to “consultation with such persons as the authority considers appropriate”, and should include “a meaningful dialogue at officer and elected member level with council tax raising authorities and with corresponding representatives of other participating employers”.

In practice, for the Fund, the consultation process for this FSS was as follows:

- a) A draft version of the FSS was issued to all participating employers in November 2019 for comment;
- b) Comments were requested by 20 December, and answers provided;
- c) There was an Employers Forum on 4 March 2020 at which questions regarding the FSS could be raised and answered;
- d) Following the end of the consultation period the FSS was updated where required and approved at the Pensions Committee meeting on 19 March 2020, then published before the month end.

### A3 How is the FSS published?

The FSS is made available through the following routes:

Published on the shared website, at [www.wypf.org.uk](http://www.wypf.org.uk);

A copy sent by e-mail to each participating employer in the Fund;

A copy sent to the Pension Board;



A full copy included in the annual report and accounts of the Fund;

Copies made available on request.

#### **A4 How often is the FSS reviewed?**

The FSS is reviewed in detail at least every three years as part of the triennial valuation (which may move to every four years in future – see Section 2.8). This version is expected to remain unaltered until it is consulted upon as part of the formal process for the next valuation.

It is possible that (usually slight) amendments may be needed within the three year period. These would be needed to reflect any regulatory changes, or alterations to the way the Fund operates (e.g. to accommodate a new class of employer). Any such amendments would be consulted upon as appropriate:

- trivial amendments would be simply notified at the next round of employer communications,
- amendments affecting only one class of employer would be consulted with those employers,
- other more significant amendments would be subject to full consultation.

In any event, changes to the FSS would need agreement by the Pensions Committee and would be included in the relevant Committee Meeting minutes.

#### **A5 How does the FSS fit into other Fund documents?**

The FSS is a summary of the Fund's approach to funding liabilities. It is not an exhaustive statement of policy on all issues, for example there are a number of separate statements published by the Fund including the Investment Strategy Statement, Governance Strategy and Communications Strategy. In addition, the Fund publishes an Annual Report and Accounts with up to date information on the Fund.

These documents can be found on the shared website at [www.wypf.org.uk](http://www.wypf.org.uk).



## Appendix B – Responsibilities of key parties

The efficient and effective operation of the Fund needs various parties to each play their part.

### **B1 The Administering Authority should:-**

- operate the Fund as per the LGPS Regulations;
- effectively manage any potential conflicts of interest arising from its dual role as Administering Authority and a Fund employer;
- collect employer and employee contributions, and investment income and other amounts due to the Fund;
- ensure that cash is available to meet benefit payments as and when they fall due;
- pay from the Fund the relevant benefits and entitlements that are due;
- invest surplus monies (i.e. contributions and other income which are not immediately needed to pay benefits) in accordance with the Fund's Investment Strategy Statement (ISS) and LGPS Regulations;
- communicate appropriately with employers so that they fully understand their obligations to the Fund;
- take appropriate measures to safeguard the Fund against the consequences of employer default;
- manage the valuation process in consultation with the Fund's actuary;
- provide data and information as required by the Government Actuary's Department to carry out their statutory obligations (see [Section 5](#));
- prepare and maintain a FSS and an ISS, after consultation;
- notify the Fund's actuary of material changes which could affect funding (this is covered in a separate agreement with the actuary); and
- monitor all aspects of the fund's performance and funding and amend the FSS and ISS as necessary and appropriate.

### **B2 The Individual Employer should:-**

- deduct contributions from employees' pay correctly;
- pay all contributions, including their own as determined by the actuary, and submit accurate data submissions promptly by the due date;
- have a policy and exercise discretions within the regulatory framework;
- make additional contributions in accordance with agreed arrangements in respect of, for example, augmentation of scheme benefits, early retirement strain; and
- notify the Administering Authority promptly of all changes to its circumstances, prospects or membership, which could affect future funding.

### **B3 The Fund Actuary should:-**

- prepare valuations, including the setting of employers' contribution rates. This will involve agreeing assumptions with the Administering Authority, having regard to the FSS and LGPS Regulations, and targeting each employer's solvency appropriately;
- provide data and information as required by the Government Actuary's Department to carry out their statutory obligations (see [Section 5](#));



- provide advice relating to new employers in the Fund, including the level and type of bonds or other forms of security (and the monitoring of these);
- prepare advice and calculations in connection with bulk transfers and individual benefit-related matters;
- assist the Administering Authority in considering possible changes to employer contributions between formal valuations, where circumstances suggest this may be necessary;
- advise on the termination of employers' participation in the Fund; and
- fully reflect actuarial professional guidance and requirements in the advice given to the Administering Authority.

**B4 Other parties:-**

- investment advisers (either internal or external) should ensure the Fund's ISS remains appropriate, and consistent with this FSS;
- investment managers, custodians and bankers should all play their part in the effective investment (and dis-investment) of Fund assets, in line with the ISS;
- auditors should comply with their auditing standards, ensure Fund compliance with all requirements, monitor and advise on fraud detection, and sign off annual reports and financial statements as required;
- governance advisers may be appointed to advise the Administering Authority on efficient processes and working methods in managing the Fund;
- legal advisers (either internal or external) should ensure the Fund's operation and management remains fully compliant with all regulations and broader local government requirements, including the Administering Authority's own procedures;
- MHCLG (assisted by the Government Actuary's Department) and the Scheme Advisory Board should work with LGPS Funds to meet Section 13 requirements.



## Appendix C – Key risks and controls

### C1 Types of risk

The Administering Authority has an active risk management programme in place. The measures that it has in place to control key risks are summarised below under the following headings:

- financial;
- demographic;
- regulatory; and
- governance.

### C2 Financial risks

Risk	Summary of Control Mechanisms
Fund assets fail to deliver returns in line with the anticipated returns underpinning the valuation of liabilities and contribution rates over the long-term.	<p>Only anticipate long-term returns on a relatively prudent basis to reduce risk of under-performing.</p> <p>Assets invested on the basis of specialist advice, in a suitably diversified manner across asset classes, geographies, managers, etc.</p> <p>Analyse progress at three yearly valuations for all employers.</p> <p>Inter-valuation roll-forward of liabilities between valuations at whole Fund level.</p>
Inappropriate long-term investment strategy.	<p>Overall investment strategy options considered as an integral part of the funding strategy. Used asset liability modelling to measure 4 key outcomes.</p> <p>Chosen option considered to provide the best balance.</p>
Active investment manager under-performance relative to benchmark.	<p>Quarterly investment monitoring analyses market performance and active managers relative to their index benchmark.</p>
Pay and price inflation significantly more than anticipated.	<p>The focus of the actuarial valuation process is on real returns on assets, net of price and pay increases.</p> <p>Inter-valuation monitoring, as above, gives early warning.</p> <p>Some investment in bonds also helps to mitigate this risk.</p> <p>Employers pay for their own salary awards and should be mindful of the geared effect on pension liabilities of any bias in pensionable pay rises towards longer-serving employees.</p>

Risk	Summary of Control Mechanisms
Effect of possible increase in employer's contribution rate on service delivery and admission/scheduled bodies	An explicit stabilisation mechanism has been agreed as part of the funding strategy. Other measures are also in place to limit sudden increases in contributions.
Orphaned employers give rise to added costs for the Fund	<p>The Fund seeks a cessation debt (or security/guarantor) to minimise the risk of this happening in the future.</p> <p>If it occurs, the Actuary calculates the added cost spread pro-rata among all employers – (see <a href="#">3.9</a>).</p>
Effect of possible asset underperformance as a result of climate change	The Fund has a responsible investment policy and works with external managers to minimise the investment risk through stock selection and engagement.

### C3 Demographic risks

Risk	Summary of Control Mechanisms
Pensioners living longer, thus increasing cost to Fund.	<p>Set mortality assumptions with some allowance for future increases in life expectancy.</p> <p>The Fund Actuary has direct access to the experience of over 50 LGPS funds which allows early identification of changes in life expectancy that might in turn affect the assumptions underpinning the valuation.</p>
Maturing Fund – i.e. proportion of actively contributing employees declines relative to retired employees.	Continue to monitor at each valuation, monetary amounts to be continued to be paid rather than % of pay and consider alternative investment strategies.
Deteriorating patterns of early retirements	<p>Employers are charged the extra cost of non ill-health retirements following each individual decision.</p> <p>Employer ill health retirement experience is monitored, and insurance is an option.</p>
Reductions in payroll causing insufficient deficit recovery payments	<p>In many cases this may not be sufficient cause for concern, and will in effect be caught at the next formal valuation. However, there are protections where there is concern, as follows:</p> <p>Employers in the stabilisation mechanism may be brought out of that mechanism to permit appropriate contribution increases (see <a href="#">Note (b)</a> to <a href="#">3.3</a>).</p> <p>For other employers, review of contributions is permitted in general between valuations (see <a href="#">Note (f)</a>)</p>



Risk	Summary of Control Mechanisms
	to <a href="#">3.3</a> ) and may require a move in deficit contributions from a percentage of payroll to fixed monetary amounts.

#### C4 Regulatory risks

Risk	Summary of Control Mechanisms
Changes to national pension requirements and/or HMRC rules e.g. changes arising from public sector pensions reform.	<p>The Administering Authority considers all consultation papers issued by the Government and comments where appropriate.</p> <p>The Administering Authority is monitoring the progress on the McCloud court case and will consider an interim valuation or other appropriate action once more information is known.</p> <p>The government's long term preferred solution to GMP indexation and equalisation - conversion of GMPs to scheme benefits - was built into the 2019 valuation.</p>
Time, cost and/or reputational risks associated with any MHCLG intervention triggered by the Section 13 analysis (see <a href="#">Section 5</a> ).	Take advice from Fund Actuary on position of Fund as at prior valuation, and consideration of proposed valuation approach relative to anticipated Section 13 analysis.
Changes by Government to particular employer participation in LGPS Funds, leading to impacts on funding and/or investment strategies.	<p>The Administering Authority considers all consultation papers issued by the Government and comments where appropriate.</p> <p>Take advice from Fund Actuary on impact of changes on the Fund and amend strategy as appropriate.</p>

**C5 Governance risks**

Risk	Summary of Control Mechanisms
<p>Administering Authority unaware of structural changes in an employer's membership (e.g. large fall in employee members, large number of retirements) or not advised of an employer closing to new entrants.</p>	<p>The Administering Authority has a close relationship with employing bodies and communicates required standards e.g. for submission of data.</p> <p>The Actuary may revise the rates and Adjustments certificate to increase an employer's contributions between triennial valuations</p> <p>Deficit contributions may be expressed as monetary amounts.</p>
<p>Actuarial or investment advice is not sought, or is not heeded, or proves to be insufficient in some way</p>	<p>The Administering Authority maintains close contact with its specialist advisers.</p> <p>Advice is delivered via formal meetings involving Elected Members, and recorded appropriately.</p> <p>Actuarial advice is subject to professional requirements such as peer review.</p>
<p>Administering Authority failing to commission the Fund Actuary to carry out a termination valuation for a departing Admission Body.</p>	<p>The Administering Authority requires employers with Best Value Contractors to inform it of forthcoming changes.</p> <p>Community Admission Bodies' memberships are monitored and, if active membership decreases, steps will be taken.</p>
<p>An employer ceasing to exist with insufficient funding or adequacy of a bond.</p>	<p>The Administering Authority believes that it would normally be too late to address the position if it was left to the time of departure.</p> <p>The risk is mitigated by:</p> <p>Seeking a funding guarantee from another scheme employer, or external body, where-ever possible (see <a href="#">Notes (h)</a> and <a href="#">(j)</a> to <a href="#">3.3</a>).</p> <p>Alerting the prospective employer to its obligations and encouraging it to take independent actuarial advice.</p> <p>Vetting prospective employers before admission.</p> <p>Where permitted under the regulations requiring a bond to protect the Fund from various risks.</p> <p>Requiring new Community Admission Bodies to have a guarantor.</p> <p>Reviewing bond or guarantor arrangements at regular</p>

Risk	Summary of Control Mechanisms
	<p>intervals (see <a href="#">Note (f)</a> to <a href="#">3.3</a>).</p> <p>Reviewing contributions well ahead of cessation if thought appropriate (see <a href="#">Note (a)</a> to <a href="#">3.3</a>).</p>
<p>An employer ceasing to exist resulting in an exit credit being payable</p>	<p>The Administering Authority regularly monitors admission bodies coming up to cessation</p> <p>The Administering Authority invests in liquid assets to ensure that exit credits can be paid when required.</p>



## Appendix D – The calculation of Employer contributions

In [Section 2](#) there was a broad description of the way in which contribution rates are calculated. This Appendix considers these calculations in much more detail.

As discussed in [Section 2](#), the actuary calculates the required contribution rate for each employer using a three-step process:

- Calculate the funding target for that employer, i.e. the estimated amount of assets it should hold in order to be able to pay all its members' benefits. See [Appendix E](#) for more details of what assumptions we make to determine that funding target;
- Determine the time horizon over which the employer should aim to achieve that funding target. See the table in [3.3](#) and [Note \(c\)](#) for more details;
- Calculate the employer contribution rate such that it has at least a given likelihood of achieving that funding target over that time horizon, allowing for various possible economic outcomes over that time horizon. See the table in [3.3 Note \(e\)](#) for more details.

The calculations involve actuarial assumptions about future experience, and these are described in detail in [Appendix E](#).

### **D1 What is the difference between calculations across the whole Fund and calculations for an individual employer?**

Employer contributions are normally made up of two elements:

- a) the estimated cost of ongoing benefits being accrued, referred to as the "Primary contribution rate" (see [D2](#) below); plus
- b) an adjustment for the difference between the Primary rate above, and the actual contribution the employer needs to pay, referred to as the "Secondary contribution rate" (see [D3](#) below).

The contribution rate for each employer is measured as above, appropriate for each employer's assets, liabilities and membership. The whole Fund position, including that used in reporting to MHCLG (see section 5), is calculated in effect as the sum of all the individual employer rates. MHCLG currently only regulates at whole Fund level, without monitoring individual employer positions.

### **D2 How is the Primary contribution rate calculated?**

The Primary element of the employer contribution rate is calculated with the aim that these contributions will meet benefit payments in respect of members' **future** service in the Fund. This is based upon the cost (in excess of members' contributions) of the benefits which employee members earn from their service each year.

The Primary rate is calculated separately for all the employers, although employers within a pool will pay the contribution rate applicable to the pool as a whole. The Primary rate is calculated such that it is projected to:

1. meet the required funding target for all future years' accrual of benefits\*, excluding any accrued assets,
2. within the determined time horizon (see [note 3.3 Note \(c\)](#) for further details),



3. with a sufficiently high likelihood, as set by the Fund's strategy for the category of employer (see [3.3 Note \(e\)](#) for further details).

\* The projection is for the current active membership where the employer no longer admits new entrants, or additionally allows for new entrants where this is appropriate.

The projections are carried out using an economic modeller (the "Economic Scenario Service") developed by the Fund's actuary Hymans Robertson: this allows for a wide range of outcomes as regards key factors such as asset returns (based on the Fund's investment strategy), inflation, and bond yields. Further information about this model is included in [Appendix E](#). The measured contributions are calculated such that the proportion of outcomes meeting the employer's funding target (at the end of the time horizon) is equal to the required likelihood.

The approach includes expenses of administration to the extent that they are borne by the Fund, and includes allowances for benefits payable on death in service and on ill health retirement.

### **D3 How is the Secondary contribution rate calculated?**

The Fund aims for the employer to have assets sufficient to meet 100% of its accrued liabilities at the end of its funding time horizon based on the employer's funding target assumptions (see Appendix E).

The Secondary rate is calculated as the balance over and above the Primary rate, such that the total contribution rate is projected to:

- meet the required funding target relating to combined past and future service benefit accrual, including accrued asset share (see [D5](#) below)
- at the end of the determined time horizon (see [3.3 Note \(c\)](#) for further details)
- with a sufficiently high likelihood, as set by the Fund's strategy for the category of employer (see [3.3 Note \(e\)](#) for further details).

The projections are carried out using an economic modeller (the "Economic Scenario Service") developed by the Fund Actuary Hymans Robertson: this allows for a wide range of outcomes as regards key factors such as asset returns (based on the Fund's investment strategy), inflation, and bond yields. Further information about this model is included in [Appendix E](#). The measured contributions are calculated such that the proportion of outcomes meeting the employer's funding target (at the end of the time horizon) is equal to the required likelihood.

### **D4 What affects a given employer's valuation results?**

The results of these calculations for a given individual employer will be affected by:

1. past contributions relative to the cost of accruals of benefits;
2. different liability profiles of employers (e.g. mix of members by age, gender, service vs. salary);
3. the effect of any differences in the funding target, i.e. the valuation basis used to value the employer's liabilities at the end of the time horizon;
4. any different time horizons;
5. the difference between actual and assumed rises in pensionable pay;
6. the difference between actual and assumed increases to pensions in payment and deferred pensions;
7. the difference between actual and assumed retirements on grounds of ill-health from active status;
8. the difference between actual and assumed amounts of pension ceasing on death;





9. the additional costs of any non ill-health retirements relative to any extra payments made; and/or
10. differences in the required likelihood of achieving the funding target.

#### **D5 How is each employer's asset share calculated?**

The Administering Authority does not operate bank accounts or investment mandates for each employer. Therefore it cannot account for each employer's assets separately. Instead, the Fund actuary must apportion the assets of the whole Fund between the individual employers. There are broadly two ways to do this;

- 1) A technique known as "analysis of surplus" in which the Fund actuary estimates the surplus/deficit of an employer at the current valuation date by analysing movements in the surplus/deficit from the previous actuarial valuation date. The estimated surplus/deficit is compared to the employer's liability value to calculate the employer's asset value. The actuary will quantify the impact of investment, membership and other experience to analyse the movement in the surplus/deficit. This technique makes a number of simplifying assumptions due to the unavailability of certain items of information. This leads to a balancing, or miscellaneous, item in the analysis of surplus, which is split between employers in proportion to their asset shares.
- 2) A 'cashflow approach' in which an employer's assets are tracked over time allowing for cashflows paid in (contributions, transfers in etc.), cashflows paid out (benefit payments, transfers out etc.) and investment returns on the employer's assets.

Until 31 March 2016 the Administering Authority used the 'analysis of surplus' approach to apportion the Fund's assets between individual employers.

Since then, the Fund has adopted a cashflow approach for tracking individual employer assets.

The Fund Actuary uses the Hymans Robertson's proprietary "HEAT" system to track employer assets on a monthly basis. Starting with each employer's assets from the previous month end, cashflows paid in/out and investment returns achieved on the Fund's assets over the course of the month are added to calculate an asset value at the month end.

The Fund is satisfied that this new approach provides the most accurate asset allocations between employers that is reasonably possible at present.

#### **D6 How does the Fund adjust employer asset shares when an individual member moves from one employer in the Fund to another?**

Under the cashflow approach for tracking employer asset shares, the Fund has allowed for any individual members transferring from one employer in the Fund to another, via the transfer of a sum from the ceding employer's asset share to the receiving employer's asset share. This sum is equal to the member's Cash Equivalent Transfer Value (CETV) as advised by the Fund's administrators.

## Appendix E – Actuarial assumptions

### E1 What are the actuarial assumptions used to calculate employer contribution rates?

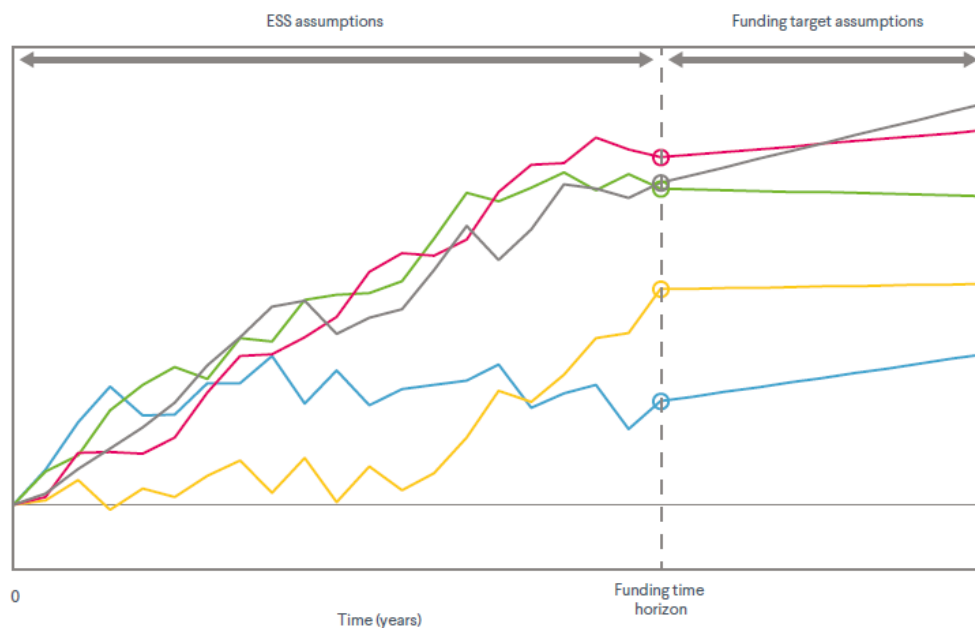
These are expectations of future experience used to place a value on future benefit payments (“the liabilities”) and future asset values. Assumptions are made about the amount of benefit payable to members (the financial assumptions) and the likelihood or timing of payments (the demographic assumptions). For example, financial assumptions include investment returns, salary growth and pension increases; demographic assumptions include life expectancy, probabilities of ill-health early retirement, and proportions of member deaths giving rise to dependants’ benefits.

Changes in assumptions will affect the funding target and required contribution rate. However, different assumptions will not of course affect the actual benefits payable by the Fund in future.

The actuary’s approach to calculating employer contribution rates involves the projection of each employer’s future benefit payments, contributions and investment returns into the future under 5,000 possible economic scenarios. Future inflation (and therefore benefit payments) and investment returns for each asset class (and therefore employer asset values) are variables in the projections. By projecting the evolution of an employer’s assets and benefit payments 5,000 times, a contribution rate can be set that results in a sufficient number of these future projections (determined by the employer’s required likelihood) being successful at the end of the employer’s time horizon. In this context, a successful contribution rate is one which results in the employer having met its funding target at the end of the time horizon.

Setting employer contribution rates therefore requires two types of assumptions to be made about the future:

1. Assumptions to project the employer’s assets, benefits and cashflows to the end of the funding time horizon. For this purpose the actuary uses Hymans Robertson’s proprietary stochastic economic model - the Economic Scenario Service (“ESS”).
2. Assumptions to assess whether, for a given projection, the funding target is satisfied at the end of the time horizon. For this purpose, the Fund has three different funding bases.



Details on the ESS assumptions and funding target assumptions are included below (in E2 and E3 respectively).

## E2 What assumptions are used in the ESS?

The actuary uses Hymans Robertson's ESS model to project a range of possible outcomes for the future behaviour of asset returns and economic variables. With this type of modelling, there is no single figure for an assumption about future inflation or investment returns. Instead, there is a range of what future inflation or returns will be which leads to likelihoods of the assumption being higher or lower than a certain value.

The ESS is a complex model to reflect the interactions and correlations between different asset classes and wider economic variables. The table below shows the calibration of the model as at 31 March 2019. All returns are shown net of fees and are the annualised total returns over 5, 10 and 20 years, except for the yields which refer to the simulated yields at that time horizon.

		Annualised total returns							RPI inflation expectation	17 year real govt bond yield	17 year govt bond yield
		Cash	Index Linked Gilts (medium)	Fixed Interest Gilts (medium)	UK Equity	Overseas Equity	Property	A rated corporate bonds (medium)			
5 years	16th %ile	-0.4%	-2.3%	-2.9%	-4.1%	-4.1%	-3.5%	-2.7%	1.9%	-2.5%	0.8%
	50th %ile	0.7%	0.5%	0.3%	4.0%	4.1%	2.4%	0.8%	3.3%	-1.7%	2.1%
	84th %ile	2.0%	3.3%	3.4%	12.7%	12.5%	8.8%	4.0%	4.9%	-0.8%	3.6%
10 years	16th %ile	-0.2%	-1.8%	-1.3%	-1.5%	-1.4%	-1.5%	-0.9%	1.9%	-2.0%	1.2%
	50th %ile	1.3%	0.0%	0.2%	4.6%	4.7%	3.1%	0.8%	3.3%	-0.8%	2.8%
	84th %ile	2.9%	1.9%	1.7%	10.9%	10.8%	7.8%	2.5%	4.9%	0.4%	4.8%
20 years	16th %ile	0.7%	-1.1%	0.1%	1.2%	1.3%	0.6%	0.7%	2.0%	-0.7%	2.2%
	50th %ile	2.4%	0.3%	1.0%	5.7%	5.8%	4.3%	1.9%	3.2%	0.8%	4.0%
	84th %ile	4.5%	2.0%	2.0%	10.3%	10.4%	8.1%	3.0%	4.7%	2.2%	6.3%
	<b>Volatility (Disp) (1 yr)</b>	1%	7%	10%	17%	17%	14%	11%	1%		

## E3 What assumptions are used in the funding target?

At the end of an employer's funding time horizon, an assessment will be made – for each of the 5,000 projections – of how the assets held compare to the value of assets required to meet the future benefit payments (the funding target). Valuing the cost of future benefits requires the actuary to make assumptions about the following financial factors:

- Benefit increases and CARE revaluation
- Salary growth
- Investment returns (the "discount rate")

Each of the 5,000 projections represents a different prevailing economic environment at the end of the funding time horizon and so a single, fixed value for each assumption is unlikely to be appropriate for every projection. For example, a high assumed future investment return (discount rate) would not be prudent in projections with a weak outlook for economic growth. Therefore, instead of using a fixed value for each assumption, the actuary references economic indicators to ensure the assumptions remain appropriate for the prevailing economic environment in each projection. The economic indicators the actuary uses are: future inflation expectations and the prevailing risk free rate of return (the yield on long term UK government bonds is used as a proxy for this rate).

The Fund has three funding bases which will apply to different employers depending on their type. Each funding basis has a different assumption for future investment returns when determining the employer's funding target.

Funding basis	Ongoing participation basis	Contractor exit basis	Low risk exit basis
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<b>Employer type</b>	All employers except Transferee Admission Bodies and closed Community Admission Bodies	Transferee Admission Bodies	Community Admission Bodies that are closed to new entrants
<b>Investment return assumption underlying the employer's funding target (at the end of its time horizon)</b>	Long term government bond yields plus an asset outperformance assumption (AOA) of 2.0% p.a.	Long term government bond yields plus an AOA equal to the AOA used to allocate assets to the employer on joining the Fund	Long term government bond yields with no allowance for outperformance on the Fund's assets

#### E4 What other assumptions apply?

The following assumptions are those of the most significance used in both the projection of the assets, benefits and cashflows and in the funding target.

##### a) Salary growth

After discussion with Fund officers, the salary increase assumption at the 2019 valuation has been set to be a blended rate combined of:

- 2% p.a. until 31 March 2024, followed by
- retail prices index (RPI) less 0.5% p.a. thereafter.

This gives a single "blended" assumption of RPI less 0.7% p.a. This is a minor change from the previous valuation, which assumed a blended assumption of RPI less 0.6% per annum. . In addition, a promotional salary scale was applied which varied depending on the age of the member. The change has led to a very small increase in the funding target (all other things being equal).

The Fund appointed a new fund actuary with effect from 1 January 2021 at which point the salary growth assumption was reviewed. From 1 January 2021, salaries are assumed to increase at CPI plus 1.0% p.a. with no additional promotional salary scale. The derivation of CPI is discussed below.

##### b) Pension increases

Since 2011 the consumer prices index (CPI), rather than RPI, has been the basis for increases to public sector pensions in deferment and in payment. Note that the basis of such increases is set by the Government, and is not under the control of the Fund or any employers.

At the 2019 valuation, we have continued to assume that CPI is 1.0% per annum lower than RPI. (Note that the reduction is applied in a geometric, not arithmetic, basis).

The RPI and CPI assumptions were later reviewed in light of the Chancellor's announcement on the reform of RPI in November 2020. From 1 January 2021, RPI inflation is assumed to be 0.4% p.a. lower than the 20 year point on the Bank of England implied Retail Price Index (RPI) inflation curve. This adjustment accounts for both the shape of the curve in comparison to the Fund's liability profile and the view that investors are willing to accept a lower return on investments to ensure inflation linked returns.

From 1 January 2021, CPI inflation is assumed to be 0.4% p.a. lower than the RPI assumption (i.e. 0.8% p.a. below the 20 year point on the Bank of England implied RPI inflation curve). This reflects the anticipated reform of RPI inflation from 2030 following the UK Statistics Authority's proposal to change how RPI is



calculated to bring it in line with the Consumer Prices Index including Housing costs (CPIH). This assumption will be reviewed at future valuations and the difference between RPI and CPI is expected to move towards 0.0% p.a. as we get closer to 2030.

### c) Life expectancy

The demographic assumptions are intended to be best estimates of future experience in the Fund based on past experience of LGPS funds which participate in Club Vita, the longevity analytics service used by the Fund, and endorsed by the actuary.

The longevity assumptions that have been adopted at this valuation are a bespoke set of “VitaCurves”, produced by the Club Vita’s detailed analysis, which are specifically tailored to fit the membership profile of the Fund. These curves are based on the data provided by the Fund for the purposes of this valuation.

Allowance has been made in the ongoing valuation basis for future improvements in line with the 2018 version of the Continuous Mortality Investigation model published by the Actuarial Profession and a 1.25% per annum minimum underpin to future reductions in mortality rates. This updated allowance for future improvements will generally result in lower life expectancy assumptions and hence a reduced funding target (all other things being equal).

The approach taken is considered reasonable in light of the long term nature of the Fund and the assumed level of security underpinning members’ benefits.

### d) General

The same financial assumptions are adopted for most employers (on the ongoing participation basis identified above), in deriving the funding target underpinning the Primary and Secondary rates: as described in [\(3.3\)](#), these calculated figures are translated in different ways into employer contributions, depending on the employer’s circumstances.

The demographic assumptions, in particular the life expectancy assumption, in effect vary by type of member and so reflect the different membership profiles of employers.



## Appendix F – Exit Credit Policy

The below sets out the general guidelines that the Lincolnshire Pension Fund (“the Fund”) will follow when determining the amount of an exit credit payable, if any, to a ceasing employer in line with Regulation 64 of the Local Government Pension Scheme Regulations 2013 (“the Regulations”). **Please note that these are guidelines only and the Fund will also consider any other factors that are relevant, or presented to them, on a case-by-case basis.**

### Admitted bodies:

- a) No exit credit will be payable in respect of admissions who joined the Fund before 14 May 2018 unless it is subject to a risk sharing arrangement as per paragraph c) below. Prior to this date, the payment of an exit credit was not permitted under the Regulations and this will have been reflected in the commercial terms agreed between the admission body and the letting authority/awarding authority/ceding employer. This will also apply to any pre-14 May 2018 admission which has been extended or ‘rolled over’ beyond the initial expiry date and on the same terms that applied on joining the Fund, and those admissions who joined the Fund after September 2020 and chose to become admitted through the Funds former standard admission route.
- a) No exit credit will be payable to any admission body who participates in the Fund via the default pass through approach (effective from September 2020) as set out in this Funding Strategy Statement. For the avoidance of doubt, whether an exit credit is payable to any admission body who participates in the Fund via the “Letting employer retains pre-contract risks” route is subject to its risk sharing arrangement, as per paragraph c) below.
- b) The Fund will make an exit credit payment in line with any contractual or risk sharing agreements which specifically covers the ownership of exit credits/cessation surpluses or if the admission body and letting authority have agreed any alternative approach (which is consistent with the Regulations and any other legal obligations). This information, which will include which party is responsible for which funding risk, must be presented to the Fund in a clear and unambiguous document with the agreement of both the admission body and the letting authority/awarding authority/ceding employer and within one month (or such longer time as may be agreed with the Administering Authority) of the admission body ceasing participation in the Fund.
- c) In the absence of this information or if there is any dispute from either party with regards to the interpretation of contractual or risk sharing agreements as outlined in c), the Fund will withhold payment of the exit credit until such disputes are resolved and the information is provided to the Administering Authority.
- d) Where a guarantor arrangement is in place, but no formal risk-sharing arrangement exists, the Fund will consider how the approach to setting contribution rates payable by the admission body during its participation in the Fund reflects which party is responsible for funding risks. This decision will inform the determination of the value of any exit credit payment.
- e) If the admission agreement ends early, the Fund will consider the reason for the early termination, and whether that should have any relevance on the Fund’s determination of the value of any exit credit payment. In these cases, the Fund will consider the differential between employers’ contributions paid (including investment returns earned on these monies), the total assets of the employer and the size of any cessation surplus.
- f) If an admitted body leaves on a gilts cessation basis (because no guarantor is in place), then any exit credit will normally be paid to the employer.





- g) The decision of the Fund is final in interpreting how any arrangement described under c), e), f) and g) applies to the value of an exit credit payment.

### **Scheduled bodies and resolution bodies**

- a) Where a guarantor arrangement is in place, but no formal risk-sharing arrangement exists, the Fund will consider how the approach to setting contribution rates payable by the employer during its participation in the Fund reflects which party is responsible for funding risks. This decision will inform the determination of the value of any exit credit payment.
- b) Where no formal guarantor or risk-sharing arrangement exists, the Fund will consider how the approach to setting contribution rates payable by the employer during its participation in the Fund reflects the extent to which it is responsible for funding risks. This decision will inform the determination of the value of any exit credit payment.
- c) The decision of the Fund is final in interpreting how any arrangement described under a) and b) applies to the value of an exit credit payment.
- d) If a scheduled body or resolution body becomes an exiting employer due to a reorganisation, merger or take-over, then no exit credit will be paid.
- e) If a scheduled body or resolution body leaves on a gilts cessation basis (because no guarantor is in place), then any exit credit will normally be paid to the employer.

### **General**

- a) The Fund will advise the exiting employer as well as the letting authority and/or other relevant scheme employers of its decision to make an exit credit determination under Regulation 64.
- b) Subject to any risk sharing or other arrangements and factors discussed above, when determining the cessation funding position the Fund will generally make an assessment based on the value of contributions paid by the employer during their participation, the assets allocated when they joined the Fund and the respective investment returns earned on both.
- c) The Fund will also factor in if any contributions due or monies owed to the Fund remain unpaid by the employer at the cessation date. If this is the case, the Fund's default position will be to deduct these from any exit credit payment.
- d) The final decision will be made by the Head of Pensions, in conjunction with advice from the Fund's Actuary and/or legal advisors where necessary, in consideration of the points held within this policy.
- e) The Fund accepts that there may be some situations that are bespoke in nature and do not fall into any of the categories above. In these situations the Fund will discuss its approach to determining an exit credit with all affected parties. The decision of the Fund in these instances is final.
- f) Where there is an exit credit payable, the Fund will advise the exiting employer of the amount due to be repaid and seek to make the payment within six months of the exit date or such longer time as the administering authority and the exiting employer may agree. In order to meet the six-month timeframe, the Fund requires prompt notification of an employer's exit and all data and relevant information as requested. The Fund is unable to make any exit credit payment until it has received all data and information requested.
- g) The guidelines above at point e) in the 'Admitted Bodies' section, and at points a) and b) in the 'Scheduled bodies and resolution bodies' section, make reference to the Fund 'considering the approach to setting contribution rates during the employer's participation'. The different funding approaches, including the parameters used and how these can vary based on employer type, are covered in detail in Section 3 of this document. Considering the approach taken when setting contribution rates of the exiting employer may help the Fund to understand the extent to which the

employer is responsible for funding the underlying liabilities on exit. For example, if contribution rates have been based on ongoing assumptions then this may suggest that these are also appropriate assumptions for exit credit purposes (subject to the other considerations outlined in Section 3.3). Equally, a shorter than usual funding time horizon or lower than usual likelihood of success parameter may reflect underlying commercial terms about how responsibility for pension risks is split between the employer and its guarantor. For the avoidance of doubt, each exiting employer will be considered in the round alongside the other factors mentioned above.





## Appendix G – Glossary

<b>Funding basis</b>	The combined set of assumptions made by the actuary, regarding the future, to calculate the value of the funding target at the end of the employer's time horizon. The main assumptions will relate to the level of future investment returns, salary growth, pension increases and longevity. More prudent assumptions will give a higher funding target, whereas more optimistic assumptions will give a lower funding target.
<b>Administering Authority</b>	The council with statutory responsibility for running the Fund, in effect the Fund's "trustees".
<b>Admission Bodies</b>	Employers where there is an Admission Agreement setting out the employer's obligations. These can be Community Admission Bodies or Transferee Admission Bodies. For more details (see <a href="#">2.3</a> ).
<b>Awarding Authority</b>	An employer which outsources or transfers a part of its services and workforce to another employer (usually a contractor). The contractor will pay towards the LGPS benefits accrued by the transferring members, but ultimately the obligation to pay for these benefits will revert to the Awarding Authority. An Awarding Authority will usually be a local authority, but can sometimes be another type of employer such as an Academy.
<b>Covenant</b>	The assessed financial strength of the employer. A strong covenant indicates a greater ability (and willingness) to pay for pension obligations in the long run. A weaker covenant means that it appears that the employer may have difficulties meeting its pension obligations in full over the longer term.
<b>Designating Employer</b>	Employers such as town and parish councils that are able to participate in the LGPS via resolution. These employers can designate which of their employees are eligible to join the Fund.
<b>Employer</b>	An individual participating body in the Fund, which employs (or used to employ) <b>members</b> of the Fund. Normally the assets and <b>funding target</b> values for each employer are individually tracked, together with its <b>Primary rate</b> at each <b>valuation</b> .
<b>Gilt</b>	A UK Government bond, ie a promise by the Government to pay interest and capital as per the terms of that particular gilt, in return for an initial payment of capital by the purchaser. Gilts can be "fixed interest", where the interest payments are level throughout the gilt's term, or "index-linked" where the interest payments vary each year in line with a specified index (usually RPI). Gilts can be bought as assets by the Fund, but in funding as an objective measure of a risk-free rate of return.
<b>Guarantee / guarantor</b>	A formal promise by a third party (the guarantor) that it will meet any pension obligations not met by a specified employer. The presence of a guarantor will mean, for instance, that the Fund can consider the employer's <b>covenant</b> to be as strong as its guarantor's.
<b>LGPS</b>	The Local Government Pension Scheme, a public sector pension arrangement put in place via Government Regulations, for workers in local government. These Regulations also dictate eligibility (particularly for Scheduled Bodies), members'



contribution rates, benefit calculations and certain governance requirements. The LGPS is divided into 100 Funds which map the UK. Each LGPS Fund is autonomous to the extent not dictated by Regulations, e.g. regarding investment strategy, employer contributions and choice of advisers.

<b>Maturity</b>	A general term to describe a Fund (or an employer's position within a Fund) where the members are closer to retirement (or more of them already retired) and the investment time horizon is shorter. This has implications for investment strategy and, consequently, funding strategy.
<b>Members</b>	The individuals who have built up (and may still be building up) entitlement in the Fund. They are divided into actives (current employee members), deferreds (ex-employees who have not yet retired) and pensioners (ex-employees who have now retired, and dependants of deceased ex-employees).
<b>Primary contribution rate</b>	The employer contribution rate required to pay for ongoing accrual of active members' benefits (including an allowance for administrative expenses). See Appendix D for further details.
<b>Profile</b>	The profile of an employer's membership or liability reflects various measurements of that employer's <b>members</b> , ie current and former employees. This includes: the proportions which are active, deferred or pensioner; the average ages of each category; the varying salary or pension levels; the lengths of service of active members vs their salary levels, etc. A membership (or liability) profile might be measured for its <b>maturity</b> also.
<b>Rates and Adjustments Certificate</b>	A formal document required by the LGPS Regulations, which must be updated at the conclusion of the formal <b>valuation</b> . This is completed by the actuary and confirms the contributions to be paid by each employer (or pool of employers) in the Fund for the period until the next valuation is completed.
<b>Scheduled Bodies</b>	Types of employer explicitly defined in the LGPS Regulations, whose employees must be offered membership of their local LGPS Fund. These include Councils, colleges, universities, academies, police and fire authorities etc, other than employees who have entitlement to a different public sector pension scheme (e.g. teachers, police and fire officers, university lecturers).
<b>Secondary contribution rate</b>	The difference between the employer's actual and <b>Primary contribution rates</b> . See <a href="#">Appendix D</a> for further details.
<b>Stabilisation</b>	Any method used to smooth out changes in employer contributions from one year to the next. This is very broadly required by the LGPS Regulations, but in practice is particularly employed for large stable employers in the Fund.
<b>Valuation</b>	A risk management exercise to review the <b>Primary and Secondary contribution rates</b> , and other statutory information for a Fund, and usually individual employers too.



# Investment Strategy Statement



## INVESTMENT STRATEGY STATEMENT

### INTRODUCTION

The Lincolnshire Pension Fund (“the Fund”), which is administered by Lincolnshire County Council (“the Administering Authority”), is required to maintain an Investment Strategy Statement (“ISS”) in accordance with Regulation 7 of the Local Government Pension Fund (Management and Investment of Funds) Regulations 2016.

The Administering Authority has delegated all its functions as administering authority to the Pensions Committee (“the Committee”). The ISS has been agreed by the Committee having taken advice from the Investment Consultant and Pension Fund Manager.

The ISS, which was last approved by the Committee on 21 March 2019, is subject to periodic review at least every three years and without delay after any significant change in investment policy. The Committee has consulted on the contents of the Fund’s investment strategy with such persons it considers appropriate.

The Fund is also required to maintain a Funding Strategy Statements (“FSS”) in accordance with Regulation 58 of the Local Government Pension Scheme Regulations 2013 (as amended). The FSS, which was last approved by the Pensions Committee on 19 March 2020, complies with these Regulations.

### INVESTMENT STRATEGY

The primary objective of the Lincolnshire Pension Fund is to provide pension benefits for members on their retirement and/or benefits on death, whether before or after retirement, and for their dependents.

The Committee aims to fund the benefits in such a manner that, in normal market conditions, all accrued benefits are fully covered by the value of the Fund’s assets and that an appropriate level of contributions is agreed by the employers to meet the cost of future benefits accruing. For employee members, benefits will be based on service completed and final salary (pre 1 April 2014) and/or the accumulation of individual years built up through the career average pension scheme (post 1 April 2014) and will take account of future inflation increases. This funding position will be reviewed at each triennial actuarial valuation, or more frequently as required.

#### Investment Beliefs

These beliefs form the foundation of discussions, and assist decisions, regarding the structure of the Fund and the strategic asset allocation. In addition, they are used to ensure that new members on the Pensions Committee understand previous investment decisions taken.

#### Belief 1:

**The Fund should take no more investment risk than is necessary to have a reasonable chance of achieving its objectives, and only where the Committee believes it will be rewarded over the longer term.**



It is recognised that investment risk is needed in the Fund to generate the required returns, however this needs to be considered on an on-going basis to ensure it is appropriate (i.e. not too high or too low) given the Fund's objectives

**Belief 2:**

**Funding and investment strategy are linked; as the funding position improves, the level of investment risk should be reduced.**

As the Fund moves closer to full funding (i.e. 100% assets to meet liabilities on an appropriately prudent assumption of investment return) then it is expected that the level of risk will be adjusted accordingly.

**Belief 3:**

**Investing in illiquid assets provides opportunities for enhancing returns, and investing in alternative asset classes helps to diversify the Fund structure.**

The Committee accepts that by "locking away" funds for longer periods of time, the Fund should expect to be compensated for the lack of liquidity in the form of higher expected returns. However it is understood that this is not suitable for all the assets in the Fund. The Fund's investments should be diversified by combining assets with different risk, return and liquidity characteristics, whilst maintaining realistic expectations about the potential for sources of return to become correlated under market stress. The Committee believes an appropriate portion of the Fund should be invested in non-core asset classes, i.e. alternative assets, to provide diversification and reduce overall volatility of returns.

**Belief 4:**

**Passive and active management both have roles to play in the Fund's structure; passive to deliver low cost asset class exposure and active to add potential value, understanding that active managers' success should be measured over a reasonable timeframe.**

The Committee believes that active managers can add a return premium over investment markets, over the longer term, but accept that this has a cost. Therefore this is balanced with allocations to passive management to produce market returns at a very low cost.

**Belief 5:**

**Environmental, social and governance (ESG) issues are important to the long term success of the Fund.**

The Committee believes that it should act as a responsible owner across all of its investments and that ESG issues and considerations have a financial impact on the long term performance of the Fund. The Fund works with managers and other organisations to understand the potential impact of the risks and opportunities relating to ESG matters.

**Belief 6:**

**Although fees and costs matter, it is the expected return net of all fees and costs that should be the Committee's focus, however transparency and understanding of costs is important.**

The cost of accessing different asset classes and different management styles must be understood to ensure that the Fund is obtaining value for money, however the expected net return is the most important consideration when assessing investment opportunities and monitoring investment performance. The Fund expects its managers to have signed up to the Cost Transparency Code, and it also participates in fee benchmarking to assess the fees being paid relative to other pension schemes.

**Investment of money in a wide variety of investments**

It is the Pensions Committee's policy to invest the assets of the Lincolnshire Pension Fund to spread the risk by ensuring a reasonable balance between different categories of investments. The Pensions Committee takes a long term approach to investment and invests in asset classes and individual investments that are expected to generate an attractive risk-adjusted return for the Pension Fund.

The Fund may invest in a wide range of investments including quoted and unquoted assets in Equities, Fixed Income, Property and Alternatives, either directly or through pooled investments. The Fund may also make use of derivatives, either directly or in pooled investments, for the purpose of efficient portfolio management or to hedge specific risks.

The Fund's approved strategic asset allocation is set out below. The table also includes the ranges within which the asset allocation may vary without reference to the Pensions Committee, and the maximum percentage of total Fund value that can be invested in these asset classes. The asset allocation is consistent with the Committee's views on the appropriate balance between generating a satisfactory long-term return on investments, whilst taking account of market risk and the nature of the Fund's liabilities. The current allocation may differ in the interim as assets are transferred to the sub funds within Border to Coast.

Asset class	Strategic allocation	Range	Maximum
Equity Assets	55%	+/- 7%	62%
UK equities	15%	+/- 2%	17%
Global equities	40%	+/- 5%	45%
Diversifying Growth Assets	31.5%	+/- 4.5%	36%
Diversified Alternatives (incl. infrastructure and	21%	+/- 3%	24%

multi asset credit)			
Property	10.5%	+/- 1.5%	12%
Protection Assets	13.5%	+/- 2%	15.5%
Fixed Income	12.5%	+/- 1.5%	14%
Cash	1%	+/- 0.5%	1.5%

The Regulations do not permit more than 5% of the Fund’s value to be invested in entities which are connected with that authority within the meaning of section 212 of the Local Government and Public Involvement in Health Act 2007(e). The investment policy of the Fund does not permit any employer-related investment, other than is necessary to meet the regulatory requirements with regards to pooling.

The Pensions Committee believes that the Fund’s portfolio is adequately diversified, and has taken professional advice to this effect from their investment consultant and independent advisor.

The strategic asset allocation includes ranges for each asset class within which the asset allocation can vary. In the event that any asset class range is breached, the Pensions Committee will be informed and the Fund’s officers will endeavour to bring the asset allocation back within the range within an appropriate period of time.

The Pensions Committee regularly reviews the suitability of the asset allocation, following advice from the officers, investment consultant and independent advisor.

It is intended that the Fund’s investment strategy will be reviewed at least every three years, following the latest actuarial valuation of the Fund. The investment strategy takes due account of the maturity profile of the Fund and the current funding position.

The Pensions Committee has set the following benchmark against which performance of the Fund will be measured:

Asset class	Benchmark
<b>Equity Assets</b>	
UK Equities	FTSE All Share
Global Equities	MSCI All Countries World Index
<b>Diversifying Growth Assets</b>	
Alternatives	LIBOR 3 Months + 4%
Property	
Property Venture	7% Per Annum
Property Unit Trusts	UK IPD Monthly Index
Infrastructure	6% Per Annum
Multi Asset Credit	LIBOR +4%
<b>Protection Assets</b>	
UK Gilts	FTSE UK Gilts All Stocks Index





Corporate Bonds	iBoxx £ Non-Gilts Index
UK Index Linked	FTSE UK Gilts Index-Linked Over 5 Years Index
Cash	LIBOR 3 Months

### The suitability of particular investments and types of investments

The actuarial valuation, at 31 March 2019, was prepared on the basis of an expected investment return of 4% p.a., based on a 71% likelihood of that return being achieved over the next 20 years, and assuming inflation (CPI) to be 2.3%. The Pensions Committee has set the investment objective of producing a long term return of 0.75% p.a. above the strategic benchmark.

In order to monitor the investment objective, the Pensions Committee requires the provision of detailed performance measurement of the Fund's investments. This is provided by the Fund's custodian on a quarterly basis. In addition, the Pensions Committee conducts a formal annual performance review of overall fund performance.

### The approach to risk

The Committee is aware that the Fund has a need to take risk to help it achieve its funding objectives. It has an active risk management programme in place that aims to help it identify the risks being taken and put in place processes to manage, measure, monitor and (where possible) mitigate the risks being taken. One of the Committee's overarching beliefs is to only take as much investment risk as is necessary.

The principal risks affecting the Fund are set out below:

Risk	Description	Mitigants
<b>Market</b>	Value of an investment decreases as a result of changing market conditions.	Strategic asset allocation, with suitable diversification and appropriate ranges, determined on a triennial basis.  The Committee has put in place rebalancing arrangements to ensure the Funds actual allocation does not deviate substantially from its target.
<b>Performance</b>	The Fund's investment managers fail to deliver returns in line with the underlying asset classes.	Analysis of market performance and investment managers' performance relative to their index benchmark on a quarterly basis.





		Investment Mangers present to the Committee on an annual basis.
<b>Valuation</b>	Valuations disclosed in the financial statements, particularly for unquoted investments, are not reflective of the value that could be achieved on disposal.	The valuation of investments is derived using a conservative valuation methodology and, where applicable, market observable data.
<b>Liquidity</b>	The Fund is not able to meet its financial obligations as they fall due or can do so only at an excessive cost.	The Fund maintains sufficient liquid funds at all times to ensure that it can meet its financial obligations.
<b>Interest rate</b>	A change in interest rates will result in a change in the valuation of the Fund's assets and liabilities.	The Fund regularly monitors its exposure to interest rates, and may consider hedging where appropriate.
<b>Foreign exchange</b>	An adverse movement in foreign exchange rates will impact on the value of the Fund's investments.	The Fund regularly monitors its foreign exchange exposure.
<b>Demographic</b>	Changes, such as increased longevity or ill-health retirement, will increase the value of the Fund's liabilities.	Demographic assumptions are conservative, regularly monitored, and reviewed on a triennial basis.
<b>Regulatory</b>	Changes to regulations and guidance may increase the cost of administering the Fund or increase the value of the Fund's liabilities.	The Fund ensures that it is aware of any actual or potential changes to regulations and guidance and will participate in consultations where appropriate.
<b>Governance</b>	The administering authority is unaware of changes to the Fund's membership which increases the value of its liabilities.	The Fund regularly monitors membership information and communicates with employers.

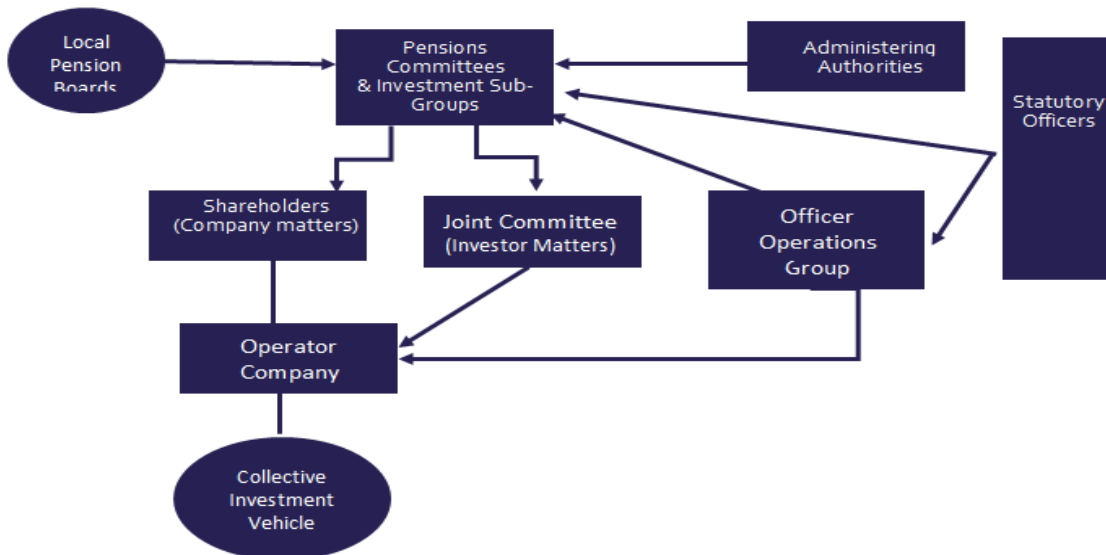
## Investment Pooling

In order to satisfy the requirements of the "Local Government Pension Scheme: Investment Reform and Guidance" issued by the Department for Communities and Local Government ("DCLG") in November 2015, the Pension Fund elected to become a shareholder in Border to Coast Pensions Partnership Limited (Border to Coast). Border to Coast is an FCA-regulated Operator and Alternative Investment Fund Manager ("AIFM").

Border to Coast is a partnership of the administering authorities of the following LGPS Funds:

- Bedfordshire Pension Fund
- Cumbria Pension Fund
- Durham Pension Fund
- East Riding Pension Fund
- Lincolnshire Pension Fund
- North Yorkshire Pension Fund
- South Yorkshire Pension Fund
- Surrey Pension Fund
- Teesside Pension Fund
- Tyne and Wear Pension Fund
- Warwickshire Pension Fund

The governance structure of Border to Coast is set out in the diagram below:



The Fund holds Border to Coast to account through the following mechanisms:

- A representative on the Shareholder Board, with equal voting rights, who will provide oversight and control of the corporate operations of Border to Coast.
- A representative on the Joint Committee who will monitor and oversee the investment operations of Border to Coast.



- Officer support to the above representatives from the Officer Operations Group and the Statutory Officer Group.

The Pension Fund retains the decision making powers regarding asset allocation and delegates the investment management function to Border to Coast.

A significant proportion of the Fund's investments are already made through Border to Coast, however where it is not practical or cost effective for assets to be transferred into the pool, they will continue to be managed at the Fund level. This is expected to predominantly include legacy unquoted investments such as limited partnerships. Whilst these assets may not be transferred, once these investments mature the proceeds will be reinvested into Border to Coast sub-funds. At the current time it is estimated that c. 70% of the Fund's assets will be invested in Border to Coast, subject to it having suitable management arrangements in place.

The Fund will perform an annual review of assets that are held outside of the pool, to ensure that it continues to demonstrate value for money. As required, the Fund will submit reports on the progress of asset transfers to the Scheme Advisory Board, in line with the guidance.

### **Approach to environmental, social and corporate governance (ESG) factors**

The Fund considers itself to be a responsible investor, taking ESG matters very seriously and monitoring the investment managers' approach to ESG.

### **Responsible Investment Beliefs**

These beliefs form the foundation of discussions, and assist decisions, regarding the structure of the Fund and the strategic asset allocation. In addition, they are used to ensure that new members on the Pensions Committee understand previous investment decisions taken.

#### **Belief 1:**

**Companies with a responsible ESG policy are expected to outperform companies without an ESG policy, over the longer term.**

The Committee believes that companies that have well developed ESG policies will generally provide better long term performance than those companies that have not considered ESG factors in their business.

#### **Belief 2:**

**The Committee considers that company engagement, rather than disinvestment, would be the better approach to fulfilling their responsible investment objectives. However, should a company not respond to engagement, disinvestment would be a consideration. Disinvestment on a whole sector basis is not within the Committee's beliefs.**



Disinvestment is a blunt tool that is not believed to provide the best outcomes over the medium to long term. The Fund will, through its managers and other organisations, engage with companies to bring change, but will consider company disinvestment if engagement fails.

**Belief 3:**

**Climate change and the expected transition to a low carbon economy is a long term financial risk to Fund outcomes.**

The Committee believes that climate change risk and the transition to a low carbon economy should be factored into asset allocation decisions and also investment decisions by managers to reduce the long term financial risk, but also to take advantage of the opportunities that may be available.

**Belief 4:**

**The Committee should focus on meeting its financial obligations to pay benefits to members. Financial considerations should therefore carry more weight than non-financial considerations.**

The main objective of the Pension Fund is to ensure that it is able to pay benefits to its members as and when they fall due. Therefore financial considerations will be at the forefront of any investment or asset allocation decisions.

**Belief 5:**

**The Fund's active investment managers should embed the consideration of ESG factors into their investment process and decision making.**

The Committee believes that the consideration of ESG factors when making investment decisions should not be an add-on but should be embedded into the whole investment selection process. Any active managers appointed by the Fund will be expected to evidence this.

**Belief 6:**

**The Fund should collaborate with other investors if it could have a positive impact, and also engage with them and investment managers to better understand ESG risks.**

The Committee believes that the Fund has a stronger voice when working with others, be it Border to Coast Pensions Partnership, Local Authority Pension Fund Forum (LAPFF) or any other organisations. The Fund will work with them and the investment managers to ensure that it understands the ESG risks and how best to address them.

It is considered that the Pensions Committee represents the views of the Fund membership and, in addition, the views of the Local Pension Board are taken into account as part of their review of this document.



## **The exercise of rights attaching to investments (including voting rights)**

The Fund has published its Responsible Investment Policy and Voting Guidelines on the shared website at [www.wyph.org.uk](http://www.wyph.org.uk).

Lincolnshire Pension Fund is fully committed to responsible investment (RI) to improve the long term value for shareholders. The Fund believes that well governed companies produce better and more sustainable returns than poorly governed companies. The Fund also believes that asset owners, either directly (where resources allow) or through their external managers and membership of collaborative shareholder engagement groups (such as LAPFF), should influence the Board/Directors of underperforming companies to improve the management and financial performance of those companies.

As global investors, the Fund expects the principles of good stewardship to apply globally, whilst recognising the need for local market considerations in its application. The Fund is in the process of preparing its statement for the 2020 UK Stewardship code. This will be included within the ISS once it has been completed and approved by the Committee and the Financial Reporting Council.

## **Compliance and monitoring**

The investment managers are required to adhere to the principles set out in this Investment Strategy Statement, and Officers report to the Pensions Committee where any investment managers do not comply.

The Investment Strategy Statement of the Lincolnshire Pension Fund will be reviewed by the Pensions Committee at least every 3 years and more regularly if considered appropriate or amendments are required.



# Communication Policy Statement

## COMMUNICATION POLICY STATEMENT

Lincolnshire County Council, as administering authority for the Local Government Pension Scheme, is required by statute to publish a communications policy statement. The Fund communicates with over 270 employers and over 75,000 scheme members, in addition to a large number of other interested parties.

The Regulations governing the Local Government Pension Scheme are laid before parliament by the Ministry of Housing, Communities and Local Government. One of the key requirements they make on all Administering Authorities is to prepare, maintain and publish a written statement setting out the information below:-

- a) The Fund must now prepare, maintain and publish a written statement setting out its policy concerning communications with
  - members;
  - representatives of members;
  - prospective members; and
  - employing authorities.
  
- b) In particular, the statement must set out the Fund's policy on
  - i. the provision of information and publicity about the Scheme to members, representatives of members and employing authorities (including non-Scheme Employers);
  - ii. the format, frequency and method of distributing such information or publicity; and
  - iii. the promotion of the Scheme to prospective members and their employing authorities.

The day-to-day administration of the Local Government Pension Scheme is carried out on behalf of the County Council by West Yorkshire Pension Fund (WYPF), in a shared service arrangement. Communication material is produced by WYPF in collaboration with the Pensions Team in Lincolnshire. All arrangements for forums, workshops and meetings covered within this statement are made in partnership with WYPF.

The Fund communicates with all stakeholders, as defined in specific legislation, and listed above.

Communication is increasingly distributed via electronic means, with all documents available on a dedicated Pensions website ([www.wypf.org.uk](http://www.wypf.org.uk)).

WYPF provide a dedicated enquiry phone numbers and emails for both scheme members and employers for pension related enquiries. For scheme members it is 01274 434999 and [pensions@wypf.org.uk](mailto:pensions@wypf.org.uk), and for employers it is 01274 434900 and [wypf.pfr@wypf.org.uk](mailto:wypf.pfr@wypf.org.uk).

The appropriately qualified staff from the County Council, WYPF or external advisers will deliver presentations to groups of stakeholders and conduct individual meetings.

The Fund’s objective in respect of communication is to comply with relevant legislation and ensure relevant individuals and employers receive accurate and timely information about their pension arrangements. Methods of communication are set out in the table below.

### Communications events - Scheme Members

Communication	Format	Frequency	Method of Distribution
LGPS active members (including representatives of retired members)	Newsletter	2 per year	Mail
	www.wypf.org.uk	Constant	Web
	Contact centre - Bradford	8.45 to 4.30 Monday to Friday	Telephone E-mail Face to face
	County Offices, Lincoln	8.00 to 5.00 Monday to Friday	Face to face
	Social media	Constant	Web
	Annual benefit statement	1 per year	Mail/electronic
	Roadshows	Quarterly	Face to face/virtual
	Mid-Life course Pre-retirement course	Currently on trial Monthly	Face to face/virtual Face to face/virtual
LGPS deferred members (including representatives of deferred members)	www.wypf.org.uk	Constant	Web
	Contact Centre - Bradford	8.45 to 4.30 Monday to Friday	Telephone E-mail Face to face
	County Offices, Lincoln	8.00 to 5.00 Monday to Friday	Face to face
	Social media	Constant	Web
	Newsletter	1 per year	Mail
LGPS pensioner members (including representatives of retired members)	www.wypf.org.uk	Constant	Web
	Contact centre - Bradford	8.45 to 4.30 Monday to Friday	Face to face Telephone E-mail
	County Offices, Lincoln	8.00 to 5.00 Monday to Friday	Face to face
	Pension advice slips	As and when net pension varies by 25p or more	Mail



P60	1 per year	Mail
Social media	Constant	Web
Newsletter	1 per year	Mail

### Communications events - Employers

Communication	Format	Frequency	Method of Distribution
Employers	Pension Fund Representatives	8.30 to 4.30 Monday to Friday	Face to face Telephone E-mail
	Website	Constant	Web
	Fact card	1 per year	Mail
	Fact sheets	Constant	Web
	Employer guide	Constant	Web/electronic document
	Ad hoc training	As and when required	Face to face/virtual
	Update sessions	2 per year	Meeting/virtual
	Annual meeting	1 per year	Meeting/virtual
	Manuals/toolkits	Constant	Web/electronic document
	Social media	Constant	Web
	Workshops	5 per year	Face to face/virtual
	Introduction to Pensions	Bi-monthly	Face to face/virtual
	Training webinars	Constant	Web
	Online training video	Constant	Web



# Governance Policy and Compliance Statement



Lincolnshire County Council, as administering authority (and Scheme Manager) for the Local Government Pension Scheme, is required by statute to publish a governance compliance statement. The Council has elected to do this by publishing a concise Governance Policy Statement and then to outline, as required by legislation, the extent to which that statement and the underlying practices demonstrate compliance with best practice guidance as published by the Department for Communities and Local Government. This latter aspect constitutes the Governance Compliance Statement.

The Governance Policy and Compliance Statements are set out in turn below.

## **GOVERNANCE POLICY STATEMENT**

The County Council has delegated its pension fund administering authority functions to a Pensions Committee and the Executive Director – Resources. The Public Service Pensions Act (2013) required all administering authorities to introduce a local Pension Board to assist the Scheme Manager.

### **Pensions Committee**

The Pensions Committee has 11 members in total, 8 of which are County Councillors and 3 co-opted members. All the members have full voting rights.

The 8 County Councillors represent the political balance of the Council.

The 3 co-opted members comprise:

- 1 representative from the other local authorities within the County,
- 1 representative for non Local Authority employers, and
- 1 Trade Union representative, reflecting the interests of scheme members.

Under the County Council's Constitution, the Pensions Committee exercises the following functions, to;

- Drawing upon appropriate professional advice, to set investment policies for the Fund, including the establishment and maintenance of a strategic benchmark for asset allocation, and approval of the Investment Strategy Statement.
- To review the performance of Border to Coast Pensions Partnership Limited and its sub-funds, legacy fund managers and associated professional service providers.



- To approve the annual Report and Statement of accounts of the fund.
- To consider any other matters relevant to the operation and management of the fund.
- As necessary and appropriate issue instructions to the Council's representative as shareholder of Border to Coast Pensions Partnership Limited on matters affecting the exercise of the Council's rights as shareholder in the company.
- To respond to any relevant consultations impacting upon the benefit provisions of the Local Government Pension Scheme.

In fulfilling its functions the Committee shall have regard to the advice of the Lincolnshire Local Pension Board established in accordance with the Local Government Pension Scheme (Amendment) (Governance) Regulations 2015 and shall receive and consider recommendations from the Border to Coast Pensions Partnership Joint Committee.

The Pensions Committee has four regular quarterly meetings, two manager monitoring meetings and two training meetings each year. In addition, one or more special meetings may be held as required.

The Pensions Committee's regular quarterly meetings are open to the public and agendas, reports and minutes are made available through the County Council's website. An annual report on the management of the fund is provided to all scheme employers with an abbreviated version distributed to scheme members.

### **Executive Director – Resources**

The Executive Director – Resources is responsible for the day-to-day administration of the benefits and assets of the pension scheme, specifically to:

- authorise payment of statutory pensions and allowances,
- undertake or arrange for all necessary transactions associated with the management of the assets of the Pension Fund, and
- agree appropriate means of securing external representation on the Pensions Committee, in consultation with relevant external bodies.

### **Lincolnshire Pension Board**

The Lincolnshire Pension Board will ensure the Scheme Manager effectively and efficiently complies with the Code of Practice on the governance and administration of public service pension schemes issued by the Pensions Regulator. The Board will also ensure that it complies with the knowledge and understanding requirements in the Pensions Regulator's Code of Practice.

In addition to the local structure, the Lincolnshire Pension Board is accountable to the Pensions Regulator and the National Scheme Advisory Board.

The Pensions Regulator will also be a point of escalation for whistle blowing or similar issues (supplementary to the whistle blowing policy and anti-fraud and corruption policy operated by the administering authority, which operate to include all of the functions of the Council and its advisers).

The role of the Lincolnshire Pension Board is set out below:

- Assist Lincolnshire County Council as Scheme Manager;
- To secure compliance with the scheme regulations and other legislation relating to the governance and administration of the scheme and any statutory pension scheme that is connected with it;
- To secure compliance with requirements imposed in relation to the scheme and any connected scheme by the Pensions Regulator; and
- In such other matters as the scheme regulations may specify.

The terms of reference for the Board are available on the Funds shared website with WYPF at [www.wypf.org.uk](http://www.wypf.org.uk).

The Lincolnshire Pension Board consists of five members:

- two employer representatives (to represent all employers within the Scheme);
- two scheme members representatives (to represent all members of the Scheme (active, deferred and pensioner)); and
- an independent member (to act as Chairman).

The employer and scheme member representatives can vote. The Independent Chairman cannot vote.

The Lincolnshire Pension Board has a minimum of four meetings each year. In addition, Board members must attend regular training events.

The Lincolnshire Pension Board meetings are open to the public and agendas, reports and minutes are made available through the Funds shared website with WYPF at [www.wypf.org.uk](http://www.wypf.org.uk). The Independent Chairman of the Board reports to the quarterly Pensions Committee to provide an update on the Board's work and any assurance given. An annual report on the work of the Board is included in the Fund's annual report, which is published on the Council's website and provided to all scheme employers with an abbreviated version distributed to scheme members.

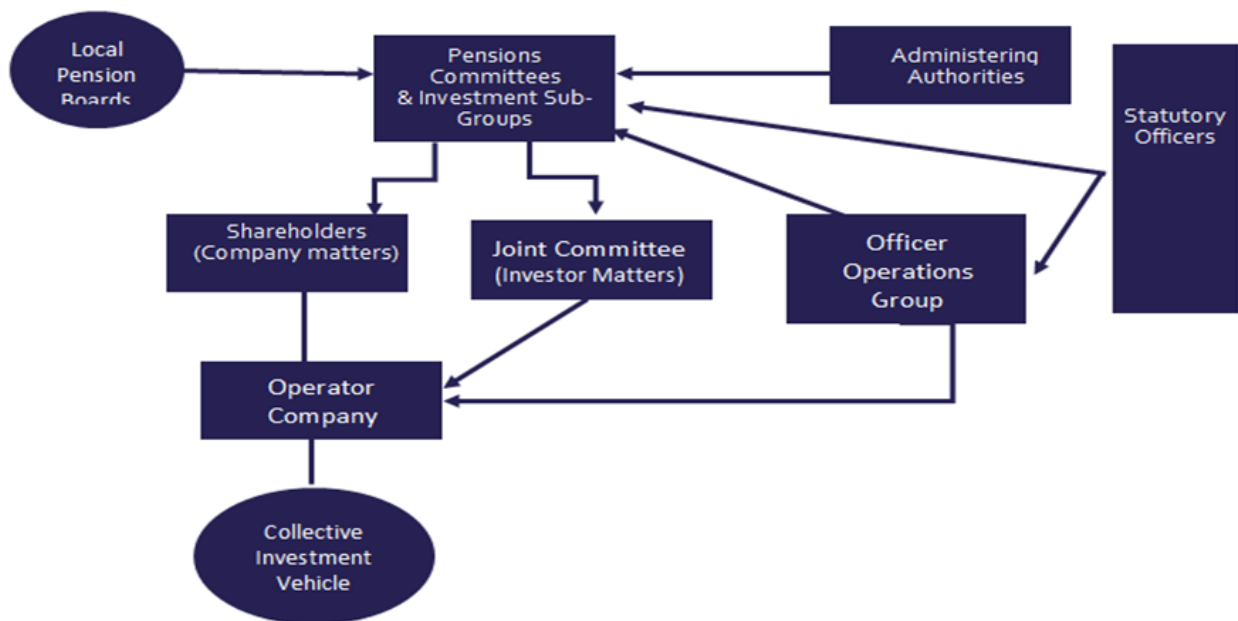
Any complaint or allegation of breach of due process brought to the attention of the Lincolnshire Pension Board shall be dealt with in accordance with the Fund's Breaches Reporting procedure and the Code of Practice as published by the Pensions Regulator.

Any questions about the governance of the Lincolnshire Local Government Pension Fund should be addressed to Jo Ray, Head of Pensions (email: [jo.ray@lincolnshire.gov.uk](mailto:jo.ray@lincolnshire.gov.uk) or telephone 01522 553656).

### Asset Pooling Governance

In response to the change in regulations, LGPS Funds have to pool the investment of their assets. Lincolnshire Pension Fund is a Partner Fund in the Border to Coast Pensions Partnership Limited (Border to Coast), one of the eight asset pools created.

The diagram below shows the governance structure for Border to Coast.



The Fund holds Border to Coast to account through the following mechanisms:

- A representative on the Shareholder Board, with equal voting rights, who will provide oversight and control of the corporate operations of Border to Coast (LCC S151 Officer).
- A representative on the Joint Committee who will monitor and oversee the investment operations of Border to Coast (Pensions Committee Chairman).
- Officer support to the above representatives from the Officer Operations Group and the Statutory Officer Group (Head of Pensions and S151 Officer).

The Pension Fund retains the decision making powers regarding asset allocation and delegates the investment management function to Border to Coast, where asset have been transitioned.

## GOVERNANCE COMPLIANCE STATEMENT

Principle		Full Compliance	Comments
<b>A - Structure</b>	a. The management of the administration of benefits and strategic management of fund assets clearly rests with the main committee established by the appointing council.	Yes	See terms of reference for the Pensions Committee in the Policy Statement above.
	b. That representatives of participating LGPS employers, admitted bodies and scheme members (including pensioner and deferred members) are members of either the main or secondary committee established to underpin the work of the main committee.	Partial	The Council has not, to date, seen the need to establish a secondary committee/panel. It will, however, keep this aspect under review and does establish working groups from the Committee to deal with specific issues. Pensioner and deferred beneficiaries are not presently represented directly on the Committee – see B a. below.
	c. That where a secondary committee or panel has been established, the structure ensures effective communication across both levels.	Not Relevant	As discussed above, no such forum has been established as yet.
	d. That where a secondary committee or panel has been established, at least one seat on the main committee is allocated for a member from the secondary committee or panel.	Not Relevant	As discussed above, no such forum has been established as yet.
<b>B - Representation</b>	a. That all key stakeholders are afforded	Partial	The Committee has 11 members, all with

	<p>the opportunity to be represented within the main or secondary committee structure. These include :-</p> <ul style="list-style-type: none"> <li>• Employing authorities (including non-scheme employers, e.g. admitted bodies);</li> <li>• Scheme members (including deferred and pensioner scheme members),</li> <li>• Where appropriate, Independent professional observers, and</li> <li>• Expert advisors (on an ad hoc basis)</li> </ul>		<p>voting rights, of which 8 are County Council Councillors. Other members include one representing other local authorities (district councils) and one representing small scheduled bodies, currently from an Internal Drainage Board. Member related issues are dealt with by having a trade union representative on the Committee. Given the statutory guarantee that exists in respect of member benefits, this is felt to be sufficient representation. The Council will review this aspect periodically. The Committee have appointed an independent investment advisor who attends all Committees.</p>
	<p>b. That where lay members sit on the main or secondary committee, they are treated equally in terms of access to papers, meetings and training and are given full opportunity to contribute to the decision making process, with or without voting rights.</p>	<p>Yes</p>	<p>All members of the Committee have full voting rights and equal access to information, training, etc.</p>
<p><b>C – Selection and Role of Lay Members</b></p>	<p>a. That committee or panel members are made fully aware of the status, role and function they are required to perform on either a main or secondary committee.</p>	<p>Yes</p>	<p>Nationally customised training is available to all members and this is supplemented by locally provided induction sessions for new members of the Committee. In addition, the Committee agrees an annual training plan with specific topics covered on set dates.</p>



	<b>b. That at the start of any meeting, committee members are invited to declare any financial or pecuniary interest related to specific matters on the agenda.</b>	Yes	<b>The declaration of member's interests is a standard item on the agenda of the Pensions Committee.</b>
<b>D - Voting</b>	<b>a. That the policy of individual administering authorities on voting rights is clear and transparent, including the justification for not extending voting rights to each body or group represented on main LGPS committees.</b>	Yes	<b>Full voting rights are given to all members of the Committee.</b>
<b>E – Training/Facility Time/Expenses</b>	<b>a. That in relation to the way in which statutory and related decisions are taken by the administering authority, there is a clear policy on training, facility time and reimbursement of expenses in respect of members involved in the decision-making process.</b>	Yes	<b>See C a. above. All expenses incurred by members of the Pensions Committee are either met by the body they represent or directly by the Fund itself.</b>
	<b>b. That where such a policy exists, it applies equally to all members of committees, sub-committees, advisory panels or any other form of secondary forum.</b>	Yes	<b>All members are treated equally in every respect.</b>
	<b>c. That the administering authority considers the adoption of annual training plans for committee members and maintains a log of all such training undertaken.</b>	Yes	<b>The Committee agrees an annual training plan with specific topics covered on set dates. All training undertaken by members of the Pensions Committee is recorded and additional training</b>

			opportunities are regularly brought to the attention of the Committee, either in monthly update letters or in reports taken to Committee.
<b>F – Meetings - Frequency</b>	<b>a. That an administering authority’s main committee meet at least quarterly.</b>	Yes	<b>See Compliance Policy Statement above.</b>
	<b>b. That an administering authority’s secondary committee or panel meet at least twice a year and is synchronised with the dates when the main committee sits.</b>	Not Relevant	<b>As discussed above, no such forum has been established as yet.</b>
	<b>c. That an administering authority who does not include lay members in their formal governance arrangements, provide a forum outside of those arrangements by which the interests of key stakeholders can be represented.</b>	Not Relevant	<b>Three added members exist and have equal rights with all mainstream members in all respects.</b>
<b>G – Access</b>	<b>a. That, subject to any rules in the council’s constitution, all members of main and secondary committees or panels have equal access to committee papers, documents and advice that falls to be considered at meetings of the main committee.</b>	Yes	<b>All members are treated equally in every respect.</b>
<b>H – Scope</b>	<b>a. That administering authorities have taken steps to bring wider scheme issues within the scope of their governance arrangements.</b>	Partial	<b>The terms of reference of the Pensions Committee were changed a number of years ago to include benefit related matters which, up until that time, had been dealt with elsewhere within the</b>

			<p><b>governance arrangements of the Council. A report on the administration of the scheme is taken to each quarterly committee meeting.</b></p> <p><b>At present the Council does not believe there is a strong argument in favour of appointing an independent professional observer on administration/governance issues in addition to the independent advisor already in place in respect of investment matters.</b></p>
<b>I - Publicity</b>	<p><b>a. That administering authorities have published details of their governance arrangements in such a way that stakeholders with an interest in the way in which the scheme is governed, can express an interest in wanting to be part of those arrangements.</b></p>	<b>Yes</b>	<p><b>The County Council publishes the many governance documents and communicates regularly with employers and scheme members.</b></p>

# Shared Service Pension Administration Strategy

## **Contents**

- 1. Regulatory framework and purpose**
- 2. Review of the strategy**
- 3. Liaison and communication**
- 4. Employer duties and responsibilities**
- 5. Payments and charges**
- 6. Administering authority duties and responsibilities**
- 7. Unsatisfactory performance**
- 8. Appendices**
  - a. Authorised contacts form**
  - b. Schedule of charges**
  - c. Charging levels**

## Regulatory framework and purpose

### 1. The regulations

This strategy is made under Regulation 59 of The Local Government Pension Scheme Regulations (LGPS) 2013.

In line with these regulations West Yorkshire Pension Fund (WYPF), Lincolnshire Pension Fund (LPF), Hounslow Pension Fund (HPF) and Barnet Pension Fund (BPF) employers have been consulted on the strategy, and a copy has been sent to the secretary of state.

#### 1.1. Purpose

This strategy covers West Yorkshire Pension Fund, Lincolnshire Pension Fund, Hounslow Pension Fund and Barnet Pension Fund, administered under a collaboration agreement. Within this document the shared service administration, based in Bradford with a satellite office in Lincoln, will be referred to as 'the administrator'.

This strategy outlines the processes and procedures to allow WYPF, LPF, HPF, BPF and employers to work together in a cost-effective way to administer the LGPS whilst maintaining an excellent level of service to members. It recognises that working co-operatively and collaboratively will be key to achieving these aims.

Each of the funds that make up WYPF's shared service arrangement also manage and maintain separate stand-alone fund policies which are available under the relevant fund's 'policies' area on the shared service website. Where there is a conflict between the shared administration strategy and a fund's stand-alone policy the individual fund's policy will prevail.

### 2. Review of the strategy

This strategy will be reviewed as soon as reasonably possible following any changes to the regulations, processes or procedures that affect the strategy or on an annual basis if this occurs sooner.

Changes to this strategy will be made following consultation with employers and a copy of the updated strategy will be sent to the secretary of state.

The administrator will constantly seek to improve communications between itself and the employers.

Employers are welcome to discuss any aspect of this strategy with the administrator at any time and may make suggestions for improvement to the strategy.

### 3. Liaison and communication

#### 3.1. Authorised contacts for employers

Each employer will nominate a contact to administer the three main areas of the LGPS:

- a strategic contact for valuation, scheme consultation, discretionary statements and IDRPCs
- an administration contact for the day-to-day administration of the scheme, completing forms and responding to queries, and
- a finance contact for completion and submission of monthly postings and co-ordination of exception reports

If they wish, employers may also nominate additional contacts by completing an authorised user list. If a third-party organisation provides services for the employer they too can be added as an authorised contact.

All contacts will receive a login name and password that allows them to access the Civica employer portal for online administration and the combined remittance and monthly return.

When registering, each contact should complete a **Main contact registration** form and **Authorised user list** form, and sign the administrator's user agreement for the secure administration facility.

The three main contacts are responsible for ensuring that contacts are maintained by notifying the administrator when one leaves and registering new contacts where necessary.

## 3.2. Liaison and communication with employers

The administrator will provide the following contact information for employers and their members.

- A named Pension Fund Representative for regulatory or administration queries, training, advice and guidance
- A named Finance Business Partner to assist with the monthly returns process
- A dedicated contact centre for member queries

In addition to this, the administrator takes a multi-channel approach to communication with its employers.

Format of communication	Frequency	Method of distribution
Pension Fund Representatives	8.30am to 4.30pm Monday to Friday	Face-to-face/telephone/e-mail
Website	Constant	Web
Fact card	1 per year	Mail
Fact sheets	Constant	Web
Employer guide	Constant	Web/electronic document
<i>Ad hoc</i> training	As and when required	Face-to-face
Update sessions	Up to 2 per year	Meeting
Annual meeting	1 per year	Meeting
Manuals/toolkits	Constant	Web/electronic document
<i>Pension Matters</i> and <i>round-up</i>	12 per year and as and when required	Wordpress blog and gov.direct bulk mail
Social media	Constant	Web
<i>Ad hoc</i> meetings	As and when required	Face-to-face
Employer webcasts	1 per week	Cloud hosted live webinar

## 4. Employer duties and responsibilities

When carrying out their functions employers must have regard to the current version of this strategy.

### 4.1. Events for notification

4.1.1. Employers should be able to provide the following information in relation to their employees in the Fund

Event	Preferred method of notification	Other methods available	Target	Acceptable performance
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## PENSION ADMINISTRATION STRATEGY

Event	Preferred method of notification	Other methods available	Target	Acceptable performance
Monthly postings (submitted via secure portal)	Approved spreadsheet	None	19th day of the month following the month in which contributions were deducted	100% compliance of compliance of returns received in target
New starters	Monthly return		Notified via the monthly return, the administrator will process the data within two weeks following monthly return submission	90% compliance or better
Change of hours, name, payroll number or job title	Monthly return (exception report)	Web form	<p>Notified via monthly returns, the administrator will process the data within two weeks following monthly submission.</p> <p>For exception report output from the monthly return, change data response must be provided to the administrator within two weeks of receipt of the exception report.</p> <p>If the employer isn't using monthly return then information is due within six weeks of change event.</p>	90% compliance or better
50/50 and main scheme elections	Monthly return		Notified by the employer via monthly return, the administrator will process the data within two weeks following monthly data submission.	90% compliance or better
Service breaks/absences	Web form		Within six weeks of the date of the absence commencing	90% compliance or better
Under three-month optouts	Monthly return		Notified by the employer via monthly return, the administrator will process the data within two weeks following monthly data submission.	90% compliance or better
Leavers	Monthly return		Notified by the employer via monthly	90% compliance or better



Event	Preferred method of notification	Other methods available	Target	Acceptable performance
	Web form Monthly returns (exception reports)		return, the administrator will process the data within two weeks following monthly data submission, else within six weeks of leaving.  For exception reports, leaver forms must be provided within two months of receipt of the exception report.	
Retirement notifications	Web form		10 days before the member is due to retire unless the reason for retirement is ill health or redundancy	90% compliance
Death in service notifications	Web form		Within three days of the date of notification	100% compliance

#### 4.1.2. Notifiable events

Employers should also provide information on any circumstances which might affect their future participation in the Fund or their ability to make contributions to the Fund "notifiable events". These include the following:

- **A decision which will restrict the employer's active membership in the Fund in future**  
Examples include: ceasing to admit new members under an admission agreement; ceasing to designate a material proportion of posts for membership; setting up a wholly owned company whose staff will not all be eligible for Fund membership; outsourcing a service which will lead to a transfer of staff
- **Any restructuring or other event which could materially affect the employer's membership**  
Examples include: a Multi-Academy Trust re-structuring so there is change in constituent academies, the employer merging with another employer (regardless of whether or not that employer participates in the Fund), a material redundancy exercise, significant salary awards being granted, a material number of ill health retirements, large number of employees leaving voluntarily before retirement or the loss of a significant contract or income stream
- **A change in the employer's legal status or constitution which may jeopardise its participation in the Fund**  
Examples include the employer ceasing business (whether on insolvency, winding up, receivership or liquidation), loss of charitable status, loss of contracts or other change which means the employer no longer qualifies as an employer in the Fund
- **If the employer has been judged to have been involved in wrongful trading**
- **If any senior personnel, e.g. directors, owners or senior officers have been convicted for an offence involving dishonesty, particularly where related to the employer's business**
- **Where the employer has, or expects to be, in breach of its banking covenant**
- **Details of any improvement notice (or equivalent) served by the appropriate regulator, e.g. Education**

**Funding and Skills Agency, Office for Students, Charity Commission, Regulator for Social Housing etc, or S114 notice for local authorities**

Employers should provide this information in advance of the event occurring (where possible) or as soon as practicable thereafter.

### 4.2. Responsibilities

Employers are responsible for ensuring that member and employer contributions are deducted at the correct rate, including any additional contributions. Organisations with third-party providers can't delegate responsibility for this even if day-to-day tasks are carried out by that provider.

The administrator is not responsible for verifying the accuracy of any information provided by the employer for the purpose of calculating benefits under the provisions of the Local Government Pension Scheme. That responsibility rests with the employer.

Any over-payment as a result of inaccurate information being supplied by the employer shall be recovered from that employer.

In the event of the administrator being fined by The Pensions Regulator, this fine will be passed on to the relevant employer where that employer's actions or inaction caused the fine

Employers are responsible for keeping the Administering Authority informed of all events or decisions which might affect their participation in the Scheme, including the 'notifiable events' as set out in 4.1.2 above. In such circumstances the Administering Authority may increase an employer's contribution as set out in the Funding Strategy statement. Any increase may be backdated where the employer has failed to provide information to the Administering Authority in a timely manner.

### 4.3. Discretionary powers

The employer is responsible for exercising the discretionary powers given to employers by the regulations. The employer is also responsible for compiling, reviewing and publishing its policy to employees in respect of the key discretions as required by the regulations. A copy of these discretions should be sent to the administrator.

### 4.4. Member contribution bands

Employers are responsible for assessing and reassessing the contribution band that is allocated to a member at least once a year in April or more frequently if required in their policy. The employer must also inform the member of the band that they have been allocated on joining the scheme and when they have been reallocated to a different band.

### 4.5. Internal dispute resolution procedure (IDRP)

Employers must nominate an adjudicator to deal with appeals at stage one of the IDRP where the dispute is against a decision the employer has made or is responsible for making. Employers are responsible for providing details of the IDRP and the adjudicator in writing to members when informing them of decisions they have made.

## 5. Payments and charges

### 5.1. Payments by employing authorities

Employing authorities will make all payments required under the LGPS regulations, and any related legislations, promptly to the relevant pension fund and/or its additional voluntary contribution (AVC) providers (Prudential/Scottish Widows/Standard Life) as appropriate.

### 5.2. Paying contributions

Member and employer contributions can be paid over at any time and should be accompanied by a monthly postings submission must be paid to the relevant fund by the 19th day of the month following the month in which the deductions were made. The monthly posting submission should be uploaded to the administrator by the same deadline and the data should reconcile to the payment made to the relevant fund.

Where the 19th falls on a weekend or bank holiday, the due date becomes the last working day prior to the 19th.

### **5.3. AVC deductions**

Employers will pay AVCs to the relevant provider within one week of them being deducted.

### **5.4. Late payment**

The employer can be reported to The Pensions Regulator where contributions are received late in accordance with the regulator's code of practice. If a matching monthly posting submission is not provided with a contribution payment by the deadline this will also be recorded as a late payment because the relevant pension fund will not be able to correctly allocate the payment received.

### **5.5. Early retirement costs.**

Employers should pay the full amount of the cost of any early retirements.

WYPF employers must pay this within the 30-day payment term stated on the invoice. Depending on the ability to pay, WYPF may agree to payment by monthly instalments over a maximum period of 12 months. Interest will be charged at Bank of England base rate plus 1% if this option is agreed.

LPF, BPF and HPF will invoice their respective funds' employers and will have their own payment terms that should be discussed with them if the need arises.

### **5.6. Interest on late payment**

In accordance with the LGPS regulations, interest may be charged on any amount overdue from an employing authority by more than one month.

### **5.7. Employer contributions**

Employers' contributions rates are not fixed and employers are required to pay whatever is necessary to ensure that the portion of the fund relating to their organisation is sufficiently funded to meet its liabilities.

### **5.8. Actuarial valuation**

An actuarial valuation of the fund is undertaken every three years by the fund actuary. The actuary balances the fund's assets and liabilities in respect of each employer and assesses the appropriate contribution rate and any secondary payment, if appropriate, for each employer for the subsequent three years.

### **5.9. Administration charges**

The cost of running the administrator is charged directly to the shared service partners; the actuary takes these costs into account in assessing employers' contribution rates.

## **6. Administering authority duties and responsibilities**

When carrying out their functions the administrator will have regard to the current version of the strategy.

## 6.1. Scheme administration

The administrator will ensure that training sessions and annual meetings are held on a regular basis and actively seek to promote the Local Government Pension Scheme via the following events.

- Employer annual meeting
- Member annual meeting where appropriate
- Pre retirement courses
- New starters induction courses
- Employer training webcasts (replacing workshops)
- Bite size training videos

## 6.2. Responsibilities

The administrator will ensure the following functions are carried out.

- 6.2.1. Provide a helpdesk facility for enquiries, available during normal office hours, providing a single point of access for information relating to the schemes being administered
- 6.2.2. Create a member record for all new starters admitted to the scheme
- 6.2.3. Collect and reconcile employer and employee contributions
- 6.2.4. Maintain and update members' records for any changes received by the administrator
- 6.2.5. At each actuarial valuation the administrator will forward the required data in respect of each member and provide statistical information over the valuation period to the relevant fund so that their actuary can determine the assets and liabilities for each employer
- 6.2.6. Each fund will communicate the results of the actuarial valuation to the relevant employers
- 6.2.7. Produce a benefit statement each year for every active, deferred and pension credit member
- 6.2.8. Provide estimate of retirement benefits on request by the employer
- 6.2.9. Calculate and pay retirement benefits, deferred benefits and death in service benefits in accordance with LGPS rules, members' options and statutory limits.
- 6.2.10. Comply with HMRC legislation

## 6.3. Decisions

The administrator will ensure that members are notified of any decisions made under the scheme regulations in relation to their benefits within 10 working days of the decision being made and will ensure the member is informed of their right of appeal.

## 6.4. Discretionary powers

The administering authorities with support from the administrator will ensure the appropriate policies are formulated, reviewed and publicised in accordance with the scheme regulations.

## 6.5. Internal dispute resolution procedure (IDRP)

The administrator will deal with employer appeals at stage two of the IDRP for WYPF, HPF and LPF. A nominated officer of the London Borough of Barnet will undertake this role for BPF.

WYPF will nominate an adjudicator to deal with appeals at stage one and stage two of the IDRP where the appeal is against a decision the administrator has made or is responsible for making.

## 6.6. Fund performance levels

The minimum performance targets are shown below.

Service	Days	Minimum target
1. New member records created	10	85%
2. Update personal records	10	85%
3. Posting monthly contributions to member records	10	95%
4. Calculate and action incoming transfer values	35	85%
5. Deferred benefit – payment of lumps sums	3	90%
6. Provide details of deferred benefit entitlement	10	85%
7. Refund of contributions – notification of entitlement	5	85%
8. Refund of contributions - payment	5	90%
9. Pay transfers out on receipt of acceptance	35	85%
10. Provide estimate of retirement benefits	10	75%
11. Retirement benefits – payment of lump sum	3	90%
12. Retirement benefits – calculation of pension/lump sum	10	85%
13. Calculation and payment of death benefits on receipt of all necessary information	5	90%
14. Make death grant payment to the member's nomination (provided all relevant information is received)	1 month	100%
15. Percentage of telephone calls answered within 20 seconds		90%
16. Annual benefit statements issued to deferred members by		31 May
17. Annual benefit statements issued to active members by		31 August
18. Make payment of pensions on the due date		100%
19. Issue P60s to pensioners within statutory deadlines		100%
20. Provide information on request in respect of pension share on divorce within legislative timescales		100%
21. Implement Pension Share Orders within legislative timescales		100%
22. Undertake annual reviews to establish continuing entitlement to pensions for children over the age of 17		100%

## 7. Unsatisfactory performance

### 7.1. Measuring performance

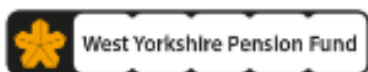
Both employer and administrator targets will be measured on a quarterly basis using the Civica document management system. Administrator performance levels will be published on a monthly basis to the shared service pension funds and fire authorities. Overall administrator performance will be published by the funds in their Report and Accounts.

### 7.2. Unsatisfactory performance

Where an employer materially fails to operate in accordance with the standards described in this strategy, and this leads to extra costs being incurred by the administering authority, the administering authority may issue a written notice to the employer requiring that these extra costs be met by the employer. A schedule of charges is detailed in Appendix B.

## Appendix A – Main contact registration and authorised user list

### Main contact registration form



### Main contact registration form

<b>Employer name and location code</b>
<b>Employer address</b>

**Important:** please read the guidance note on **Managing your WYPF contacts** before you complete this form.

#### Strategic contact

Name	Address if different from above
Job title	
Phone	Specimen signature
Email	

#### Administration contact

Name	Address if different from above
Job title	
Phone	Specimen signature
Email	

#### Finance contact

Name	Address if different from above
Job title	
Phone	Specimen signature
Email	

#### Contact at third-party payroll provider (if applicable and not listed above)

Name	Company name and address
Job title	
Phone	Specimen signature
Email	

<b>Date signatures valid from</b>	<b>Signed (by current authorised signatory)</b>
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## Authorised user list



authorised payroll user list oct 2018

Employer name
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### Authorised payroll user list

Please give the full name, phone number and email address of the additional people you authorise to submit information for you. We will give them a secure administration account.

Full name	Phone number	Email address
Date authorised users valid from		
Signed (by current authorised signatory)		



## Appendix B – Schedule of charges

Performance areas	Reason for charge	Basis of charge
1. Any overpayment made to a member due to inaccurate information provided by an employer will be recovered from employer, if the total overpaid is more than £50.	If the overpaid amount is the result of the employer's error, and the amount is over £50, then as such it will be recharged to the employer, plus costs of resolving and recovering the overpayment. If the overpayment is recovered from the member, then the amount recovered will be passed back to the employer, less any cost of overpayment recovery actions.	Actual amount overpaid + admin charge (admin charge will be based on managerial input at level III).
2. Contributions to be paid anytime but latest date by 19th of month (weekends and bank holidays on the last working day before 19th)	Due by 19th month – late receipt of funds, plus cost of additional time spent chasing payment.	Number of days late interest charged at base rate plus 1%.
3. Monthly return due anytime but latest by 19th month, errors on return, i.e. employer/employee rate deducted incorrectly, exception reporting errors to be resolved within two months.	Due by 19th month, any additional work caused by late receipt of information incorrect information, incorrect contributions.	Failure to provide appropriate information, resulting in significant work will result in admin charge (at Senior Pensions Officers level II).
4. Change in member detail	If submitted via monthly data, the administrator will process data within 2 weeks following monthly data submission. For exception reports output from monthly returns, change data response must be provided to the administrator within 2 weeks of receipt of the exception report.	Failure to provide appropriate information, resulting in significant work will result in admin charge (at Pensions Officer level I).
5. Early leavers information	If submitted via monthly data, the administrator will process data within 2 weeks following monthly data submission, else within 6 weeks of date of leaving. For exception reports leaver forms provided to WYPF within two months of receipt of the exception report.	Failure to provide appropriate information, resulting in significant work will result in admin charge (at pension officers level I).

## PENSION ADMINISTRATION STRATEGY

6. Retirement notifications	Due 10 working days before last day of employment unless the reason for retirement is ill health or redundancy – additional work caused by late receipt of information.	Failure to provide appropriate information, resulting in significant work will result in admin charge (at senior pension officers level II).
7. Death in membership	Due within 3 working days of the notification – additional work caused by late receipt of information.	Failure to provide appropriate information, resulting in significant work will result in admin charge (at pension manager level III).
8. AVC deducted from pay to be paid anytime but latest date by 19th month. (weekends and bank holidays on the last working day before 19th)	Additional investigative work caused through lack of compliance by employer.	Failure to comply by employer, causing additional work for WYPF will result in admin charge (at pension officers level I).
9. Re-issue of invoices	Charge based on number of request.	Additional work caused by reproducing invoices will result in admin charge (at pension officer level I).
10. Authorised officers list not updated – Pension Liaison Officers, monthly contributions responsible officers	Costs of additional work resulting from employer's failure to notify the administrator of change in authorised officers list.	Failure to comply by employer, causing additional work for WYPF will result in admin charge (at Pensions Officer level I).
11. Security breach on system re data protection	Recharge employers any fines imposed on us in this event	Actual amount fine imposed + admin charge (admin charge will be based on managerial input at level III).

<b>Performance areas</b>	<b>Reason for charge</b>	<b>Basis of charge</b>
12. Pension sharing order	For pension sharing order work, each party will be charged according to the instruction in the court order.	The charge is £350 + VAT for this work.
Miscellaneous items: <ul style="list-style-type: none"> <li>• Benefit recalculation</li> <li>• Member file search and record prints</li> <li>• Supplementary information requests</li> </ul>	Where information is requested by members that is in addition to routine information.	A notional charge of £50 + VAT will be levied. Where the member has more than one known record, the charge is for each record.

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## Appendix C – Charging Levels

Charges will be made on half a day basis, but for less than a quarter day no charge will be made and for more than half a day a full-day charge will be made. Any part or all of these charges may be waived at head of service discretion.

Charge levels	I	II	III
Daily charge	£96	£136	£220
Half day charge	£48	£68	£110

- Level I – work at Pensions Officer level
- Level II – work at Senior Pensions Officer level
- Level III – work at Pensions Manager level

